

1 **CHAPTER 809. CHILD CARE AND DEVELOPMENT**

2
3 **PROPOSED RULES WITH PREAMBLE TO BE SUBMITTED TO THE TEXAS**
4 **REGISTER. THIS DOCUMENT WILL HAVE NO SUBSTANTIVE CHANGES BUT IS**
5 **SUBJECT TO FORMATTING CHANGES AS REQUIRED BY THE TEXAS REGISTER.**
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7 The Texas Workforce Commission (Commission) proposes the repeal of Chapter 809, relating to
8 Texas Workforce Commission Child Care and Development Rules, in its entirety.

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10 The Commission proposes new Chapter 809 as follows:

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- 12 Subchapter A. General Provisions
- 13 Subchapter B. General Management
- 14 Subchapter C. Eligibility for Child Care Services
- 15 Subchapter D. Parent Rights and Responsibilities
- 16 Subchapter E. Requirements to Provide Child Care
- 17 Subchapter F. Fraud Fact-Finding and Improper Payments
- 18 Subchapter G. Appeal Procedures
- 19

- 20 PART I. PURPOSE, BACKGROUND, AND AUTHORITY
- 21 PART II. EXPLANATION OF INDIVIDUAL PROVISIONS
- 22 PART III. IMPACT STATEMENTS
- 23 PART IV. COORDINATION ACTIVITIES
- 24
- 25

26 **PART I. PURPOSE, BACKGROUND, AND AUTHORITY**

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28 Texas Government Code §2001.039 requires that each state agency review and consider for
29 readoption each rule adopted by that agency every four years. The Commission's Child Care and
30 Development Rules, Chapter 809, were reviewed in 2005 with the goals of:

- 31 --removing administrative and operational procedures that have become unnecessary or are
- 32 contained in other rules;
- 33 --updating terminology and definitions;
- 34 --including recent statutory requirements;
- 35 --removing obsolete provisions;
- 36 --streamlining and simplifying rule language; and
- 37 --promoting integrated support services for workforce services.
- 38

39 Some provisions in Chapter 809 were established when the Texas Department of Human
40 Services--now consolidated within the Texas Health and Human Services Commission (HHSC)--
41 administered child care services. Other provisions were written when child care operated as a
42 separate department within the Agency. As a result, Chapter 809 contains administrative
43 procedures that subsequently have been included in other chapters of this title.

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45 The purpose of the repeal of Chapter 809 and proposed new Chapter 809 is to:
46 --simplify and clarify rule language and definitions;

- 1 --remove obsolete provisions;
- 2 --promote operational efficiencies;
- 3 --include new policy initiatives; and
- 4 --include new statutory language.

5
6 Where possible, the rules remove administrative or procedural language that may be duplicated
7 in:

- 8 --other chapters of this title;
- 9 --the Agency-Local Workforce Development Board (Board) Agreements;
- 10 --the Financial Manual for Grants and Contracts; and
- 11 --other procedural or administrative documents.

12
13 Repealed Chapter 809 contains 13 subchapters and 75 sections. New Chapter 809 reorganizes,
14 consolidates, and streamlines the child care rules to 7 subchapters and 46 sections. The
15 consolidation and reorganization of the child care rules is designed to create subchapters based
16 on the five primary parties involved in the subsidized child care system:

- 17
- 18 1. The Commission, as the lead agency for the federal Child Care and Development Fund
- 19 (CCDF)
- 20 2. The Local Workforce Development Boards and child care contractors that administer and
- 21 manage the system
- 22 3. The children who are receiving child care services
- 23 4. The parents who are eligible for child care services
- 24 5. The child care providers who receive the child care subsidies

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26 The Commission has retained many of the provisions in the repealed rules. However, in many
27 cases, the provisions have been consolidated into different subchapters. For example, the
28 repealed rules have three separate subchapters relating to the eligibility requirements for child
29 care services. The new rules retain many of these provisions, however, they are consolidated
30 into one subchapter related to the eligibility for child care. Similarly, the repealed rules have two
31 separate subchapters relating to the requirements for child care providers; the new rules
32 consolidate the requirements into a single subchapter.

33
34 Because of the reorganization of the child care rules, these changes are better accomplished by
35 the repeal of the current rules and adoption of new rules.

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37 The chart on the following pages provides a summary of the proposed rule changes.

Existing Section	Description	Action	Proposed Section	Description
809.1(a)	Short title & purpose	Redesignated & Revised	809.1(a-b)	Short title & purpose
		Added	809.1(c)	Rules apply to Commission, Boards, parents, providers
809.1(b-c)	No certified Board; TOT	Removed		
809.2(1)	Definition: Board	Removed		
809.2(2)	Definition: Child Care	Redesignated & Revised	809.2(4)	Definition: Child Care Services
809.2(3)	Definition: Commission	Removed		
809.2(4)	Definition: Grant Recipient	Removed		
809.2(5)	Definition: LWDB	Removed		
809.2(6)	Definition: Parent	Redesignated & Revised	809.2(14)	Definition: Parent
809.2(7)	Definition: Provider	Redesignated & Revised	809.2(16)	Definition: Provider
809.2(8)	Definition: SACC Provider	Removed		
809.2(9)	Definition: TANF	Removed		
		Added	809.2(1)	Definition: Attending job training/education
		Added	809.2(3)	Definition: Child Care Contractor
		Added	809.2(5)	Definition: Child Care Subsidies
		Added	809.2(7)	Definition: Educational program
		Added	809.2(10)	Definition: Improper payments
		Added	809.2(11)	Definition: Job training
		Added	809.2(12)	Definition: Listed family home
		Added	809.2(15)	Definition: Protective services
		Added	809.2(19)	Definition: Residing with
		Added	809.2(21)	Definition: Working
809.4	Waiver request	Redesignated	809.3	Waiver request
809.5(a)	Definition: combat deployment	Redesignated & Revised	809.2(13)	Definition: Military deployment
809.5(b)	Continued care for combat deployment	Redesignated & Revised	809.54(d)	Continuity of care: military deployment
809.5(c)	Combat deployment; Board actions to continue care	Removed		
809.11(a)-(d)	Board responsibilities (general)	Revised	809.11(a)-(d)	Board responsibilities (general)
809.12(a)	Board plan	Redesignated	809.12(a)-(c)	Board plan
809.12(b)	Board policies	Redesignated	809.13(a)-(c)	Board policies
		Added	809.13(d)	Required Board policies
809.12(c)	Board coordination of policies	Redesignated	809.14(a)	Board coordination of policies
		Added	809.14(b)	Board coordination of svcs
809.13	Ensuring parent choice by training providers	Removed		

Existing Section	Description	Action	Proposed Section	Description
809.14(a)-(c)	Consumer education	Redesignated & Revised	809.15(a)-(c)	Consumer education
809.15(a)-(e)	Quality improvement activities	Redesignated	809.16(a)-(e)	Quality improvement activities
809.16	Procurement	Removed		
809.17	Management of finances	Removed		
809.18	Information mgmt & reporting	Removed		
809.19	Performance standards	Removed		
809.20(a)	Leveraging local funds	Redesignated	809.17(a)(1)	Leveraging local funds
809.20(b)	Local funds accepted	Redesignated & Revised	809.17(b)	Local funds accepted
809.20(c)(1)	Boards shall secure local funds	Removed		
809.20(c)(2)	Securing additional excess funds	Redesignated	809.17(a)(2)	Securing additional excess funds
809.20(c)(3)	Local match eligible for incentive awards	Redesignated	809.17(a)(3)	Local match eligible for incentive awards
809.20(d)	Submitting local funds	Redesignated	809.17(c)	Submitting local funds
809.20(e)	Completing local funds	Redesignated & Revised	809.17(d)	Completing local funds
809.20(f)	Monitoring local funds	Redesignated	809.17(e)	Monitoring local funds
809.41(a)	General provider requirements	Redesignated & Revised	809.91(a)	Minimum provider requirements
		Added	809.91(c)	Boards shall not place requirements on providers above the licensing requirement or have the effect of monitoring for licensing compliance
		Added	809.92(a)	Provide written notice of and agree to provider requirements
		Added	809.92(c)	Providers shall not charge the difference to parents (for parents exempt from parent share of cost)
		Added	809.92(d)	Boards may develop policies related to charging the difference to all parents
809.41(b)	Boards ensure that providers comply with health & safety requirements	Removed		
809.42(a)	Minimum provider requirements	Redesignated & Revised	809.2(17)	Definition: Provider
809.42(b)(1)	Provider compliance with a agreement	Removed		
809.42(b)(2)	Provider not on corrective action	Removed		
809.42(c)	Reporting violations	Redesignated	809.91(d)	Reporting violations
809.43	Provider agreements	Removed		
809.44	Provider general liability	Removed		
809.46(a)	Assessing share of cost (CCDF)	Redesignated & Revised	809.19(a)	Assessing share of cost (CCDF)
809.46(b)	Assessing share of cost (non-CCDF)	Redesignated	809.19(b)	Assessing share of cost (non-CCDF)

Existing Section	Description	Action	Proposed Section	Description
809.46(c)	Provider collecting share of cost prior to svcs	Redesignated & Revised	809.92(b)(1)	Provider collecting share of cost prior to svcs
809.46(d)	Provider collecting share of cost	Redesignated & Revised	809.92(b)(1)	Provider collecting share of cost
809.46(e)	Remedies for non-payment of share of cost	Redesignated & Revised	809.19(c)	Remedies for non-payment of share of cost
809.47(a)-(b)	Reduction & waiving share of cost	Redesignated & Revised	809.19(d)-(e)	Reduction & waiving share of cost
		Added	809.19(f)	Parent share of cost assessed at \$0
809.48(a)	Board policy on attendance	Redesignated & Revised	809.13(d)(13)	Board policy on attendance
809.48(a)	Provider documenting a ttendance	Redesignated & Revised	809.92(b)(3)(A)	Provider documenting a ttendance
809.48(b)	Provider informing of absences	Redesignated & Revised	809.92(b)(3)(B)	Provider informing of absences
809.48(c)	Provider failure to keep a ttendance	Redesignated & Revised	809.114 & 809.115	Compliance with Commission rules and Board policies.
809.61(a)	Qualifications for relative providers	Redesignated & Revised	809.2(18)	Definition: Relative child care provider
809.61(b)	Number of children in relative care	Redesignated & Revised	809.93(c)	Number of children in relative care
809.62(a)	Qualifications for regulated self-arranged child care (SACC)	Removed		
809.62(b)	CPS request for regulated SACC	Redesignated & Revised	809.49(b)	CPS request for specific provider
809.62(c)	Requirements for listed homes	Redesignated & Revised	809.91(b)	Requirements for listed homes
809.63(a)	Reimbursements for SACC	Redesignated & Revised	809.93(a)	Provider reimbursements
809.63(b)	SACC Declaration of Services	Redesignated & Revised	809.93(b)	Provider Declaration of Services
809.71(a)	Parent choice of range of providers	Revised	809.71(1)	Parent right: choice of providers
809.71(b)(1)-(2)	Parent right to visit provider; assistance in choosing	Revised	809.71(2)-(3)	Parent right: visit provider; assistance in choosing
		Added	809.71(4)	Parent right: informed of policy regarding providers charging parents
809.72(1)-(6)	General parent rights	Redesignated & Revised	809.71(5)-(10)	Parent rights
809.73	Eligibility documentation	Redesignated & Revised	809.72	Eligibility documentation
809.74	Enrollment agreements	Removed		
809.75(a)(1), (2),(4),(5)	Parent report income, family size, work/training, other	Redesignated & Revised	809.73(a)(1), (2),(3),(5)	Parent report income, family size, work/training other
809.75(a)(3)	Parent report loss of TANF, SSI	Removed		
		Added	809.73(a)(4)	Parent report other subsidies
809.75(b)	Failure to report changes	Redesignated & Revised	809.73(b)	Failure to report changes
809.75(c)	Grounds for suspected fraud	Redesignated	809.73(c)	Grounds for suspected fraud
809.76(a)	Parent appeal requests	Redesignated & Revised	809.74(a)	Parent appeal requests
809.76(a)	Appeal for child in-home protective services	Redesignated & Revised	809.74(c)	Appeal for child in-home protective services
809.76(b)	Inform parents of hearing procedures	Redesignated & Revised	809.71(14)	Parent right: hearing procedures

Existing Section	Description	Action	Proposed Section	Description
809.77	Parent's right to withdraw	Redesignated & Revised	809.71(11)-(12)	Parent right: to withdraw
		Added	809.71(13)	Parent right: to be informed of reporting reqs.
809.78(a)	Parent responsibility agreement (PRA)	Redesignated & Revised	809.76(a)	parent responsibility agreement (PRA)
809.78(b)(1)	PRA: paternity, child support	Redesignated & Revised	809.76(b)(1)A	PRA: child support/paternity, cooperating with the OAG
		Added	809.76(b)(1)B	PRA: documenting non-OAG managed cases
809.78(b)(2)-(3)	PRA: controlled substances/school attendance	Redesignated & Revised	809.76(b)(2)-(3)	PRA: controlled substances/school attendance
809.78(c)	PRA: failure to comply may result in sanctions	Removed		
809.79(a)(1)	PRA: sanctions, exceptions: Definitions	Removed		
809.79(a)(2)	PRA: failure to comply shall result in sanctions	Redesignated & Revised	809.76(c)	PRA: failure to comply shall result in sanctions
809.79(b)(1)	PRA: exceptions, Definitions	Removed		
809.79(b)(2) (A)-(C)	PRA: exceptions (reasonable effort, incest, domestic violence)	Redesignated & Revised	809.77(1)-(3)	PRA: exemptions (reasonable effort, incest/rape, domestic violence)
		Added	809.77(4)-(5)	PRA: exemption, adoption
		Added	809.77(6)	PRA: exemption, harm to the child
		Added	809.77(7)	PRA: exemption, harm to the parent
809.91(1)	Definition: Child Care	Redesignated & Revised	809.2(2)	Definition: Child
809.91(2)	Definition: Family	Redesignated & Revised	809.2(8)	Definition: Family
809.91(3)	Definition: Household dependent	Redesignated & Revised	809.2(9)	Definition: Household dependent
809.92(a)	General eligibility: funding limitations	Removed		
809.92(b)(1)	General eligibility: income	Redesignated & Revised	809.41(a)(2)(A)	General eligibility: income
809.92(b)(2)	General eligibility: work, training, education	Redesignated & Revised	809.41(a)(2)(B)	General eligibility: work, training, education
809.92(b)(3)	General eligibility: child's age	Redesignated & Revised	809.41(a)(1)(A)-(B)	General eligibility: child's age
809.92(c)	Time limits for education	Redesignated & Revised	809.41(b)	Time limits for education
		Added	809.41(c)	Time limits for a associate's degree (high-demand)
		Added	809.41(d)	Time limits for job search
809.93(a)1	Income include: gross earnings	Redesignated & Revised	809.44(a)(1)	Income include: gross earnings
809.93(a)(2)-(3)	Income include: net income from self-employment	Redesignated & Revised	809.44(a)(2)	Income include: net income from self-employment
809.93(a)(4), (9), (10)	Income include: Social security, retirement, pensions	Redesignated & Revised	809.44(a)(3)	Income include: pensions, annuities, retirement
809.93(a)(5), (19)	Income include: dividends, interest, sale of property	Redesignated & Revised	809.44(a)(4), (9)	Income include: taxable gains, dividends, interest, sale of property
809.93(a)(6)	Income include: rental income	Redesignated & Revised	809.44(a)(5)	Income include: rental income
809.93(a)(7)	Income include: interest in mortgages, contracts	Removed		

Existing Section	Description	Action	Proposed Section	Description
809.93(a)(8)	Income include: public assistance payments	Redesignated & Revised	809.44(a)(6)	Income include: public assistance payments
809.93(a)(11)	Income include: educational loans	Removed		
809.93(a)(12)	Income include: UI	Redesignated	809.44(a)(8)	Income include: UI
809.93(a)(13)	Income include: worker's compensation, disability	Redesignated & Revised	809.44(a)(9)	Income include: worker's compensation, disability
809.93(a)(14)	Income include: spousal maintenance/alimony	Redesignated & Revised	809.44(a)(10)	Income include: spousal maintenance/alimony
809.93(a)(15)	Income include: child support	Redesignated & Revised	809.44(a)(11)	Income include: child support
809.93(a)(16)	Income include: cash support payments	Removed		
809.93(a)(17)	Income include: inheritances	Redesignated & Revised	809.44(a)(7)	Income include: inheritances
809.93(a)(18)	Income include: foster care payments	Redesignated & Revised	809.44(b)(9)	Income exclude: foster care payments
		Added	809.44(a)(12)	Income include: court settlements or judgments
809.93(b)(1)	Income exclude: food stamps	Redesignated	809.44(b)(1)	Income exclude: food stamps
809.93(b)(2)	Income exclude: monthly allowance for certain children of veterans	Redesignated	809.44(b)(2)	Income exclude: monthly allowance for certain children of veterans
809.93(b)(3)	Income exclude: federal educational loans	Redesignated & Revised	809.44(b)(3)	Income exclude: educational loans
		Added	809.44(b)(4)	Income exclude: IDA
		Added	809.44(b)(5)	Income exclude: EITC
		Added	809.44(b)(6)	Income exclude: tax refunds
		Added	809.44(b)(7)	Income exclude: VISTA, AmeriCorps
		Added	809.44(b)(8)	Income exclude: special military pay
809.101(a)(1)-(2)	Transitional: general eligibility	Redesignated & Revised	809.48(a)(1)-(2)	Transitional: general eligibility
		Added	809.48(a)(3)	Transitional: work/training/education reqs.
809.101(b)	Transitional: income limits	Redesignated & Revised	809.48(b)	Transitional: income limits
809.101(c)	Transitional: a vailability	Redesignated & Revised	809.48(c)	Transitional: a vailability
809.101(d)	Transitional: unemployed, 4 weeks	Redesignated	809.48(d)	Transitional: unemployed, 4 weeks
809.101(e)	Transitional: denied due to child support	Redesignated	809.48(e)	Transitional: denied due to child support
809.102(a)(1)	Choices: eligibility	Redesignated & Revised	809.45(a)	Choices: eligibility
809.102(a)(2)	Choices: eligibility for sanctioned/conditional	Removed		
809.102(b)	Choices: to Choices participants	Removed		
809.102(c)	Choices: waiting to enter approved component	Redesignated & Revised	809.45(b)	Choices: waiting to enter approved component
809.103	Workforce Orientation Applicant Child Care	Redesignated & Revised	809.46	TANF Applicant Child Care
809.104	FSE&T Child Care	Redesignated & Revised	809.47	FSE&T Child Care
809.105(a)	CPS Child Care: determinations by FPS	Redesignated & Revised	809.49(a)(1)	CPS Child Care: determinations by FPS
		Added	809.49(a)(2)	CPS Child Care: FPS may a uthorize up to age

Existing Section	Description	Action	Proposed Section	Description
				19
809.105(b)	CPS closed cases	Redesignated & Revised	809.54(c)	Continuity of care: former CPS children
809.121(a)(1)-(2)	Low Income: eligibility	Redesignated & Revised	809.50(a)	Low Income: eligibility
809.121(a)(3)-(4)	Low Income: eligibility, TANF, Choices	Removed		
809.121(a)(5)	Low Income: reduction in work/training/ed.	Redesignated	809.50(b)	Low Income: reduction in work/training/ed.
809.121(b)	Low Income: education hours	Redesignated	809.50(c)	Low Income: education hours
809.122(a)	Children with disabilities: Definition	Redesignated & Revised	809.2(6)	Definition: Child with Disabilities
809.122(b)(1)-(2)	Children with disabilities: eligibility	Redesignated	809.51(a)	Children with disabilities: eligibility
809.122(b)(3)	Children with disabilities: reduction in hours	Redesignated & Revised	809.51(b)	Children with disabilities: reduction in hours
809.122(c)	Children with disabilities: education hours	Redesignated & Revised	809.51(c)	Children with disabilities: education hours
809.122(d)	Children with disabilities: age to 19	Redesignated & Revised	809.41(a)(1)(B)	Children with disabilities: age to 19
809.123(a)	Teen parent: Definitions	Redesignated & Revised	809.2(20)	Definition: Teen parent
809.123(b)(1)	Teen parent: general eligibility	Redesignated	809.52(a)(1)	Teen parent: general eligibility
809.123(b)(2)	Teen parent: income eligibility	Redesignated & Revised	809.52(a)(d)	Teen parent: income eligibility
809.123(c)	Teen parent: determining income eligibility	Redesignated & Revised	809.52(b)	Teen parent: determining income eligibility
809.124(a)-(b)	Special projects	Redesignated	809.53(a)-(b)	Special projects
809.124(c)	Special projects through match	Removed		
809.124(d)	Special projects' time limits	Redesignated	809.53(c)	
809.201-205	School-Linked Child Care Program	Removed		
809.221(1)(A)	1st priority group: Choices	Redesignated	809.43(a)(1)(A)	1st priority group: Choices
809.221(1)(B)	1st priority group: Transitional	Redesignated	809.43(a)(1)(D)	1st priority group: Transitional
809.221(2)(A)	2nd priority group: WOA	Redesignated & Revised	809.43(a)(1)(B)	1st priority group: TANF Applicant
		Added	809.43(a)(1)(C)	1st priority group: FSE&T
809.221(2)(B)	2nd priority group: CPS	Redesignated	809.43(a)(2)(A)	2nd priority group: CPS
		Added	809.43(a)(2)(B)	2nd priority group: qualified vet
		Added	809.43(a)(2)(C)	2nd priority group: foster youth
809.221(3)(A)	Board priorities, may include teen parents	Redesignated & Revised	809.43(a)(2)(D)	2nd priority group: teen parents
809.221(3)(B)	Board priorities, may include children with disabilities	Redesignated & Revised	809.43(a)(2)(E)	2nd priority group: children with disabilities
809.221(3)(C)	Board priorities, may include others	Redesignated & Revised	809.43(b)	3rd priority group: Board priorities
809.222	Effective utilization of funds (waiting list)	Redesignated & Revised	809.18(a)	Maintenance of a waiting list
809.222	Reason for being placed on waiting list	Removed		

Existing Section	Description	Action	Proposed Section	Description
		Added	809.18(b)	Board policy for waiting list
809.223(a)	Eligibility determination prior to authorizing care	Redesignated	809.42(a)	Eligibility determination prior to a authorizing care
809.223(b)	Frequency of eligibility determination	Redesignated	809.42(b)	Frequency of eligibility determination
		Added	809.42(c)	Eligibility determination for public certified expenditures
809.224(a)-(d)	Custody and visitation arrangements	Redesignated	809.54(d)-(h)	Custody and visitation arrangements
809.225(a)	Continuity of care: general principle	Redesignated	809.54(a)	Continuity of care: general principle
809.225(b)	Continuity of care: exceptions to make room for Choices, Transitional, WOA	Redesignated & Revised	809.54(b)	Continuity of care: exceptions to make room for 1st priority group
809.225(c)	Continuity of care: six months for former CPS	Redesignated & Revised	809.54(c)(1)	Continuity of care: six months for former CPS
809.225(d)	Continuity of care: for former CPS	Redesignated & Revised	809.54(c)(2)	Continuity of care: for former CPS
809.226	Provider payments in accordance with provider agreement, Agency-Board Agreement	Removed		
809.228	Units of service (full-day /part-day)	Redesignated & Revised	809.93(e)	Reimbursement based on full-day /part-day units
809.229(a)	Enrollment begins on first scheduled day	Removed		
809.229(b)	No payment for holding spaces	Redesignated	809.93(f)	No payment for holding spaces
809.229(c)	Provider attendance reporting: 1st three days of scheduled care	Redesignated & Revised	809.92(b)(3)(C)	Provider attendance reporting: 1st three days of scheduled care
809.229(d)	Payment for occasional part-day/full-day	Redesignated	809.93(g)	Payment for occasional part-day/full-day
809.231(a)	Board establishes reimbursement rates	Redesignated & Revised	809.20(a)	Board establishes reimbursement rates
809.231(b)	Reimburse at lower of max rate or published rate	Redesignated & Revised	809.21	Reimburse at lower of max rate or published rate
809.231(c)	Same maximum rate for providers without agreements	Removed		
809.231(d)-(e)	Graduated rates for TRS/TEEM	Redesignated	809.20(b)-(c)	Graduated rates for TRS/TEEM
809.231(f)	No retroactive payments for new max. rates	Redesignated & Revised	809.93(h)	No retroactive payments for new max. rates
809.231(g)	Reimbursement for care for children with disabilities	Redesignated & Revised	809.20(d)	Reimbursement for care for children with disabilities
809.232	Provider reimbursement for transportation	Redesignated & Revised	809.20(e)-(f)	Provider reimbursement for transportation
809.233	Reduction of reimbursement based on parent share of cost & other subsidies	Redesignated & Revised	809.21(1)-(2)	Reduction of reimbursement based on parent share of cost & other subsidies
809.235	Timely billings submitted to the Commission	Removed		
		Added	809.111(a)	Authority for Boards to establish fraud-prevention procedures
809.251(a)-(b)	Board procedures for fraud prevention	Redesignated & Revised	809.111(b)-(c)	Board procedures for fraud prevention
809.251(c)(1), (3)	Commission review of investigation report	Redesignated & Revised	809.111(d)	Commission review of fact-finding report

Existing Section	Description	Action	Proposed Section	Description
809.251(c)(2)	Board referral for prosecution	Removed		
809.251(d)	Submitting final fraud investigation report	Redesignated & Revised	809.111(e)	Submitting final fraud investigation report
809.252	Suspected fraud	Redesignated & Revised	809.112	Suspected fraud
809.253(1)	Actions if fraud is found: termination of provider agreement	Removed		
809.253(2)-(5)	Actions if fraud is found	Redesignated & Revised	809.113	Actions if the Commission finds fraud
809.271	Child care during appeal	Redesignated & Revised	809.75	Child care during appeal
809.272(a)-(e)	Board review of appeal	Redesignated	809.131(a)-(e)	Board review of appeal
		Added	809.131(f)	Board must conduct review prior to submission to Commission
809.273	Appeals to the Commission	Redesignated & Revised	809.132	Appeals to the Commission
809.281(a)	Compliance with rules and policies	Redesignated & Revised	809.114(a)	Compliance with rules and policies
809.281(b)	Failure to comply may warrant corrective actions and breach of contract	Redesignated & Revised	809.114(b)-(c)	Failure to comply may warrant corrective actions and breach of contract
809.282	Provider agreement violations	Removed		
809.283(a)	Corrective actions for a child care contractor	Removed		
809.283(b)	Determining corrective actions	Redesignated & Revised	809.115(a)	Determining corrective actions
809.283(c)	Corrective actions may include	Redesignated & Revised	809.115(b)	Corrective actions may include
809.283(d)	Service Improvement Agreement (SIA)	Redesignated & Revised	809.115(c)	Service Improvement Agreement (SIA)
809.284(a)(1)-(2) and 809.284(b)-(d)	Contractors, providers in non-compliance with federal or state programs	Removed		
809.284(a)(3)	Providers debarred from other federal or state programs	Redesignated & Revised	809.93(d)	No reimbursements for providers debarred from other federal or state programs
809.285	Reapplication of provider agreements	Removed		
809.286	Recovery of overpayments	Redesignated & Revised	809.116	Recovery of improper payments
809.287(a)(1), (4)-(5)	Recovery of overpayments to a provider	Redesignated & Revised	809.117(a)(1)-(6)	Recovery of overpayments to a provider
809.287(a)(2)	Recovery of overpayments when provider did not have an agreement	Removed		
809.287(a)(3)	Recovery of overpayments when provider exceeded licensed capacity	Removed		
809.287(b)	Recovery of overpayments to a parent	Redesignated	809.117(b)	Recovery of overpayments to a parent
809.288	Failure to meet performance standards	Removed		

1
2 **PART II. EXPLANATION OF INDIVIDUAL PROVISIONS**

3
4 **SUBCHAPTER A. GENERAL PROVISIONS**

5 **The Commission proposes new Subchapter A, General Provisions, as follows:**

6
7 Subchapter A contains the general provisions of the Child Care Services rules, which include the
8 short title and purpose; definitions of terms used throughout Chapter 809; and the provisions
9 related to requesting a waiver of the child care rules.

10
11 **§809.1. Short Title and Purpose**

12 Section 809.1(a) states that the short title of this chapter may be cited as the "Child Care Rules."
13 Repealed Chapter 809 provides the short title as the "Child Care and Development Rules." The
14 Commission removes the words "and Development" from the title of the rules to emphasize that
15 these rules govern the use of any Commission funds used for child care, not simply the child care
16 funds from CCDF.

17
18 Section 809.1(b) states that the purpose of the rules is to interpret and implement the
19 requirements of state and federal statutes and regulations governing Commission-funded child
20 care services, including quality improvement activities. This purpose remains the same as the
21 purpose stated in repealed Chapter 809.

22
23 Section 809.1(b) also states that the Commission funds governed by the rules include CCDF
24 funds allocated to local workforce development areas (workforce areas) through the allocation
25 formula described in §800.58 of this title. Additionally, the child care rules govern the use of
26 private donated funds; public transferred funds; and public certified expenditures that are used as
27 state match for CCDF federal matching funds. The rules also govern the use of CCDF funds
28 used for child care for children receiving protective services. In addition, these rules govern the
29 use of other funds that are used for child care services allocated to workforce areas under
30 Chapter 800 of this title.

31
32 Section 809.1(b) specifically lists the funds governed by this chapter to emphasize that the intent
33 of the child care rules is to govern the use of any Commission-funded child care, including
34 donated funds and certified expenditures used as state match for federal CCDF matching funds,
35 as well as funds allocated by the Commission, such as Workforce Investment Act funds or other
36 funds that may become available to the Commission and allocated to the workforce areas.

37
38 Finally, §809.1(c) provides that the rules contained in this chapter shall apply to the
39 Commission, Boards, their child care contractors, child care providers, and parents applying for
40 or eligible to receive child care services.

41
42 The new rules do not include provisions contained in repealed Subchapter A relating to the
43 application of the rules in a workforce area in which there is no certified Board. These
44 provisions were included in the rules when child care services were transferred from the Texas
45 Department of Human Services (now the Texas Health and Human Services Commission) and

1 are no longer necessary because each workforce area currently has, and is expected to maintain,
2 a certified Board.

3
4 Additionally, the provisions in repealed Subchapter A relating to the Train Our Teachers (TOT)
5 Award are not retained as the program is no longer funded by the Commission.

6
7 Texas Labor Code §302.006 directs that the TOT program is a permissible rather than a required
8 program of the Commission. The Commission no longer funds TOT in order to maximize the
9 amount of funds available for direct child care services.

10 11 **§809.2. Definitions**

12
13 Section 809.2 sets forth the definitions for terms used throughout new Chapter 809. It
14 incorporates certain definitions found in other subchapters of repealed Chapter 809; certain
15 definitions found in the CCDF State Plan; and new terms and definitions that are used
16 throughout Chapter 809.

17 18 *Attending a job training or educational program*

19 The CCDF regulations at 45 C.F.R. §98.16(f)(3) require that the CCDF State Plan set forth how
20 the state defines "attending" in regard to an individual's attendance in a job training or
21 educational program. The CCDF State Plan states that an individual is "attending a job training
22 or educational program" if the individual:

23 --is considered by the program to be officially enrolled in the job training or educational
24 program;

25 --meets all attendance requirements established by the program; and

26 --is making progress toward successful completion of the program as determined by the Board.

27
28 Therefore, §809.2(1) includes the definition of "attending a job training or educational program,"
29 consistent with the CCDF State Plan.

30 31 *Child*

32 Section 809.2(2) defines a "child" as an individual who meets the general eligibility requirements
33 in this subchapter for receiving child care. This definition is not changed from the repealed
34 definition, except that the repealed definition contains the requirement that the child must reside
35 with the parents. This requirement is set forth in new Subchapter C related to the General
36 Eligibility for Child Care.

37 38 *Child care contractor*

39 Section 809.2(3) defines "child care contractor" as an entity or entities under contract with the
40 Board to manage child care services. The term is retained from repealed Chapter 809, however,
41 it is now defined. By defining "child care contractor," the Commission intends to include one or
42 more entities that may be contracted by the Board to manage one or more functions related to the
43 delivery of child care services. This includes contractors involved in determining eligibility for
44 child care services, contractors involved in the billing and reimbursement process related to child
45 care subsidies, as well as contractors involved in the funding of quality improvement activities as
46 described in §809.16.

1
2 *Child care services*
3 Section 809.2(4) defines "child care services" as child care subsidies and quality improvement
4 activities funded by the Commission. This definition is designed to incorporate child care
5 subsidies and reimbursements paid to providers on behalf of eligible parents for direct child care
6 for eligible children, as well as eligible child care quality improvement activities funded by the
7 Commission. The intent is to provide in rule a general term that may be applied to both direct
8 child care subsidies and quality activities that a parent or provider may receive.

9
10 *Child care subsidies*
11 Section 809.2(5) defines "child care subsidies" as Commission-funded child care
12 reimbursements to an eligible child care provider for the direct care of an eligible child. The
13 Commission's intent is to distinguish in rule language, when necessary, the difference between
14 Commission-funded child care services for direct child care and Commission-funded child care
15 services for quality improvement activities.

16
17 *Child with disabilities*
18 Section 809.2(6) defines a "child with disabilities" as a child who is mentally or physically
19 incapable of performing routine activities of daily living within the child's typical chronological
20 range of development. A child is considered to be incapable of performing the routine activities
21 of daily living if the child requires assistance in performing tasks (major life activities) that are
22 within the typical chronological range of development, including but not limited to, caring for
23 oneself; performing manual tasks; walking, learning, talking, seeing, hearing, breathing; and
24 working.

25
26 The new definition, especially as it relates to activities of daily living is based on the definition
27 of "major life activities" found in the U.S. Department of Education regulations at 34 C.F.R.
28 §104.3(j).

29
30 *Educational program*
31 CCDF regulations at 45 C.F.R. §98.16(f)(4) require the state to provide in the CCDF State Plan
32 how the state defines a "job training and educational program" for the purposes of determining
33 eligibility for a parent who is attending a job training or educational program. The Commission
34 defines the term "educational program" separately from the term "job training program" in order
35 to allow for the provision of time limits for parents participating in educational programs as set
36 forth in §809.41, A Child's General Eligibility for Child Care Services, which will not be applied
37 to parents attending job training programs.

38
39 The definition of an "educational program" is based on the definition provided in the CCDF
40 State Plan. Section 809.2(7) defines "educational program" as a program that leads to:
41 --a high school diploma;
42 --a General Educational Development (GED) credential; or
43 --a postsecondary degree from an institution of higher education.

44
45 *Family*

1 For purposes of determining family size and family income in order to determine a parent's
2 eligibility for child care services and to assess the parent share of cost, §809.2(8) defines the term
3 "family" as the unit composed of a child eligible to receive child care services, the parents of that
4 child, and household dependents. This definition of a "family" is identical to the definition in the
5 repealed rules.

6
7 *Household dependent*

8 Section 809.2(9) defines the term "household dependent" as an individual living in the household
9 who is one of the following:

10 --an adult considered as a dependent of the parent for income tax purposes;

11 --a child of a teen parent; or

12 --a child or other minor living in the household who is the responsibility of the parents.

13
14 Although similar to the repealed definition, the new definition clarifies that the adult must be a
15 dependent of the parent.

16
17 *Improper payments*

18 Section 809.2(10) defines "improper payments" as payments to a provider or Board's child care
19 contractor for goods or services that are not in compliance with federal or state requirements or
20 applicable contracts. This definition is consistent with the definition provided in the CCDF State
21 Plan.

22
23 *Job training program*

24 CCDF regulations at 45 C.F.R. §98.16(f)(4) require the state to provide in the CCDF State Plan
25 how the state defines a "job training program." Therefore, the Commission bases the definition
26 of a "job training program" on the definition provided in the current CCDF State Plan. Section
27 809.2(11) defines a "job training program" as a program that provides training or instruction
28 leading to:

29 --basic literacy;

30 --English proficiency;

31 --an occupational or professional certification or license; or

32 --the acquisition of technical skills, knowledge, and abilities specific to an occupation.

33
34 *Listed family home*

35 Section 809.2(12) defines a "listed family home" as an unregulated family home that is listed
36 with, but not regulated by, the Texas Department of Family and Protective Services (DFPS)
37 pursuant to Texas Human Resources Code §42.052(c). This term is used, but not specifically
38 defined, in repealed Chapter 809. The Commission includes the definition of such homes
39 because the new rules contain the provision that Boards may choose to include a listed family
40 home as an eligible provider (as long as the Board ensures health and safety requirements are
41 met).

42
43 *Military deployment*

44 Section 809.2(13) defines "military deployment," as it relates to the continuity of care for
45 children with parents in the military, as the temporary duty assignment away from the permanent
46 military installation or place of residence for reserve components of the single military parent or

1 the dual military parents of a child enrolled in child care. This includes deployed parent(s) in the
2 regular military, military reserves, or National Guard.

3
4 This definition is modified from the repealed rules to include any military deployment away
5 from the parent's military installation or place of residence, not just combat deployment as
6 provided in the repealed rules. The intent is to encompass parents in the military who have been
7 assigned combat deployment as well as to parents who have military assignments to assist in
8 national emergencies.

9
10 *Parent*

11 Section 809.2(14) defines a "parent" as an individual who is responsible for the care and
12 supervision of a child and is identified as the child's natural parent, adoptive parent, stepparent,
13 legal guardian, or person standing *in loco parentis* (in place of the parent). Unless otherwise
14 indicated, the term applies to a single parent or both parents, and the term parent and parents are
15 used interchangeably.

16
17 The definition is similar to the repealed definition of a parent except for the addition of the
18 phrase "or person standing *in loco parentis*." The repealed definition of a parent requires legal
19 guardianship, which is determined through a court order and may involve the termination of
20 parental rights of the natural parent. The Commission recognizes that situations exist in which
21 the child's natural parent (or adoptive parent or stepparent) may become involuntarily separated
22 from the child, making it necessary for the child to be cared for by an individual who is not the
23 legal guardian. For example, the parent may be in the active duty military stationed away from
24 the home and have placed the child under the temporary care of a relative. The parent also may
25 be incarcerated and place the child under the temporary care of a relative. In these cases, the
26 individuals caring for the child may require child care in order to work. However, the parent has
27 not terminated, and does not intend to terminate, parental rights and the relative does not intend
28 to become the child's legal guardian.

29
30 Therefore, the Commission includes the phrase "or person standing *in loco parentis*" in order to
31 allow individuals who are caring for a child while the child's parent is absent to meet the
32 definition of a parent for child care eligibility purposes. CCDF regulations at 45 C.F.R.
33 §98.16(f)(9) require states to define "*in loco parentis*" in the CCDF State Plan and the
34 Commission intends to amend the CCDF State Plan to do so. This will provide the Commission
35 with flexibility in modifying and expanding the specific cases in which a person who is standing
36 in for the parent may meet the definition of a parent and be eligible for child care services.

37
38 In developing the definition of *in loco parentis* for the CCDF State Plan, the Commission intends
39 to focus on situations similar to those mentioned previously related to parents in military
40 deployment and incarcerated parents. Other situations include cases in which a state or federal
41 child welfare or child protective entity is involved and recommends that placing the child with
42 another adult is in the best interest of the child. However, the Commission is aware that there are
43 instances in which the parent leaves the child with a relative or friend for an indeterminate
44 amount of time. The Commission is mindful that this may be considered child abandonment,
45 which is better addressed through Child Protective Services. The definition of *in loco parentis*

1 must balance the immediate needs of the caregiver with what is in the long-term best interest of
2 the child.

3
4 *Protective services*

5 CCDF regulations at 45 C.F.R. §98.16(f)(7) require the state to provide in the CCDF State Plan
6 how the state defines the term "protective services" as it relates to the provision of child care.

7 The CCDF State Plan defines "protective services" as services provided when:

8 --the child is at risk of abuse or neglect in the immediate or short-term future and the child's
9 family cannot or will not protect the child without the intervention of Child Protective
10 Services (CPS);

11 --the child is in the managing conservatorship of DFPS and residing with a relative or a foster
12 parent; or

13 --the child has been provided with protective services by DFPS within the prior six months and
14 requires services to ensure the stability of the family.

15
16 Therefore, §809.2(15) defines "protective services" as set forth in the CCDF State Plan.

17
18 *Provider*

19 Section 809.2(16) defines the term "provider" as a:

20 --regulated child care provider;

21 --relative child care provider; or

22 --at the Board's option, a listed family home subject to health and safety requirements.

23
24 The general term "provider" is used in the new rules to signify the provisions that will apply to
25 every eligible child care provider type. The repealed rules stipulate that a "provider" must have a
26 "Provider Agreement" with the Board (or the Board's child care contractor). The repealed rules
27 also include a definition of a "self-arranged provider." Self-arranged child care (SACC)
28 providers do not require a Provider Agreement. Therefore, the Commission has removed from
29 the rules the distinction between providers with an agreement and SACC providers.

30
31 However, the new rules retain the distinction between regulated child care providers and
32 unregulated relative child care providers. The Commission retains this distinction in order to
33 emphasize that parents have the choice of provider types allowed under the CCDF regulations,
34 including eligible relatives.

35
36 *Regulated child care provider*

37 Section 809.2(17) defines a "regulated child care provider" as an entity that is:

38 --licensed by DFPS;

39 --registered with DFPS;

40 --licensed by the Texas Department of State Health Services as a youth day camp; or

41 --operated and monitored by the United States military services.

42
43 This definition sets forth the same minimum requirements for providers as in repealed Chapter
44 809.

45
46 *Relative child care provider*

1 Section 809.2(18) defines a "relative child care provider" as an individual who does not reside in
2 the same household as the eligible child, is at least 18 years of age, and is, by marriage, blood
3 relationship, or court decree, one of the following:

- 4 --the child's grandparent;
- 5 --the child's great-grandparent;
- 6 --the child's aunt;
- 7 --the child's uncle; or
- 8 --the child's sibling.

9
10 The new list of eligible relative child care providers is based on the list of eligible providers in
11 federal regulations at 45 C.F.R. §98.2. Federal regulations require that the child's sibling must
12 not reside in the same household as the eligible child. However, 45 C.F.R. §98.30(e)(1)(iv) also
13 allows states to establish limitations on child care services provided in the child's own home.
14 Therefore, the rules limit child care services provided in the child's own home to relatives who
15 do not reside with the eligible child. The Commission intends that child care funds be
16 maximized to the greatest extent possible in order to serve parents who require child care in
17 order to work or attend a job training or educational program. The Commission contends that a
18 relative who resides with the child should not be eligible to receive a subsidy in order to care for
19 the child, because the relative is available in the child's home to care for the child while the
20 parent is working or attending a job training or educational program. The Commission believes
21 that the limited resources to fund child care must not be used to subsidize individuals who are in
22 the child's household and are available to care for the child. Rather, the funds should be used to
23 provide child care services to parents who require child care and do not have access to care.

24
25 *Residing with*

26 The CCDF regulations at 45 C.F.R. §98.16(f)(5) require the state to provide in the CCDF State
27 Plan how the state defines "residing with" as it relates to the federal requirement that the child is
28 residing with an eligible parent. The CCDF State Plan states that the child is "residing with" the
29 parent if the child's primary place of residence is the same as the parent's primary place of
30 residence. Section 809.2(19) defines the term "residing with" as set forth in the CCDF State Plan
31 of Texas.

32
33 *Teen parent*

34 Section 809.2(20) defines a "teen parent" as an individual 18 years of age or younger, or 19 years
35 of age and attending high school or the equivalent, who has a child. This definition is the same
36 as in the repealed rules.

37
38 *Working*

39 The CCDF regulations at 45 C.F.R. §98.16(f)(6) require the state to provide in the CCDF State
40 Plan how the state defines "working" as it relates to the federal requirement that the parent of the
41 child is "working" (or attending a job training or educational program). The CCDF State Plan
42 defines "working" as:

- 43 --an activity for which one receives monetary compensation such as a salary, wages, tips, and
44 commissions; or
- 45 --an activity to assist individuals in obtaining employment including on-the-job training, job
46 creation through wage subsidies, work experience, and community service programs.

1
2 Section 809.2(21) defines "working" as set forth in the CCDF State Plan. The new definition
3 includes job search activities. Additionally, §809.41(d) establishes certain limitations on the
4 provision of child care during job search activities.

5
6 Finally, the definitions of "Board" and "TANF" are not included in the new rules because each is
7 defined in Chapter 800.2 of this title; therefore, it is duplicative to redefine the terms in this
8 chapter.

9
10 **§809.3. Waiver Request**

11 Section 809.3 retains the provision in repealed Chapter 809 allowing the Commission to waive
12 child care rules upon request from a person directly affected by the rule. The criteria for granting
13 the waiver request also remain the same. The Commission may grant the waiver if the
14 Commission determines that the waiver benefits a parent, child care contractor, or provider, and
15 the Commission determines that the waiver does not harm child care or violate state or federal
16 statutes or regulations.

17
18
19 **SUBCHAPTER B. GENERAL MANAGEMENT**

20 **The Commission proposes new Subchapter B, General Management, as follows:**

21
22 Subchapter B contains the general management provisions required for a Board to plan, manage,
23 and administer child care services. Similar to repealed Subchapter B, new Subchapter B contains
24 rule provisions related to Texas Workforce Development Board Plans (Board plans), policies,
25 coordination of services, consumer education, quality improvement activities, and the rules for
26 securing local match for CCDF. Subchapter B also combines many of the provisions related to
27 Board management of child care services found throughout repealed Chapter 809. These
28 provisions include the maintenance of a waiting list for child care services, assessing the parent
29 share of cost, and provider reimbursements.

30
31 **§809.11. Board Responsibilities**

32 Section 809.11 identifies the specific responsibilities of a Board in administering child care
33 services.

34
35 Section 809.11(a) states that a Board is responsible for the administration of child care. The
36 Commission retains this provision from repealed Chapter 809, but removes the identification of a
37 Board as "certified" and the phrase "with a local plan approved by the Governor" as this
38 language is included in the definition of a Board in Chapter 800 of this title.

39
40 Section 809.11(b) requires a Board to ensure that access to child care services is available
41 through all Texas Workforce Centers within a workforce area. This provision and purpose is
42 retained from repealed Chapter 809 with an additional clarification that a Board shall ensure
43 access to child care services through Texas Workforce Centers.

44
45 Section 809.11(c) identifies child care services as support services for workforce employment,
46 job training, and services under Texas Government Code, Chapter 2308 and Chapter 801 of this

1 title. This provision and purpose is retained from repealed Chapter 809, however, the
2 Commission adds language stating that child care is a "support service" for employment and
3 workforce services. The Commission's intent is to emphasize that child care is not a workforce
4 and job training service in itself, but is an important support for individuals participating in those
5 services.

6
7 Section 809.11(d) requires a Board to give the Commission, upon request, access to child care
8 administration records and submit any related information for review and monitoring pursuant to
9 Commission rules and policies. This provision and purpose is retained from repealed Chapter
10 809 without change.

11
12 **§809.12. Board Plan for Child Care Services**

13 Section 809.12 identifies the requirements and goals of a Board's plan for child care services. In
14 repealed Chapter 809, this section is titled "Board Planning and Policies for Child Care Services"
15 and includes subsections related to Board planning, Board policies, and Board coordination
16 activities with other child care and early development programs. The new rules maintain the
17 same purpose but delineate these provisions into three sections.

18
19 Section 809.12(a) states that a Board shall develop, amend, and modify the Board plan to
20 incorporate and coordinate the design and management of the delivery of child care services with
21 the delivery of other workforce employment, job training, and educational services. These
22 provisions are the same as in the repealed rules.

23
24 Section 809.12(b) provides the goal of the Board plan. The goal, as in the repealed rule, is to
25 coordinate workforce training and services, to leverage private and public funds at the local
26 level, and to fully integrate child care services for low-income families with the network of
27 workforce training and services under the administration of the Boards.

28
29 Section 809.12(c) requires Boards to design and manage the Board plan to maximize the delivery
30 and availability of quality child care services to assist families who are seeking to become
31 independent from, or who are at risk of becoming dependent on, public assistance while parents
32 are either working or attending job training or educational programs. This provision is
33 unchanged from the repealed rules.

34
35 **§809.13. Board Policies for Child Care Services**

36 Section 809.13 relates to a Board's policies for child care services.

37
38 Section 809.13(a) requires Boards to develop, adopt, and modify policies for the design and
39 management of the delivery of child care services in accordance with the provisions in Chapter
40 801 of this title. Section 801.51 requires that Boards adopt policies in a public process in
41 accordance with the requirements of the Open Meetings Act (Texas Government Code, Chapter
42 551). This requirement is retained from repealed Chapter 809. The Commission emphasizes the
43 importance of public input and access to Board policies, especially as they relate to the Board's
44 eligibility requirements, parent reporting and documentation requirements, and the requirements
45 for child care providers.

1 Section 809.13(b) requires a Board to maintain written copies of the policies that are required by
2 federal and state law, or as requested by the Commission, and make such policies available to the
3 Commission and the public upon request. The purpose of this provision is unchanged from the
4 repealed rules.

5
6 Section 809.13(c) requires a Board to submit any modifications, amendments, or new policies to
7 the Commission no later than two weeks after adoption of the policy by the Board. This
8 language is identical to the language in the repealed rules. The intent of this provision is to allow
9 the Commission to maintain a complete record of Board child care policies in order to research
10 current practices of the Boards and to include current Board policies, as necessary, in applicable
11 federal or state reports. It is not the intent of the Commission to approve Board policies.

12
13 Section 809.13(d) lists required Board policies and the specific child care rule requiring the
14 policy. The policies relate to:

- 15 (1) how the Board determines that the parent is making progress toward successful completion
16 of a job training or educational program as described in §809.2(1);
- 17 (2) the maintenance of a waiting list as described in §809.18(b);
- 18 (3) assessing a parent share of cost as described in §809.19, including the reimbursement of
19 providers when a parent fails to pay parent's share of cost;
- 20 (4) the maximum reimbursement rates as provided in §809.20, including policies related to
21 reimbursement of providers who offer transportation;
- 22 (5) family income limits as described in Subchapter C (related to Eligibility for Child Care
23 Services);
- 24 (6) the provision of child care services to a child with disabilities up to the age of 19 as
25 described in §809.41(a)(1)(B);
- 26 (7) minimum activity requirements for parents as described in §809.48, §809.50, and §809.51;
- 27 (8) time limits for the provision of child care while the parent is attending an educational
28 program as described in §809.41(b);
- 29 (9) the frequency of eligibility redetermination as described in §809.42(b)(2);
- 30 (10) Board priority groups as described in <*<809.43(a);
- 31 (11) the transfer of a child from one provider to another as described in §809.71(b)(2);
- 32 (12) provider eligibility for listed family homes as provided in §809.91(b), if the Board chooses
33 to include listed family homes as eligible providers;
- 34 (13) attendance standards and procedures as provided in §809.92(b)(3), including provisions
35 consistent with §809.54(f) (relating to Continuity of Care for custody and visitation
36 arrangements);
- 37 (14) providers charging the difference between their published rates and the Board's
38 reimbursement rate as provided in §809.92(d); and
- 39 (15) procedures for investigating fraud as provided in §809.111.

40
41
42 Required Board policies are found throughout the repealed rules with no single place in rule that
43 itemizes the required policies. New §809.13(d) provides a complete list of required child care
44 policies cited throughout the chapter.

45
46 **§809.14. Coordination of Child Care Services**

1 Section 809.14 relates to the coordination of child care services in order to identify entities that a
2 Board must coordinate with when developing its Board plan and policies to design and manage
3 child care services.

4
5 Section 809.14(a) requires a Board to coordinate with federal, state, and local child care and
6 early development programs and representatives of local governments in developing its Board
7 plan and policies for the design and management of the delivery of child care services, and to
8 maintain written documentation of coordination efforts. This provision is unchanged from the
9 repealed rules.

10
11 Section 809.14(b) requires that a Board shall coordinate with school districts and Head Start and
12 Early Head Start program providers to ensure, to the greatest extent practicable, that full-day,
13 full-year child care services are available to meet the needs of low-income parents who are
14 working or attending a job training or educational program.

15
16 The Commission includes this provision in order to implement the intent of the 78th Texas
17 Legislature, Regular Session (2003) enacted in Senate Bill (SB) 76 and by the 79th Texas
18 Legislature, Regular Session (2005) in SB 23. These two actions of the Legislature created, then
19 subsequently amended, §29.158 of the Texas Education Code to require coordination of services
20 among the Commission's subsidized child care system and school districts and local Head Start
21 or Early Head Start programs.

22
23 Although it is a new provision in rule, it is not a new requirement placed on Boards. In
24 December 2003, the Commission issued a Workforce Development (WD) Letter requiring
25 Boards to coordinate with school districts and local Head Start or Early Head Start programs, to
26 the greatest extent practicable, to provide full-day and full-year child care services to meet the
27 needs of low-income working parents.

28
29 **§809.15. Promoting Consumer Education**

30 Section 809.15 relates to Promoting Consumer Education and provides the consumer education
31 information that Boards are required to provide parents pursuant to federal CCDF regulations at
32 45 C.F.R. §98.33. This section retains the provisions from the repealed rules without substantive
33 changes.

34
35 Section 809.15(a) requires a Board to promote informed child care choices by providing
36 consumer education information to parents who are eligible for child care services; parents who
37 are placed on a Board's waiting list; parents who are no longer eligible for child care services;
38 and applicants who are not eligible for child care services.

39
40 Section 809.15(b) requires that the consumer education information include--at a minimum--
41 information about the Texas Information and Referral Network/2-1-1 Texas (2-1-1 Texas); the
42 Web site and telephone number of DFPS to allow parents to obtain information on health and
43 safety requirements; a description of the full range of eligible child care providers; and a
44 description of programs available in the workforce area relating to school readiness and quality
45 rating systems.

1 Section 809.15(c) requires Boards to cooperate with HHSC to provide 2-1-1 Texas with
2 information on child care services.

3
4 **§809.16. Quality Improvement Activities**

5 Section 809.16 relates to allowable quality improvement activities. The provisions in this
6 section are retained from the repealed rules without substantive changes.

7
8 Section 809.16(a) provides that nondirect care quality improvement activities shall be used only
9 for collaborative reading initiatives; school readiness, early learning, and literacy; or local-level
10 support to promote child care consumer education provided by 2-1-1 Texas. The language also
11 stipulates that this section applies to CCDF funds allocated by the Commission pursuant to
12 §800.58 of this title, and includes local public transferred funds and local private donated funds.

13
14 Section 809.16(b) states that allowable quality activities may include professional development
15 and training for child care providers, or the purchase of curriculum and curriculum-related
16 support resources for child care providers.

17
18 Section 809.16(c) states that allowable quality activities may be designed to meet the needs of
19 children in any age group eligible for child care services, including children with disabilities.

20
21 Section 809.16(d) states that in funding quality improvement activities, a Board may give
22 priority to child care facilities that are participating in the integrated school readiness models
23 developed by the State Center for Early Childhood Development (State Center); implementing
24 components of school readiness curricula as approved by the State Center; or participating in or
25 voluntarily pursuing participation in Texas Rising Star Provider certification.

26
27 Section 809.16(e) states that expenditures certified by a public entity as provided may include
28 expenditures for any quality improvement activity described in 45 C.F.R. §98.51.

29
30 **§809.17. Leveraging Local Resources**

31 Section 809.17 relates to leveraging local resources to match federal funds. The section
32 identifies the types of funds that are acceptable as match and provides instructions on certifying,
33 monitoring, and submitting matching funds to the Commission. The provisions in this section--
34 with the following exception--have not changed substantially from the repealed rules.

35
36 The Commission does not include language from the repealed rules that requires a Board to
37 secure private and public funds. The Commission encourages rather than requires Boards to
38 secure local match in order for Boards to receive all available federal matching funds. Boards
39 are not required to secure local funds in order to receive certain child care funds. However, a
40 certain amount of federal matching funds allocated to a Board is available to the Board only if it
41 secures the necessary local matching funds; otherwise, the funds will be deobligated from the
42 Board and reallocated to Boards that are able to secure the necessary matching funds.

43
44 Section 809.17(a) encourages Boards to secure local public and private funds for the purpose of
45 receiving matching federal funds. Subsection (a) also encourages Boards to secure additional
46 local funds in excess of the amount required to match federal funds allocated to the Boards in

1 order to maximize their potential to receive additional federal funds should they become
2 available. Finally, this subsection states that a Board's performance in securing and leveraging
3 local funds for match may make the Board eligible for incentive awards.

4
5 Section 809.17(b) relates to the types of funds the Commission accepts as local match. Section
6 809.17(b)(1) states that the Commission accepts as local match funds from a private entity that
7 are donated without restrictions that require their use for a specific individual, organization,
8 facility, or institution; or an activity not included in the CCDF State Plan or allowed under this
9 new chapter. Additionally, the funds cannot revert back to the donor's facility or use; cannot be
10 used to match other federal funds; and must be certified by both the donor and the Commission
11 as meeting these proposed requirements. These provisions mirror the federal match
12 requirements for CCDF in 45 C.F.R. §98.53(e)(2).

13
14 Section 809.17(b)(2) relates to the Commission's acceptance of funds from a public entity that
15 are transferred without restrictions requiring their use for an activity not included in the CCDF
16 State Plan or allowed under this chapter. Additionally, the funds cannot be used to match other
17 federal funds, and cannot be federal funds unless the funds are authorized by federal law to be
18 used to match other federal funds. These provisions mirror the federal match requirements for
19 CCDF in 45 C.F.R. §98.53.

20
21 Section 809.17(b)(3) relates to the Commission's acceptance of funds by a public entity that
22 certifies that the expenditures are for an activity included in the CCDF State Plan or allowed
23 under this chapter; are not used to match other federal funds; and are not federal funds unless the
24 funds are authorized by federal law to be used to match other federal funds. These provisions
25 mirror the federal match requirements for CCDF in 45 C.F.R. §98.53(e)(1).

26
27 Section 809.17(c) states that a Board must submit private donations, public transfers, and public
28 certifications to the Commission for acceptance, with sufficient information to determine that the
29 funds meet the requirements of subsection (b) of this section.

30
31 Section 809.17(d) relates to completing the local match process. This subsection requires a
32 Board to ensure that private donations and public transfers of funds are submitted and paid to the
33 Commission and that public certifications are considered to be complete when a signed written
34 instrument is delivered to the Commission that reflects that the public entity has expended a
35 specific amount of funds on eligible child care services.

36
37 Section 809.17(e) states that a Board shall monitor the funds secured for match.

38
39 **§809.18. Maintenance of a Waiting List**

40 Section 809.18 relates to the maintenance of a waiting list to provide child care services, and the
41 requirement that policies be established to maintain the list.

42
43 Section 809.18(a) states that a Board shall ensure that a list of parents waiting for child care
44 services, because of lack of funding or lack of providers, is maintained and available to the
45 Commission upon request. This provision is retained from the repealed rules except for the
46 removal of "self-arranged providers" as a category of providers. In addition, the requirement to

1 specify the reason for being on the waiting list is not included because the Commission contends
2 that it is unnecessary.

3
4 Section 809.18(b) requires that Boards establish a policy for the maintenance of a waiting list.
5 Section 809.18(b)(1) states that a Board shall establish a policy for the maintenance of a waiting
6 list that includes the process for determining that the parent is potentially eligible for child care
7 services before placing the parents on the waiting list. The Commission believes that it is
8 important to ensure that parents have a reasonable expectation that they could be eligible for
9 child care services if funding becomes available. The Commission contends that placing parents
10 on the Board's waiting list without conducting a basic, but informal, review of the potential
11 eligibility of the parent may lead to a false expectation that if the parent is placed on the waiting
12 list, then the parent is eligible for child care services.

13
14 The process for reviewing the potential eligibility of a parent prior to placing the parent on the
15 waiting list is to be determined by the Board. The Commission does not require that the
16 eligibility screening include verifying or documenting eligibility. The Board's screening process
17 may simply require the parent to provide an estimate of family income and family size, the age
18 of the child needing care, and the parent's work, training, or educational situation. Additionally,
19 the Commission encourages Boards to partner with their local 2-1-1 Texas provider to coordinate
20 the screening of potential eligibility for child care services.

21
22 Section 809.18(b)(2) requires that a Board establish a policy for the maintenance of a waiting list
23 to identify the frequency with which the parent information is updated and maintained on the
24 waiting list. The Commission contends that a Board should develop such a policy in order to
25 inform parents that information regarding their interest in child care and assessing for basic
26 eligibility may be required to be updated on a regular basis.

27
28 **§809.19. Assessing the Parent Share of Cost**

29 Section 809.19 relates to assessing the parent share of cost to identify the criteria that a Board
30 must use when assessing, reducing, and providing exemptions from the parent share of cost.
31 These provisions are largely retained from the repealed rules.

32
33 Section 809.19(a)(1) states that for CCDF funds allocated by the Commission pursuant to its
34 allocation rules in §800.58 of this title, including local public transferred funds and local private
35 donated funds, a Board shall set a parent share of cost policy that results in a parent share of cost
36 being assessed to all parents, except for the exemptions set out in paragraph (2) of this
37 subsection. Additionally, the rules state that the parent share of cost should be a sliding fee scale
38 based on the family's size and gross monthly income, and it may also consider the number of
39 children in care. However, the parent share of cost cannot exceed the cost of care.

40
41 These provisions are largely retained from the repealed rules. However, the Commission has
42 inserted the words "sliding fee scale," which were omitted from the repealed rules. The
43 Commission adds this provision in the parent share of cost in order to align Commission rules
44 with federal Child Care and Development Block Grant (CCDBG) law and federal CCDF
45 regulations.

1 Federal child care law at 42 U.S.C. 9858c(c)(5) requires states to "establish and periodically
2 revise, by rule, a sliding fee scale that provides for cost sharing by the families that receive child
3 care services" under CCDBG. The CCDBG law, 42 U.S.C. 9858n(12), defines a sliding fee
4 scale as "a system of cost sharing by a family based on income and size of the family." This
5 requirement is implemented in CCDF regulations at 45 C.F.R. §98.42(b), which states that the
6 "sliding fee scale(s) shall be based on income and the size of the family and may be based on
7 other factors as appropriate."
8

9 The repealed Commission rules include the federal requirement that a Board's parent share of
10 cost policies be based on family income and family size as well as allow consideration for the
11 number of children in care. The rules, however, do not specify a sliding fee scale as stipulated in
12 the federal CCDBG law and CCDF regulations. Most Boards use a relatively flat percentage of
13 family income--typically nine percent--to determine the parent share of cost for one child. Most
14 Boards increase this percentage to 11% of the family income when two or more children are in
15 care. Furthermore, most Boards do not include family size as a factor unless the family size is
16 seven members or more.
17

18 The Commission acknowledges that the Boards' parent share of cost policies have been in the
19 approved CCDF State Plan for several years. Therefore, the Commission is not requiring Boards
20 to change their parent share of cost policies as a result of this rule change. The rule change is
21 designed to align the language in Commission rules with the federal regulatory language.
22

23 However, the Commission is concerned that improvements be made to the parent share of cost
24 policies. The Commission contends that the intent of requiring a sliding fee scale is to ensure
25 that families at very low incomes pay a lower percentage of their income than families at the
26 higher end of the income eligibility limit. Additionally, the Commission contends that
27 increasing the share of cost for families at the higher income levels will better prepare these
28 families to pay for child care if they experience wage increases that would make them ineligible
29 for child care services.
30

31 Basing the parent share of cost on a relatively flat percentage of income, and starting that
32 percentage at 11% for two children in care, may be particularly burdensome for families
33 transitioning off Choices. For example, because Commission rules exempt Choices families
34 from paying a parent share of cost, a former Choices family will transition from paying nothing
35 for child care while participating in Choices to paying up to 11% of the family income once the
36 family is no longer eligible for Choices child care. As a result, many former Choices parents
37 may forego Transitional child care services and may become more at risk of returning to TANF.
38

39 However, the Commission understands that requiring Boards to adopt more gradual sliding fee
40 schedules could affect the Commission's performance measures related to the average cost per
41 child by potentially decreasing the total amount of parent share of cost that a family at low
42 income would pay. Additionally, the change would require substantial changes to the child care
43 automation systems. Therefore, the Commission has determined that further analysis of the
44 impact of such a change in rule should be conducted before Boards are required to modify their
45 parent share of cost policies to align more closely with the sliding fee scale based on family
46 income and family size requirements.

1
2 The Commission will work closely with Boards to determine and analyze the potential impact of
3 using a gradual sliding fee schedule, specifically as it affects:

- 4 --family resources and self-sufficiency;
- 5 --the Commission's legislative cost per child performance measures; and
- 6 --the Commission's child care automation systems.

7
8 The Commission notes, however, that new §809.19(b) retains the provision in the repealed rules
9 that child care funded through non-CCDF sources shall include a sliding fee scale that may be
10 the same or different from the scale in §809.19(a).

11
12 Section 809.19(a)(2) states that parents who are participating in Choices, in Food Stamp
13 Employment and Training (FSE&T) services, or parents who have children who are receiving
14 protective services are exempt from paying a parent share of cost.

15
16 Section 809.19(a)(3) provides that teen parents (who are not in a group that is specifically
17 exempted from a parent share of cost) are assessed a parent share of cost. The rule also contains
18 the provision in the repealed rules that the teen parent's share of cost is based solely on the teen
19 parent's income. However, the proposed rules add language to state that the parent share of cost
20 also be based on the teen's family size as defined in §809.2(8). This provision is also added to
21 clarify that the income and family size of the parents of the teen parent are not included in
22 assessing the teen parent's share of cost.

23
24 Section 809.19(b) provides that for child care services funded from sources other than CCDF, a
25 Board shall set a parent share of cost policy based on a sliding fee scale. The fee may be the
26 same as or different from the provisions contained in §809.19(a). This provision is retained from
27 the repealed rules.

28
29 Section 809.19(c) states that a Board shall establish a policy regarding reimbursement of
30 providers when parents fail to pay the parent share of cost. This provision is retained from the
31 repealed rules.

32
33 Section 809.19(d) states that a Board or its child care contractor may review the assessed parent
34 share of cost for possible reduction if there are extenuating circumstances that jeopardize a
35 family's self-sufficiency. The Board or its child care contractor may reduce the assessed parent
36 share of cost if warranted by these circumstances.

37
38 Section 809.19(e) states that the Board or its child care contractor cannot waive the assessed
39 parent share of cost under any circumstances. The rule also clarifies that this provision does not
40 apply to parents who are exempt from being assessed a parent share of cost as described in
41 §809.19(a)(2).

42
43 Section 809.19(f) states that if the parent share of cost based on family income and family size is
44 calculated to be zero, the Board or its child care contractor must not charge the parent a
45 minimum share of cost. This is a new provision in rule. However, it is not a new requirement.
46 The policy is based on previous Commission guidance provided to the Boards through a WD

1 letter. This language is added to clarify that although all parents should be assessed a parent
2 share of cost based on income and family size, if that assessment is calculated to be zero because
3 the family has no allowable documented income, then the parent should not be required to pay a
4 minimum parent share of cost. Parents, especially teen parents and students who have no
5 documented income, are not receiving Temporary Assistance for Needy Families or participating
6 in Choices and, therefore, are not exempt from the parent share of cost, are most at risk of going
7 on public assistance. The Commission contends that charging these parents a parent share of
8 cost will place an undue hardship on the family and make the family more vulnerable to going on
9 public assistance.

10
11 **§809.20. Maximum Provider Reimbursement Rates**

12 Section 809.20, relating to maximum provider reimbursement rates, specifies the criteria to be
13 used in establishing maximum reimbursement rates for child care providers. The provisions in
14 this section are retained from the repealed rules.

15
16 Section 809.20(a) requires that Boards establish maximum reimbursement rates based on local
17 factors, including a market rate survey provided by the Agency. The Commission retains the
18 provision that maximum reimbursement rates should be set at a level to ensure that the rates
19 provide equal access to child care in the local market and in a manner consistent with state and
20 federal statutes and regulations governing child care.

21
22 Section 809.20(b) provides that Boards shall establish graduated reimbursement rates for child
23 care providers participating in integrated school readiness models developed by the State Center
24 and Texas Rising Star Providers.

25
26 Section 809.20(c) provides that the minimum reimbursement rates established under §809.20(b)
27 must be at least five percent greater than the maximum rate established for providers not meeting
28 the requirements of §809.20(b) for the same category of care up to, but not to exceed, the
29 provider's published rate.

30
31 Section 809.20(d) states that a Board or its child care contractor must ensure that providers who
32 are reimbursed for additional staff or equipment needed to assist in the care of a child with
33 disabilities are paid a rate up to 190% of the provider's reimbursement rate for a child of that
34 same age. In addition, a Board is required to ensure that a professional, who is familiar with
35 assessing the needs of children with disabilities, certifies the need for the additional rate. The
36 Commission further adds that the higher rate also may be paid in order that a provider may
37 obtain equipment necessary for the care of a child with disabilities.

38
39 Section 809.20(e) allows a Board to determine whether to reimburse providers who offer
40 transportation.

41
42 Additionally, §809.20(f) states that the provision that the combined total of the provider's
43 published rate, plus the transportation rate, is subject to the maximum reimbursement rate
44 established in subsection (a) of this section.

45
46 **§809.21. Determining the Amount of the Provider Reimbursement**

1 Section 809.21 states the actual reimbursement that the Board or the Board's child care
2 contractor pays to the provider shall be the Board's maximum rate or the provider's published
3 rate, whichever is lower, less the parent share of cost assessed and adjusted when the parent
4 share of cost is reduced; and any child care funds received by the parent from other public or
5 private entities. These provisions are retained from the repealed rules.

6
7 **Repealed Provisions Related to General Management and Board Responsibilities** The
8 Commission removes the requirement that a Board must ensure parental choice by recruiting,
9 training, and maintaining a sufficient number of providers to offer parents a full range of
10 categories of care and types of providers of child care. The Commission further removes the
11 requirement that Boards must recruit and train providers. The Commission contends that
12 recruitment and training does not ensure parent choice. It is the Commission's intent that making
13 consumer education information available to parents, as required in §809.15, ensures that parents
14 have available to them the full range of provider types and child care options.

15
16 The Commission also removes the requirements related to procurement, management of
17 finances, information management and reporting, performance standards, and timely billings as
18 these provisions are included generally in Chapter 800, specifically in Subchapter C.
19 Performance and Contract Management, and in the Agency-Board Agreement; therefore they are
20 unnecessary in this chapter.

21 22 23 **SUBCHAPTER C. ELIGIBILITY FOR CHILD CARE SERVICES**

24 **The Commission proposes new Subchapter C, Eligibility for Child Care Services, as**
25 **follows:**

26
27 Subchapter C of the child care rules contains the provisions related to determining initial and
28 continued eligibility for child care services; provisions related to general eligibility requirements,
29 priority of services, and calculating income; and the eligibility requirements for Choices child
30 care, TANF Applicant child care, FSE&T child care, and Transitional child care. Additionally,
31 Subchapter C contains the child care eligibility requirements for children living at low incomes,
32 including child care for children with disabilities and teen parents, as well as provisions related
33 to child care for children served by special projects. Finally, the subchapter contains the
34 continuity of care provisions related to continued eligibility for child care services.

35 36 **§809.41. A Child's General Eligibility for Child Care Services**

37 Section 809.41 relates to a child's general eligibility for child care services.

38
39 Section 809.41(a)(1) states that, except for a child receiving or needing protective services, a
40 child may be eligible for child care services if the child is under 13 years of age or, at the option
41 of the Board, a child with disabilities under 19 years of age.

42
43 Additionally, §809.41(a)(2) states that the child must reside with a family whose income does
44 not exceed the income limit established by the Board, not to exceed 85 percent of the state
45 median income for a family of the same size. The child must also reside with a parent who
46 requires child care in order to work or attend a job training or educational program.

1
2 The general eligibility requirements in §809.41(a) are similar to the repealed provisions with
3 additional language to clarify that the age and residency requirements for a child needing or
4 receiving protective services are provided in §809.49. The provisions related to a child's general
5 eligibility mirror the CCDF requirements in 45 C.F.R. §98.20.
6

7 Section 809.41(b) retains the provision from the repealed rule requiring a Board to establish
8 policies, including time limits, for the provision of child care while the parent is attending an
9 educational program.
10

11 Additionally, §809.41(c) provides the requirement that child care must be available to a parent
12 for four years, if the parent is enrolled in an associate's degree program that will prepare the
13 parent for a job in a high-growth, high-demand occupation as determined by the Board.
14

15 Section 809.41(c) reflects the legislative requirement contained in the Commission's general
16 appropriations requiring that child care services must be continued for a period "not to exceed"
17 four years, if the parent wishes to acquire an associate's degree that will prepare him or her for a
18 job in a high-growth, high-demand occupation with an upward path. Currently, the Commission
19 complies with this legislative requirement through Commission guidance to the Boards in a WD
20 Letter. The legislative requirement states that child care shall continue for a period "not to
21 exceed four years." However, that language could be interpreted to mean that Boards can place
22 time limits of fewer than four years. The Commission contends that the legislative intent is to
23 ensure that child care is available for working parents who are enrolled in certain associate's
24 degree programs for a sufficient amount of time for the parents to complete the program. These
25 programs typically require two years of full-time attendance. Therefore, in order to work and
26 attend school, working parents may require additional time to complete the program. Section
27 809.41(c) clarifies the time limit as intended by the Legislature by specifically requiring that
28 child care be available to parents enrolled in an eligible associate's degree program for four
29 years.
30

31 The Commission notes that the proposed definition of a parent's attendance in an educational
32 program at §809.2(1)(C) includes the stipulation that the individual is making progress toward
33 successful completion of the program as determined by the Board. Therefore, although
34 §809.41(c) provides that child care services shall continue for four years for parents enrolled in
35 certain associate degree programs, a parent's continued receipt of child care services is
36 contingent upon the parent's successful progress toward completion of the degree.
37

38 Finally, §809.41(d) sets forth the requirements for the provision of child care in order for the
39 parent to conduct job search activities. As in §809.2(21), the definition of "working," job search
40 is included as an allowable work activity. The Commission's Choices rules at §811.27(b) limit
41 job search for Choices participants to four consecutive weeks and a total of six weeks in a federal
42 fiscal year. The Commission's FSE&T rules §813.31 have a similar provision. Additionally, the
43 proposed child care rules limit Transitional child care during job search to four weeks for former
44 TANF recipients who are not employed at the time their temporary cash assistance expires.
45 However, other Commission rules do not address job search time limits for other Commission-
46 funded child care.

1
2 Therefore, §809.41(d) states that unless otherwise subject to job search limitations as stipulated
3 in other Commission rules (specifically §811.27(b) for Choices participants and §813.31 for
4 FSE&T participants), for child care funds allocated by the Commission pursuant to its child care
5 allocation rules in §800.58 of this title (CCDF), a child currently receiving child care services
6 may be eligible for continued services for four weeks within a federal fiscal year in order for the
7 child's parent to search for work because of interruptions in the parent's employment. The rules
8 also stipulate that for child care services funded by the Commission from sources other than
9 those specified in §800.58 of this title (non-CCDF sources), child care services during job search
10 activities are limited to four weeks within a federal fiscal year. Establishing a job search
11 limitation on a federal fiscal year basis is consistent with the Commission's current Choices and
12 FSE&T rules.

13
14 **§809.42. Eligibility Determination and Verification**

15 Section 809.42 relates to eligibility determination and verification for child care services.

16
17 Section 809.42(a) states that a Board shall ensure that its child care contractor verifies eligibility
18 for child care services prior to authorizing child care.

19
20 Section 809.42(b) requires that eligibility for child care be redetermined:

- 21 --anytime there is a change in family income or other information that could affect eligibility to
- 22 receive child care; and
- 23 --with established frequency, at the Board's discretion.

24
25 Section 809.42(a) and 809.42(b), regarding the verification of eligibility prior to authorizing
26 child care and provisions of eligibility redetermination, are similar to the repealed sections.

27
28 Section 809.42(c) requires Boards to ensure that a public entity certifying expenditures for direct
29 child care determines and verifies that the expenditures are for child care provided to an eligible
30 child. At a minimum, the public entity shall verify that the child is under 13 years of age, or--at
31 the option of the Board--be a child with disabilities under 19 years of age. The public entity
32 should also verify that the child resides with:

- 33 --a family whose income does not exceed 85% of the state median income for a family of the
- 34 same size; and
- 35 --a parent who requires child care in order to work or attend a job training or educational
- 36 program.

37
38 CCDF matching fund regulations at 45 C.F.R. §98.53(c)(2) require that state expenditures used
39 to match CCDF funds, including public certified expenditures, be for allowable services or
40 activities that meet the goals and purposes of CCDF. Section 809.42(c) is a new requirement
41 designed to clarify that public child care expenses that are certified as CCDF match represent
42 expenses for child care services that meet the minimum CCDF eligibility requirements in 45
43 C.F.R. §98.2.

44
45 The Commission notes that public certified expenditures that represent expenditures for quality
46 improvement activities may be for any quality improvement activity allowed by CCDF

1 regulations in 45 C.F.R. §98.51. This provision also is included in §809.16(e) relating to Quality
2 Improvement Activities.

3
4 **§809.43. Priority for Child Care Services**

5 Section 809.43 relates to priority for child care services. CCDF regulations at 45 C.F.R. §98.44
6 require states to give priority to:

- 7 --children in families with very low income; and
- 8 --children with special needs.

9
10 The priority in §809.43 reflects the above CCDF priority groups.

11
12 Section 809.43(a) states that a Board shall ensure that child care services are prioritized among
13 three priority groups. The first priority group provided in §809.43(1) reflects the federal priority
14 for children in families with very low incomes. Child care services are assured for children in
15 the first priority group and includes parents eligible for:

- 16 --Choices child care;
- 17 --TANF Applicant child care;
- 18 --FSE&T child care; and
- 19 --Transitional child care.

20
21 The first priority group in §809.43(1) is similar to the first priority group in the repealed rules.
22 The Commission specifically includes TANF Applicant child care as a first priority group to
23 align with the continuity of care provisions. The Commission retains this continuity of care
24 provision and, therefore, includes TANF Applicant child care as a first priority group.

25
26 Additionally, child care for parents participating in FSE&T is listed as a priority for service in
27 Board contracts. If child care is not provided, Boards may not sanction FSE&T participants who
28 require child care to participate in services. Therefore, the Commission includes parents
29 participating in FSE&T as a first priority group for child care services.

30
31 Section 809.43(2) sets forth the second priority group, which reflects the federal priority group
32 related to serving children with special needs. The second priority group is served subject to the
33 availability of funds and includes, in order of priority:

- 34 --children who need to receive protective services child care;
- 35 --children of a qualified veteran;
- 36 --children of a foster youth;
- 37 --children of teen parents; and
- 38 --children with disabilities.

39
40 Children who need to receive protective services are included in the second priority group under
41 the repealed rules. The Commission adds children of teen parents and children with disabilities
42 to the second priority group as these groups are defined in the CCDF State Plan as children with
43 special needs. Therefore, inclusion of these children as a priority reflects the federal priorities in
44 CCDF regulations 45 C.F.R. §98.44.

1 Additionally, the 79th Texas Legislature, Regular Session (2005), enacted House Bill (HB) 2604,
2 which added §302.014 to the Texas Labor Code. The new section of the Texas Labor Code
3 requires that veterans receive priority of service for training or assistance under a job training or
4 employment assistance program or service, and applies to services funded in whole or in part by
5 state funds. Additionally, the 79th Texas Legislature, Regular Session (2005), enacted SB 6,
6 which added, among other actions, §264.121 to the Texas Family Code, which directs the
7 Commission and Boards to prioritize and target services to meet the needs of foster youth and
8 former foster youth.

9
10 Therefore, in order to implement HB 2604 and SB 6, the Commission adds veterans and foster
11 youth to the second priority group for child care services.

12
13 Section 809.43(3) states that the third priority group includes any other priority adopted by the
14 Board. This provision is the same as in the repealed rules.

15
16 Further, §809.43(b) states that a Board shall not establish a priority group based on the parent's
17 choice of individual provider or provider type. This new provision prohibits a Board from
18 establishing a priority group based on a provider or a type of provider. It is the Commission's
19 intent that parents be allowed to choose the child care option that best meets their needs.
20 Allowing Boards to establish priority for parents based on parent choice of a particular provider
21 or provider type influences a parent's choice of providers and may unduly limit parent choice.

22
23 **§809.44. Calculating Family Income**

24 §Section 809.44 relates to calculating family income for determining eligibility. The proposed
25 list of income inclusions is intended to be income sources that are verifiable and easily
26 documented.

27
28 Section 809.44(a) states that, unless otherwise required by federal or state law, family income for
29 purposes of determining eligibility includes the monthly total of the following items for each
30 member of the family (as defined in §809.2(8)):

31
32 *Total gross earnings*

33 Section 809.44(a)(1) includes as income gross earnings including wages, salaries, commissions,
34 tips, piece-rate payments, and cash bonuses earned. This provision is similar to that in the
35 repealed rules.

36
37 *Net income from self-employment*

38 Section 809.44(a)(2) includes as family income the net income from self-employment. Net
39 income includes gross receipts minus business-related expenses from a person's own business,
40 professional enterprise, or partnership, which result in the person's net income. Net income also
41 includes gross receipts minus operating expenses from the operation of a farm. Including net
42 income from self-employment is retained from the repealed rules.

43 The Commission simplified the language from the repealed rules by including net income from
44 both farm and non-farm self-employment into one provision related to self-employment.
45 Furthermore, the Commission simplified the language by removing examples of business-related
46 expenses that are deducted from the gross receipts from self-employment. The Commission

1 determined that these deductions should not be specified in the rule language and may be
2 determined by the Board. The Commission notes, however, that a Board should consider
3 deducting business-related expenses that are allowable under tax deductions as provided by U.S.
4 Department of Treasury Internal Revenue Service and itemized in Schedule C related to Profit or
5 Loss From Business and Schedule F related to Profit or Loss From Farm.

6
7 *Pensions, annuities, insurance, and retirement income*

8 Section 809.44(a)(3) includes pensions, annuities, and retirement income (including Social
9 Security retirement benefits and veteran's pensions) in the income calculation. Payments include
10 any cash benefit paid to retirees or their survivors by a former employer, or by a union, either
11 directly or through an insurance company. This also includes payments from annuities and life
12 insurance. This provision is comparable to that in the repealed rules.

13
14 *Taxable capital gains, dividends, and interest*

15 Section 809.44(a)(4) includes taxable capital gains, interest, and dividends including capital
16 gains from the sale of property and earnings from dividends of stock holdings, and interest on
17 savings or bonds. This is a slight modification to the repealed rules, which describe capital gains
18 only in relation to the sale of property.

19
20 *Rental income*

21 Section 809.44(a)(5) includes rental income consisting of net income from boarders or lodgers,
22 rental of a house, homestead, store, or other property. This provision is retained from the
23 repealed rules.

24
25 *Public assistance payments*

26 Section 809.44(a)(6) includes public assistance payments including TANF cash assistance,
27 refugee assistance, Social Security Disability Insurance, Supplemental Security Income, and
28 general cash assistance (such as from a county or city). Although similar to language in the
29 repealed rules, the Commission adds language in order to specify that Social Security Disability
30 Insurance and Supplemental Security Income are included in the income calculation.

31
32 *Income from estate and trust funds*

33 Section 809.44(a)(7), as in the repealed rules, includes income from estates, trust funds,
34 inheritances, or royalties.

35
36 *Unemployment compensation*

37 Section 809.44(a)(8), as in the repealed rules, includes unemployment compensation payments
38 from private or governmental unemployment insurance and strike benefits while a person is
39 unemployed or on strike.

40
41 *Workers' compensation income, death benefit payments or other disability payments*

42 Section 809.44(a)(9), as in the repealed rules, includes income from workers' compensation
43 payments. These payments include compensation received periodically from private or public
44 sources for on-the-job injuries. The proposed language clarifies that worker's compensation
45 death benefit payments are included as income.

1 *Spousal maintenance or alimony*

2 Section 809.44(a)(10) includes spousal maintenance or alimony including any payments made to
3 a spouse or former spouse under a separation or divorce agreement. This provision mirrors
4 content in the repealed rules, however, the Commission adds a brief description of the income
5 included.

6
7 *Child support*

8 Section 809.44(a)(11), similar in content to the repealed rules, includes court-ordered or informal
9 child support cash payments, maintenance, or allowance used for current living costs provided
10 by a parent for a minor child. The Commission clarifies that this does not include the value of
11 noncash or in-kind support such as diapers, baby formula, or other items for the child. The
12 Commission contends that determining the value of these items would place an undue burden on
13 the child care contractor and the parent.

14
15 *Court settlements or judgments*

16 Section 809.44(a)(12) includes a new provision to count court settlements or judgments as
17 income, including awards for exemplary or punitive damages, non-economic damages, and
18 compensation for lost wages or profits. The Commission contends that this income source meets
19 its goal of including documented and verifiable income sources. The Commission also proposes
20 that family income not include compensatory damages that are awarded to reimburse individuals
21 for personal physical injury or physical sickness because these awards are typically awarded to
22 pay for medical bills or ongoing medical expenses and are not retained by the individual as
23 income.

24
25 As provided in the repealed rules, the Commission states in §809.44(b) that income to the family
26 that is not included in §809.44(a) is excluded in determining the total family income.

27
28 Section 809.44(b) specifically excludes the following income sources:

29
30 *Food stamps*

31 Section 809.44(b)(1), consistent with the repealed rules, excludes food stamps from the income
32 calculation.

33
34 *Certain monetary allowances for children of Vietnam veterans*

35 Section 809.44(b)(2), consistent with the repealed rules and federal guidelines, also excludes
36 monthly monetary allowances for children of Vietnam veterans born with certain birth defects.

37
38 *Educational scholarships, grants, and loans*

39 Section 809.44(b)(3) excludes from the income calculation all educational scholarships, grants,
40 and loans. The repealed rules specifically named only federal scholarships, grants, and loans
41 (e.g., Pell Grants, Perkins Loans) as excluded.

42
43 *Earned Income Tax Credit (EITC)*

44 Section 809.44(b)(4) excludes the Earned Income Tax Credit (EITC) and the Advanced EITC.
45 While EITC may be a large amount of income, including it as income may discourage working

1 families from applying for the tax credit. EITC and Advanced EITC are not a required inclusion
2 in the repealed rules, thus this provision is consistent with those rules.

3
4 *Individual Development Account (IDA) withdrawals*

5 Section 809.44(b)(5) excludes IDA withdrawals as income. IDAs are not a required inclusion in
6 the repealed rules and excluding these payments encourages the use of IDAs, which supports
7 asset-building for low-income families.

8
9 *Tax refunds*

10 Section 809.44(b)(6) excludes tax refunds from the income calculation as this is simply a refund
11 of a parent's income that was overpaid in taxes. This is not a change from the repealed rules, as
12 tax refunds are not a required inclusion.

13
14 *VISTA and AmeriCorps stipends*

15 Section 809.44(b)(7) excludes VISTA and AmeriCorps living allowances and stipends. This is
16 consistent with Food Stamp benefits eligibility, which also excludes these allowances and
17 stipends. The repealed rules do not require these payments to be included in the income
18 calculation.

19
20 *Noncash or in-kind benefits in lieu of wages*

21 Section 809.44(b)(8) excludes noncash or in-kind benefits received in lieu of wages, such as
22 reduced rent if a parent works as a part-time maintenance person for an apartment complex.
23 Verifying and placing a value on noncash benefits increases the administrative burden on Board
24 contractors. The repealed rules do not require this provision to be counted as income.

25
26 *Foster care payments*

27 Section 809.44(b)(9) excludes foster care payments as income. These are payments from DFPS
28 to foster parents to reimburse the individuals for caring for foster children. DFPS disregards the
29 income of foster parents when authorizing care for foster children. However, foster parents also
30 may need child care for their own children. Foster care payments intended to support the foster
31 child should not be counted as income when determining eligibility for the foster parents' own
32 children. This is a change from the repealed rules, which include foster care payments.

33
34 *Special military pay or allowances*

35 Section 809.44(b)(10) excludes from income special military pay or allowances, which include
36 subsistence allowances, housing allowances, family separation allowances, or special allowances
37 for duty subject to hostile fire or imminent danger. While the repealed rules include "armed
38 forces pay," it is not clear if this includes special military pay and allowances such as housing
39 allowances and combat pay. This change allows for the inclusion of basic pay, but specifically
40 excludes the special military pay and allowances.

41
42 **§809.45. Choices Child Care**

43 Section 809.45 sets forth provisions for a parent to be eligible to receive Choices child care.

44
45 Section 809.45(a) states that a parent is eligible for Choices child care if the parent is
46 participating in the Choices program as stipulated in Chapter 811 of this title. The proposed

1 eligibility for Choices child care is similar to the provisions in the repealed rule. However, the
2 new language is intended to simplify the eligibility requirements. The repealed language
3 includes references to the parent receiving TANF and participating in Choices. Because Choices
4 is the employment and training program for TANF recipients, the reference to the receipt of
5 TANF is extraneous language and has been removed.

6
7 Additionally, the repealed rules include a provision for child care for children of conditional and
8 sanctioned families who must demonstrate cooperation prior to the resumption of TANF
9 assistance. Because these families must continue to participate in Choices as part of their effort
10 to demonstrate cooperation, the reference to conditional and sanctioned families is not necessary.
11 As long as the parent is participating in Choices--regardless of the parent's TANF status--the
12 child is eligible for Choices child care.

13
14 Section 809.45(b) states that a parent who has been approved for Choices, but is waiting to enter
15 an approved initial component of the program, may receive up to two weeks of child care
16 services when child care services will prevent loss of the Choices placement, and if child care is
17 available to meet the needs of the child and parent. This provision is retained from the repealed
18 rules.

19
20 **§809.46. Temporary Assistance for Needy Families Applicant Child Care**

21
22 Section 809.46 relates to a parent's eligibility for TANF Applicant child care. The provisions in
23 this section are largely unchanged from the repealed rules. However, these provisions are
24 located in the section entitled "Workforce Orientation Applicant Child Care" of the repealed
25 rules. The name change is intended to clarify that this type of child care is provided to TANF
26 applicants who, prior to TANF certification, become employed or have increased earning that
27 would make them ineligible for TANF. The reference to Workforce Orientation for Applicants
28 (WOA) in the repealed rules implies that the child care is for parents while they are attending the
29 required WOA activities. However, this is not the case. TANF Applicant Child Care is intended
30 to provide child care in order to enable TANF applicants to accept employment or increased
31 wages and thus, avoid having to go on public assistance.

32
33 Section 809.46(a) states that a parent is eligible for TANF Applicant child care if the parent
34 receives a referral from HHSC to attend a WOA but locates employment or has increased
35 earnings prior to TANF certification and needs child care to accept or retain employment.
36 Although similar to the repealed rules, new §809.46(a) removes extraneous language regarding
37 criteria for eligibility. Subsection (a) also adds language to include individuals who not only
38 become employed prior to TANF certification, but also have increased earnings prior to TANF
39 certification, which would make them ineligible for TANF.

40
41 Section 809.46(b) provides that to receive TANF Applicant child care, the parent shall be
42 working and not have voluntarily terminated paid employment of at least 25 hours a week within
43 30 days prior to receiving the referral from HHSC to attend a WOA--unless the voluntary
44 termination was for good cause connected with the parent's work. This provision is retained
45 from the repealed rules, but modified from 30 hours to 25 hours in order to align the language
46 with the 25 hour minimum activity requirement for Transitional and at-risk eligibility.

1
2 Section 809.46(c) states that subject to the availability of funds and the continued employment of
3 the parent, TANF Applicant child care must be provided for up to 12 months or until the family
4 reaches the Board's income limit for eligibility under any provision contained in the provisions
5 related to at-risk child care, §§809.50 - 809.52, whichever occurs first. This provision is the
6 same as in the repealed rules.
7

8 Section 809.46(d) states that parents who are employed less than 25 hours a week at the time
9 they apply for temporary cash assistance are limited to 90 days of TANF Applicant child care.
10 TANF Applicant child care may be extended to a total of 12 months, inclusive of the 90 days, if
11 before the end of the 90-day period, the applicant increases the hours of employment to a
12 minimum of 25 hours a week. This provision is modified from the repealed rules, which require
13 a minimum of 30 hours a week. This provision is changed to align with the minimum activity
14 hours required for at-risk child care.
15

16 Section 809.46(e) provides that, subject to the availability of funds, a parent whose time limit for
17 TANF Applicant child care has expired may continue to be eligible for child care provided the
18 parent is otherwise eligible under any provision contained in §§809.50 - 809.52 (related to at-risk
19 child care). This provision is retained from the repealed rule.
20

21 **§809.47. Food Stamp Employment and Training Child Care**

22 Section 809.47, relating to a parent's eligibility for FSE&T child care, states that a parent is
23 eligible to receive child care services if the parent is participating in FSE&T in accordance with
24 the provisions of 7 C.F.R. Part 273, and whose case plan remains open. This provision is
25 unchanged from the repealed rule.
26

27 **§809.48. Transitional Child Care**

28 Section 809.48 relates to a parent's eligibility for Transitional child care.
29

30 Section 809.48(a) states that a parent is eligible for Transitional child care services if the parent
31 has been denied TANF because of increased earnings, or has been denied temporary cash
32 assistance within 30 days because of the expiration of TANF time limits. Additionally, the
33 parent must need child care to work or attend a job training or educational activity for a
34 combination of at least 25 hours per week for a single-parent family or 50 hours per week for a
35 two-parent family, or a higher number of hours per week as established by a Board.
36

37 Section 809.48(a) includes a new provision that requires parents receiving Transitional child care
38 to be engaged in work, education, or training activities for at least 25 hours per week (50 hours
39 per week for two parents). The intent of this provision is to align the activity requirements for
40 Transitional child care with the requirements for at-risk child care.
41

42 Section 809.48(b) allows Boards to establish an income eligibility limit for Transitional child
43 care that is higher than the eligibility limit for children in families at risk of becoming dependent
44 on public assistance, provided that the higher income limit does not exceed 85% of the state
45 median income for a family of the same size. This provision is retained from the repealed rules.
46

1 Section 809.48(c) states that Transitional child care shall be available for a period of up to 12
2 months from the effective date of the TANF denial; or a period of up to 18 months from the
3 effective date of the TANF denial in the case of a former TANF recipient who was eligible for
4 child caretaker exemptions pursuant to Texas Human Resources Code §31.012(c) and voluntarily
5 participates in the Choices program. This provision is contained in the repealed rules; however,
6 the Commission includes language related to the caretaker exemptions in order to reference the
7 Texas Human Resources Code. This reference to the Texas Human Resources Code clarifies
8 that the caretaker exemption refers to parents caring for a physically or mentally disabled child
9 or parents caring for a child under the age of one.

10
11 Section 809.48(d) states that former TANF recipients who are not employed when TANF
12 expires, including recipients who are engaged in a Choices activity except as provided under
13 §809.48(e), shall receive up to four weeks of Transitional child care in order to allow these
14 individuals to search for work as needed. This provision is retained from the repealed rules.

15
16 Section 809.48(e) states that former TANF recipients who are engaged in a Choices activity and
17 are denied TANF because of receipt of child support, shall be eligible to receive Transitional
18 child care services until the date on which the individual completes the activity, as defined by the
19 Board. This provision mirrors the repealed rules and reflects the requirements in Texas Human
20 Resources Code §31.012(e).

21
22 **§809.49. Child Care for Children Receiving or Needing Protective Services**

23 Section 809.49 relates to eligibility for children needing protective services. Boards are required
24 to ensure that determinations of eligibility for children needing protective services are performed
25 by DFPS. Boards also must ensure that child care continues as long as authorized and funded by
26 DFPS. These provisions are retained from the repealed rules.

27
28 Section 809.49(a) states that DFPS may authorize child care for a child under court supervision
29 up to age 19. The provision allowing DFPS to authorize child care for a child under court
30 supervision up to age 19 is a new provision included to align with the CCDF State Plan.
31 Additionally, this language mirrors the language in CCDF regulations at 45 C.F.R. §98.20
32 regarding a child's eligibility for CCDF child care.

33
34 Section 809.49(b) ensures that requests made by DFPS for specific eligible providers are
35 enforced for children in protective services. This provision is retained from the repealed rules.

36
37 **§809.50. Child Care for Children Living at Low Incomes**

38 Section 809.50 relates to child care services for children living at low incomes. The provisions
39 in this section are retained from the repealed rules without substantive changes.

40
41 Section 809.50(a) states that a parent is eligible for child care services under this section if the
42 family income does not exceed the income limit established by the Board, provided that the
43 income limit does not exceed 85% of the state median income for a family of the same size.
44 Further, child care must be required in order for the child's parents to work or attend a job
45 training or educational program for a minimum of 25 hours per week for a single-parent family

1 or 50 hours per week for a two-parent family, or a higher number of hours per week as
2 established by the Board.

3
4 Section 809.50(b) allows a Board to reduce the requirement in §809.50(a) if a parent's
5 documented medical disability or need to care for a physically or mentally disabled family
6 member prevents the parent from participating in the activities for the required hours per week.

7
8 Section 809.50(c) states that for purposes of meeting the activity requirements in §809.50(a),
9 each credit hour of postsecondary education will count as three hours of education activity per
10 week.

11
12 **§809.51. Child Care for Children with Disabilities**

13 Section 809.51 relates to eligibility for child care services for a child with disabilities. The
14 provisions in this section are retained from the repealed rules without substantive changes.

15
16 Section 809.51(a) provides that a child with disabilities is eligible for child care services if:
17 --the child resides with a family whose income, after deducting the cost of the child's ongoing
18 medical expenses, does not exceed the income limit established by the Board; and
19 --child care is required in order for the child's parents to work or attend a job training or
20 educational program for a minimum of 25 hours per week for a single-parent family or 50 hours
21 per week for a two-parent family, or a higher number of hours per week as established by a
22 Board.

23
24 Section 809.51(b) states that a Board may allow a reduction to the requirement regarding
25 minimum hours in §809.51(a)(2) if the need to care for a child with disabilities prevents the
26 parent from participating in the activities for the required hours per week.

27
28 Section 809.51(c) states that for the purposes of meeting the educational requirements stipulated
29 in §809.51(a)(2), each credit hour of postsecondary education will count as three hours of
30 education activity per week.

31
32 **§809.52. Child Care for Children of Teen Parents**

33 Section 809.52 addresses the eligibility for child care services for children of teen parents. This
34 section is similar to provisions for children of teen parents in the repealed rules.

35
36 Section 809.52(a) notes that a child of a teen parent may be eligible for child care if the teen
37 parent needs child care services to complete high school or the equivalent, and the teen's family
38 income does not exceed the income eligibility limit established by the Board. Boards may
39 establish a higher income eligibility limit for teen parents provided that the higher income limit
40 does not exceed 85% of the state median income for a family of the same size.

41
42 Section 809.52(b) states that the teen parent's family income is based solely on the teen parent's
43 income and size of the teen's family as defined in 809.2(8). The repealed rules require that the
44 teen parent include the income of the teen's parents, if the teen parent is residing with the teen's
45 parents. However, the proposed rules in §809.19(a)(3) retain the provision in the repealed rules
46 that the parent share of cost shall be based solely on the teen's family income and family size.

1 The provisions in §809.52(b) align the income methodology used to determine eligibility for teen
2 parents with the methodology for determining the parent share of cost for teen parents by
3 removing the provision that the teen include the income of the teen 's parents when determining
4 income eligibility.

5
6 **§809.53. Child Care for Children Served by Special Projects**

7 Section 809.53 relates to eligibility for child care services for children served by special projects.
8 The provisions in this section are similar to the repealed rules.

9
10 Section 809.53(a) states that special projects developed under federal and state statutes or
11 regulations may add groups of children eligible to receive child care.

12
13 Section 809.53(b) provides that the eligibility criteria as stated in the statutes or regulations shall
14 control for the special project, unless otherwise indicated by the Commission.

15
16 Section 809.53(c) states that the time limit for receiving child care for children served by special
17 projects may be specifically prescribed by federal or state statutes or regulations according to the
18 particular project; otherwise, the Commission may set the time limit depending on the purpose
19 and goals of the special project and the availability of funds.

20
21 **§809.54. Continuity of Care**

22 Section 809.54 concerns continuity of care for children enrolled in child care services. The
23 provisions in this section were modified slightly from the repealed rules.

24
25 Section 809.54(a) provides that enrolled children, including children whose eligibility for
26 Transitional child care has expired, shall receive child care as long as the family remains eligible
27 for any available source of Commission-funded child care except as otherwise provided under
28 §809.54(b).

29
30 Section 809.54(b) states that except as provided by §809.76(b), relating to child care not
31 continuing during appeal, a child should not be removed from care, except when removal from
32 care is required for child care to be provided to a child of parents eligible for the first priority
33 group in §809.43. This provision specifies that if child care is not to continue during the appeal
34 process, then the continuity of care provisions in this subsection shall not apply.

35
36 Section 809.54(c) retains the current provisions related to continuity of care for children formerly
37 receiving child protective services. The proposed rules state that in closed DFPS Child
38 Protective Services cases (DFPS cases) in which child care is no longer funded by DFPS, the
39 following shall apply for Former DFPS Children Needing Protective Services Child Care.
40 Regardless of whether the family meets the income eligibility requirements of the Board, or is
41 working or attending a job training or educational program, if DFPS determines on a case-by-
42 case basis that the child continues to need protective services and child care is integral to that
43 need, then the Board shall continue the child care by using other funds, including funds received
44 through the Commission, for the child care services for up to six months after the DFPS case is
45 closed.

1 Section 809.54(c)(1), regarding Former DFPS Children Not Needing Protective Services Child
2 Care, states that if the family meets income eligibility requirements of the Board and if DFPS
3 does not state on a case-by-case basis that the child continues to need protective services or child
4 care is not integral to that need, then the Board may provide child care subject to the availability
5 of funds. To receive care under §809.54(c)(2), Former DFPS Children Not Needing Protective
6 Services Child Care, the parent must be working or attending a job training or educational
7 program.

8
9 Section 809.54(d) provides that a Board shall ensure that no children of military parents in
10 military deployment have a disruption of child care services or eligibility because of the military
11 deployment.

12
13 Section 809.54(e) states that a Board shall ensure that a child who is required by a court-ordered
14 custody or visitation arrangement to leave a provider's care is permitted to continue receiving
15 child care by the same provider, or another provider if agreed to by the parent in advance of the
16 leave, upon return from the court-ordered custody or visitation arrangement.

17
18 Section 809.54(f) allows Boards to encourage parents of other children to temporarily utilize the
19 space the child under court-ordered custody or visitation arrangement has vacated until the child
20 returns so he or she can return to the same provider.

21
22 Section 809.54(g) states that a Board must ensure that parents who choose to accept temporary
23 child care to fill a position opened because of court-ordered custody or visitation do not lose their
24 place on the waiting list.

25
26 Finally, §809.54(h) states that a Board must ensure that parents who do not choose to accept
27 temporary child care to fill a position do not lose their place on the waiting list.

28 **SUBCHAPTER D. PARENT RIGHTS AND RESPONSIBILITIES**

29 **The Commission proposes new Subchapter D, Parent Rights and Responsibilities, as**
30 **follows:**

31
32
33 Subchapter D contains the provisions related to parent rights and responsibilities. Specifically,
34 the subchapter contains the rules related to parental choice, general parent rights, parent
35 eligibility documentation and reporting requirements, parent appeal rights, and the parent
36 responsibility agreement (PRA).

37 **§809.71. Parent Rights**

38
39 Section 809.71 provides the list of parent rights. The proposed rules require that a Board's child
40 care contractor must provide the list of parent rights in writing. The Commission emphasizes
41 that by providing the list of rights in writing, especially the parent's right to be informed of the
42 reporting requirements and appeal rights, the parent is better able to meet the requirements to
43 determine eligibility, thus avoiding the termination of child care. Other than adding the
44 requirement that the parent be informed of parental rights in writing, the list of parental rights is
45 similar to the list in the repealed rules.

1 Section 809.71 states that a Board shall ensure that the Board's child care contractor informs
2 parents of their rights in writing.

3
4 Section 809.71(1) states that parents have the right to choose the type of child care provider that
5 best suits their needs and to be informed of all child care options available to them including
6 consumer education information described in the §809.15.

7
8 Section 809.71(2) states that parents have the right to visit available child care providers before
9 making their choice of a child care option;

10 --receive assistance in choosing initial or additional child care referrals including information
11 about the Board's policies regarding transferring children from one provider to another;

12 and

13 --be informed that a provider may charge the parents the difference between the Board's
14 reimbursement and the provider's published rate.

15
16 Sections 809.71(1) - 809.71(3) have not changed substantially from repealed Chapter 809.

17 However, the Commission provides new language in §809.71(a)(4) to include a parent's right to
18 be informed of the Commission rules and Board policy related to providers charging the parent
19 the difference between the Board's reimbursement rate and the provider's reimbursement rate as
20 stipulated in §809.92. Section 809.92(c) prohibits providers who accept Commission-funded
21 child care subsidies from charging parents who are exempt from being assessed a parent share of
22 cost that is the difference between the child care subsidy and the provider's published rate. For
23 parents who are assessed a parent share of cost, the Commission rules do not prohibit providers
24 from charging parents the difference between the child care subsidy and the provider's published
25 rate. However, §809.92(d) allows Boards to have a policy that extends this prohibition for all
26 parents eligible for child care services. Informing a parent of the Commission rules and Board
27 policy will allow the parent to ask the provider about the provider's particular policy. Thus, the
28 parent will be in a better position to make child care placement decisions for their children.

29
30 Sections 809.71(5) - 809.71(8) state that a child care contractor shall inform parents of their right
31 to:

32 --have representation when applying for child care services;

33 --receive notification of their eligibility for child care services within 20 days from the day the

34 Board's child care contractor receives all necessary documentation required to determine
35 eligibility;

36 --receive child care services regardless of race, color, national origin, age, sex, disability,
37 political beliefs, or religion;

38 --have the Board and the Board's child care contractor treat information used to determine
39 eligibility for child care services as confidential.

40
41 Section 809.71(9) retains the provisions in the repealed rules related to notifying the parent that
42 child care services will be denied, delayed, reduced, or terminated. The rules retain the provision
43 that a parent has the right to receive written notification at least 15 days before the denial, delay,
44 reduction, or termination of child care services.

1 Additionally, §809.71(9) retains the provision in the repealed rules that notification of denial,
2 delay, reduction, or termination of child care services is not required if child care is authorized to
3 cease immediately because either the parent is no longer participating in the Choices program; or
4 child care is authorized to end immediately for children in protective services. The notification
5 and effective date of such action is provided by the Choices case worker or DFPS.
6

7 Section 809.71(10) retains the following provisions from the repealed rules:

8 --the parent has the right to receive 30-day written notification if child care services are to be
9 terminated to make room for a first priority group described in §809.43(a)(1) (specifically,
10 Choice child care; TANF Applicant child care; FSE&T child care; and Transitional child
11 care);

12 --written notification of denial, delay, reduction, or termination of child care services shall
13 include information regarding other child care options for which the recipient may be eligible ;
14 and

15 --the notice may be provided on the earliest date on which it is practicable if the 30-day
16 notification interferes with the ability of the Board to comply with its duties regarding the
17 number of children served or requires the expenditure of funds in excess of the amount
18 allocated to the Board.
19

20 Additionally, §809.71(11) and §809.71(12) retain the language in the repealed rules that the
21 parent has the right to:

22 --reject an offer of child care services or voluntarily withdraw the child from child care unless
23 the child is in protective services; and

24 --be informed by the Board's child care contractor of the possible consequences of rejecting or
25 ending child care that is offered.
26

27 Section 809.71(13) adds a new requirement that parents be informed of the eligibility
28 documentation and reporting requirements described in §809.72 and §809.73. The Commission
29 proposes to add this requirement in order to ensure that parents are aware of the eligibility
30 documentation and reporting requirements. By ensuring that a parent is aware of these
31 documentation and reporting requirements, the parent will be in a better position to avoid
32 possible adverse actions due to the failure to provide necessary documentation or the failure to
33 report required information to the child care contractor.
34

35 Finally, §809.71(14) provides that the child care contractor inform the parent of the appeal rights
36 as described in §809.74. This provision is retained from the repealed rules.
37

38 **§809.72. Parent Eligibility Documentation Requirements**

39 Section 809.72 relates to parent documentation requirements for determining eligibility for child
40 care services. Section 809.72(a) retains the requirement from the repealed rules that parents
41 provide the Board's child care contractor with all information necessary to determine eligibility
42 according to the Board's administrative policies and procedures. Also retained is the stipulation
43 in 809.72(b) that a parent's failure to submit eligibility documentation may result in denial or
44 termination of child care services.
45

1 Section 809.72 has not changed from the repealed rules, except that the new section removes the
2 reference to nonpayment for self-arranged child care claims. The reference to self-arranged
3 providers is unnecessary because the Commission no longer distinguishes between providers
4 with an agreement and self-arranged providers.

5
6 **§809.73. Parent Reporting Requirements**

7 Section 809.73 provides the parent reporting requirements for child care services.

8
9 Section 809.73(a) retains the repealed provisions that a parent must report to the Board's child
10 care contractor, within 10 days of the occurrence, the following:

- 11 --changes in family income;
- 12 --changes in family size;
- 13 --changes in work, or attendance in a job training or educational program; or
- 14 --any other changes that may affect the child's eligibility or parent's share of cost for child care.

15
16 The Commission adds to the parent reporting requirements that the parent must report the receipt
17 or the awarding of any child care funds from other public or private entities. Under the repealed
18 rules and retained in new §809.21, child care providers are required to report the amount of other
19 funds received by the parent for child care. Section 809.73(a)(4) also requires parents to report
20 the receipt of such subsidies to the child care contractor. It is the intent of the Commission that
21 the responsibility for reporting the receipt of other funds used for child care be shared by the
22 parent and the child care provider.

23
24 Finally, the Commission removes the parent's requirement to report the loss of TANF or
25 Supplemental Security Income assistance grants. This provision is unnecessary because a
26 parent's public assistance payments, including TANF and Supplemental Security Income, are
27 included as family income and a parent is already required by §809.73(a) to report changes in
28 family income.

29
30 Section 809.73(b) retains the repealed provision that failure to report changes may result in:
31 --termination of child care;
32 --recovery of payments by the Board, the Board's child care contractor, or the Commission; or
33 --fact-finding for suspected fraud.

34
35 Section 809.73(c) also retains the repealed provision that the receipt of child care services for
36 which the parent is no longer eligible constitutes grounds on which to suspect fraud.

37
38 **§809.74. Parent Appeal Rights**

39 Section 809.74, related to parent appeals, contains many of the same provisions in the repealed
40 rules. However, the section includes new language to clarify when a parent may appeal under
41 Chapter 809 and when a parent may appeal under other chapters of Commission rules.

42
43 Section 809.74(a) states that a parent may request a hearing pursuant to Subchapter G of this
44 chapter (relating to Appeal Procedure) if the parent's eligibility or child's enrollment is denied,
45 delayed, reduced, or terminated by the Board's child care contractor. The Commission clarifies
46 that if a decision of ineligibility is made by the child care contractor, then the parent may appeal

1 pursuant to the procedures set forth in this chapter. The Commission's intent is to ensure that
2 child care appeals related to nonparticipation or noncompliance with other workforce services--
3 services in which the child care contractor does not determine eligibility--are conducted pursuant
4 to the appeals process of the particular workforce service.

5
6 Section 809.74(b) states that a parent may have an individual represent them during this process.
7 This provision has not changed from the repealed rules.

8
9 Section 809.74(c) states that a parent of a child in protective services may not appeal pursuant to
10 Subchapter G of this chapter, but shall follow the procedures established by DFPS. The
11 proposed section has not changed from the repealed rules.

12
13 Section 809.74(d) states that if the parent's eligibility or child's enrollment is denied, delayed,
14 reduced, or terminated by a Choices case worker, the parent may not appeal pursuant to
15 Subchapter G of this chapter, but may appeal following the procedures in Chapter 811 of this
16 title. Similarly, §809.74(e) states that if the parent's eligibility or child's enrollment is denied,
17 delayed, reduced, or terminated by the FSE&T caseworker, the parent may not appeal pursuant
18 to Subchapter G of this chapter, but may appeal following the procedures in Chapter 813 of this
19 title. As mentioned previously, the Commission's intent is to ensure that child care appeals
20 related to nonparticipation or noncompliance with other workforce services--such as Choices or
21 FSE&T--are conducted pursuant to the appeals process of the particular workforce service.

22
23 **§809.75. Child Care during Appeal**

24 Section 809.75 provides the requirements for the provision of child care during appeal. The
25 provisions in this section are not substantively changed from the repealed provisions.

26
27 Section 809.75(a) states that for a child currently enrolled in child care, a Board shall ensure that
28 child care services continue during the appeal process until a decision is reached, if the parent
29 requests a hearing.

30
31 Section 809.75(b) provides that child care does not continue during the appeal process if the
32 parent's eligibility or child's enrollment is denied, delayed, reduced or terminated because of:
33 --excessive absences;
34 --voluntary withdrawal from child care;
35 --change in federal or state laws or regulations that affect the parent's eligibility;
36 --lack of funding because of increases in the number of enrolled children in state and Board
37 priority groups;
38 --a sanctions finding against the parent participating in the Choices program;
39 --voluntary withdrawal of a parent from the Choices program;
40 --nonpayment of parent fees; or
41 --a parent's failure to report, within 10 days of occurrence, any change in the family's
42 circumstances that would have rendered the family ineligible for subsidized child care.

43
44 Section 809.75(c) states that the cost of providing services during the appeal process is subject to
45 recovery from the parent by the Board, if the appeal decision is rendered against the parent.

1 **§809.76. Parent Responsibility Agreement**

2 Section 809.76 contains the requirements for the PRA.

3
4 Section 809.76(a) retains the provision from the repealed rules that the parent of a child receiving
5 child care services is required to sign a PRA as part of the child care enrollment process, unless
6 covered by the provisions of Texas Human Resources Code §31.0031. The parent's compliance
7 with the provisions of the PRA must be reviewed at each eligibility redetermination.

8
9 Section 809.76(b)(1)(A) retains the repealed stipulation that the PRA require that each parent
10 shall cooperate with the Office of the Attorney General of Texas (OAG) to establish paternity
11 and enforce child support. However, the proposed rules clarify that this is required only for
12 cases in which the child has a noncustodial parent. The Commission emphasizes that this
13 provision of the PRA is not necessary if both parents of the child reside with the child and
14 paternity and child support is not an issue. Additionally, the Commission includes language that
15 allows a certain amount of flexibility in how a parent can demonstrate compliance with the
16 paternity and child support provisions of the PRA.

17
18 The repealed rules related to the PRA do not specify when it is or is not necessary to cooperate
19 with OAG. Some Boards interpreted the rule to require parents to open a child support case with
20 OAG, even though paternity is acknowledged and the custodial parent is receiving child support,
21 although the child support is not in the OAG child support system. Other Boards interpreted the
22 rule to mean that if the custodial parent can demonstrate that a non - OAG-managed arrangement
23 exists with the noncustodial parent for child support, then it would not be necessary for the
24 parent to cooperate with OAG to establish or enforce that arrangement.

25
26 Additionally, parents with non - OAG-managed child support arrangements may decide that
27 requiring the noncustodial parent to enter into a child support arrangement through OAG would
28 jeopardize the receipt of any child support and jeopardize the current custodial arrangements.
29 The custodial parent may forego receiving subsidized child care in order to retain child support
30 and custody arrangements.

31
32 Section §809.76(b) clarifies that if a parent cannot produce documentation of receipt of child
33 support, the parent will be required to open a child support case with OAG. The rule language
34 specifically allows a parent to maintain an existing non - OAG-managed child support
35 arrangement with the noncustodial parent, thus making it unnecessary to cooperate with OAG to
36 enforce child support. The rule also specifies the documentation the custodial parent must
37 produce in order to verify that paternity has been acknowledged and child support is being
38 provided by the noncustodial parent.

39
40 Therefore, §809.76(b)(1)(A) stipulates that the PRA must require each parent to cooperate with
41 OAG to establish paternity of the parent's children and to enforce child support. Additionally,
42 the rules state that parents can demonstrate cooperation with the OAG by:

- 43 --providing documentation to the Board's child care contractor that the parent has an open child
44 support case with OAG and is cooperating with OAG; or
45 --opening a child support case with OAG and providing documentation that the parent is
46 cooperating with the OAG.

1
2 Additionally, §809.76(b)(1)(B) states that the parent may also provide documentation to the
3 Board's child care contractor showing that the parent has an arrangement with the noncustodial
4 parent for child support and is receiving child support on a regular basis. Such documentation
5 must include evidence of child support payment history .
6

7 Although the Commission is not requiring parents to open a child support case with the OAG if
8 the parent has an arrangement for child support with the noncustodial parent, the Commission
9 intends that the Board require custodial parents to provide documented evidence that child
10 support is being provided by the noncustodial parent.
11

12 Section §809.76(b)(2) retains the repealed provision of the PRA that each parent must not use,
13 sell, or possess marijuana or other controlled substances in violation of Texas Health and Safety
14 Code Chapter 481, and abstain from alcohol abuse.
15

16 Section §809.76(b)(3) also retains the repealed provision of the PRA related to school
17 attendance. The new language clarifies that each parent must ensure that each family member
18 younger than 18 years of age attends school regularly, unless the child has a high school diploma
19 or a General Educational Development credential, or is specifically exempted from school
20 attendance by Texas Education Code §25.086.
21

22 Section 809.76(c) states that failure by the parent to comply with any of the provisions of the
23 PRA shall result in sanctions as determined by the Board, up to and including terminating the
24 family's child care services. The new section has not changed from the repealed rules.
25

26 **§809.77. Exemptions from the Parent Responsibility Agreement**

27 Section §809.77 states that notwithstanding the requirements set forth in §809.76(b)(1), the
28 parent is not required to comply with those requirements if one or more of the following
29 situations exist:

- 30 --the paternity of the child cannot be established after a reasonable effort to do so;
- 31 --the child was conceived as a result of incest or rape;
- 32 --the parent of the child is a victim of domestic violence;
- 33 --adoption proceedings for the child are pending;
- 34 --the parent of the child has been working with an agency for three months or less to decide
35 whether to place the child for adoption;
- 36 --the child may be physically or emotionally harmed by cooperation; or
- 37 --the parent may be physically or emotionally harmed by cooperation, to the extent of impairing
38 the parent's ability to care for the child.
39

40 Section 809.77 includes additional exemptions from the repealed rules in order to align the child
41 care PRA exemptions with TANF PRA exemptions in HHSC Rules, 15 TAC §372.1154(a)(4).
42 These exemptions address situations relating to a child involved in a pending adoption
43 proceeding, a parent working with an adoption agency to decide whether to place the child for
44 adoption, or a child or parent who may be physically or emotionally harmed by cooperation.
45

1 **Repealed Provisions Related to Parent Rights and Responsibilities Not Retained in the New**
2 **Rules**

3 The Commission removes the repealed provisions related to parent rights that involve
4 "enrollment agreements." Enrollment agreements are between the parents of the child and the
5 child care provider. The purpose of the enrollment agreements is to detail the agreed-upon terms
6 between both parties. The repealed rules require parents to comply with the enrollment
7 agreement. Under the repealed rules, a parent's failure to comply with the enrollment agreement
8 results in having child care denied or terminated.

9
10 The Commission believes that the child care rules should be silent on enrollment agreements
11 because these agreements are between the parents of a child and the individual child care
12 provider. The child care provider, including a provider caring for nonsubsidized children, has
13 the discretion to deny or terminate care in that child care facility in situations in which the parent
14 does not comply with the agreed-upon terms.

15
16
17 **SUBCHAPTER E. REQUIREMENTS TO PROVIDE CHILD CARE**

18 **The Commission proposes new Subchapter E, Requirements to Provide Child Care, as**
19 **follows:**

20
21 The repealed rules have two subchapters devoted to requirements for child care providers, one
22 subchapter for providers with agreements and one subchapter for self-arranged child care
23 (SACC) providers.

24
25 The new chapter removes the distinction between providers with agreements and SACC
26 providers. The Commission's intent is that the rules related to child care providers be applied to
27 every eligible provider type and to not have one set of rules for providers with agreements and
28 another set for SACC providers. Therefore, Subchapter E contains the requirements for child
29 care providers receiving child care subsidies. This subchapter provides the minimum
30 requirements for providers, provider responsibilities and reporting requirements, and the
31 provisions for reimbursing providers.

32
33 **§809.91. Minimum Requirements for Providers**

34 Section 809.91(a) requires the Boards to ensure that child care subsidies are paid only to
35 providers listed in §809.2(16). The eligible providers include:

- 36 --regulated child care providers;
37 --relative child care providers; and
38 --at the Board option, listed family homes.

39
40 As defined in §809.2(17), regulated child care providers are the same as the eligible providers
41 with agreements and SACC providers as set forth in the repealed rules and include entities that
42 are:

- 43 --licensed by DFPS;
44 --registered with DFPS;
45 --licensed by the Texas Department of State Health Services; or
46 --operated and monitored by the U.S. military services.

1 As defined in §809.2(18), a relative child care provider is an individual who does not reside in
2 the same household as the eligible child, is at least 18 years of age and is, by marriage, blood
3 relationship, or court decree, one of the following:

- 4 --the child's grandparent;
- 5 --the child's great-grandparent;
- 6 --the child's aunt;
- 7 --the child's uncle; or
- 8 --the child's sibling.

9
10 As discussed in relation to the proposed definition of a "relative child care provider" in
11 §809.1(18), the proposed rules limit child care services provided in the child's own home to
12 relatives who do not reside with the eligible child. The Commission contends that a relative who
13 resides with the child should not be eligible to receive a subsidy in order to care for the child,
14 because the relative is available in the child's home to care for the child while the parent is
15 working or attending a job training or educational program.

16
17 Finally, the Commission includes listed family homes, as defined in §809.2(12), as eligible
18 providers.

19
20 A listed family home is an unregulated family home that is listed with, but not regulated by,
21 DFPS. Listed family homes are, under the repealed rules and at the Board's option, an eligible
22 provider.

23
24 Other than prohibiting relative providers who reside with the eligible child from being eligible
25 relative providers (as discussed previously), the Commission emphasizes that the eligible
26 provider types have not changed under the new rules. Licensed centers and homes, registered
27 and listed homes, as well as eligible relatives, continue to be eligible child care providers. The
28 rules designate each of these provider types as eligible providers and the requirements in
29 Subchapter E apply to each provider type equally.

30
31 Section 809.91(b) states that if a Board chooses to include a listed family home as an eligible
32 provider, the Board must ensure that there are local health and safety laws or regulations in effect
33 designed to protect the health and safety of the children being cared for in listed family homes.

34
35 The Commission retains listed family homes as an eligible provider in order to provide parents
36 with a full range of provider types. However, CCDF regulations at 45 C.F.R. §98.41 require that
37 providers, with the exception of eligible relative providers, meet certain health and safety
38 requirements under state or local law. At a minimum, the local or state health and safety laws or
39 regulations must include the prevention and control of infectious diseases (including
40 immunizations); building and physical premises safety; and minimum health and safety training
41 appropriate to the provider setting.

42
43 Because listed family homes are not regulated by DFPS for these health and safety requirements,
44 these providers are eligible only if the Board ensures that there are local laws or regulations that
45 meet the requirements of 45 C.F.R. §98.41 in place.

1 Section 809.91(c) states that a Board shall not place requirements on regulated providers that are
2 higher than state licensing requirements, except as provided for in the Texas Rising Star Provider
3 Certification. The subsection also prohibits Boards and child care contractors from placing
4 requirements on regulated child care providers that have the effect of monitoring the providers
5 for compliance with state child care licensing requirements.
6

7 The intent of this prohibition is to emphasize that DFPS has the statutory authority under Texas
8 Human Resources Code, Chapter 42 to regulate and monitor child care providers for health and
9 safety requirements, which include the health and safety requirements of the CCDF regulations
10 at 45 C.F.R. §98.41. As long as the provider is licensed or registered by DFPS, then the provider
11 is assumed to be meeting the health and safety requirements of state law and to be an eligible
12 provider.
13

14 Also, the Commission removes the provisions contained in the repealed rules related to general
15 liability insurance requirements because liability insurance requirements for the provider are the
16 responsibility of DFPS and new §809.91(c) prohibits Boards from placing any additional
17 requirements on providers that are related to the authority of DFPS to regulate child care
18 providers. The Commission emphasizes that having liability insurance is an important
19 requirement for all licensed child care providers, not just providers receiving child care
20 subsidies. As a child care industry-wide licensing requirement, it is under the jurisdiction of
21 DFPS and it is not the Commission's or the Boards' role to monitor for compliance or require
22 additional insurance above the state licensing requirements.
23

24 However, §809.91(d) provides that if a Board or a Board child care contractor, in the course of
25 fulfilling its responsibilities, gains knowledge of any possible violation regarding regulatory
26 standards, the Board or Board contractor must report such violations to the appropriate
27 regulatory agency. This provision is retained from the repealed rules.
28

29 **§809.92. Provider Responsibilities and Reporting Requirements**

30 Section 809.92 contains provisions related to provider responsibilities and reporting
31 requirements.
32

33 Section 809.92(a) states that a Board shall ensure that providers are given written notice of and
34 agree to their responsibilities and requirements as stated in this subchapter before enrolling a
35 child.
36

37 Though references to provider agreements have been removed in rule, the Commission
38 emphasizes that it is important to require providers to agree in writing to the requirements in this
39 subchapter prior to enrolling children. The Commission does not suggest that the written
40 instrument referenced in §809.92(a) be named anything in particular. Boards may refer to the
41 instrument as a "provider agreement," a "contract," a "terms and condition of service," or other
42 name as they see fit. However, as Boards develop the written instrument for the providers, the
43 Commission emphasizes the requirements in §809.91(c) that Boards must not place requirements
44 on a regulated provider that exceed state licensing requirements or have the effect of monitoring
45 the provider for compliance with state licensing requirements.
46

1 Section 809.92(b) consolidates the responsibilities and reporting requirements for providers into
2 one section. The provisions in the subsection are retained from other sections of the repealed
3 rules. The Commission's intent is to simplify provider responsibilities and reporting
4 requirements and also to clarify that these requirements apply to each provider type.

5
6 Section 809.92(b)(1) states that providers are responsible for collecting the parent share of cost
7 as assessed under §809.19 prior to the delivery of child care services. This provision is
8 unchanged from the requirement in the repealed rules. Section 809.92(b)(2) requires providers
9 to collect other child care funds received by the parents described in §809.21(2). This provision
10 is also retained from the repealed rules. Finally, §809.92(b)(3) provides the minimum attendance
11 reporting and tracking procedures required of providers. These provisions are also retained from
12 the repealed rules.

13
14 Under §809.92(c), providers are prohibited from charging the difference between the provider's
15 published rate and the amount of the Board's reimbursement rate, as determined in §809.21, to
16 parents who are exempt from the parent share of cost assessment under §809.19(a)(2).
17 Specifically, a provider shall not charge the difference between the provider's published rate and
18 the amount of the Board's reimbursement rate to parents who are participating in Choices and
19 FSE&T, as well as parents who have children that are receiving protective services.

20
21 There is nothing in federal law, federal regulation, state law, or in repealed Chapter 809 that
22 prohibits providers from charging parents the difference between the Board's reimbursement rate
23 and the provider's published rate (if the published rate is higher than the Board's reimbursement
24 rate). Under the repealed rules, Boards could have a policy that prohibited providers from
25 charging parents the difference between what the general public pays and the subsidy paid by the
26 Board to the provider. In fact, 25 of the 28 Boards currently prohibit this practice for providers
27 who have an agreement with the Board.

28
29 The practice of providers charging parents the difference allows those child care providers whose
30 published rates are higher than the Board's reimbursement rate to recover the cost of services
31 provided to subsidized children. On the other hand, it also allows child care providers--including
32 providers caring for children of parents participating in Choices or FSE&T, who are exempt
33 from the parent share of cost--to charge parents for the unsubsidized portion of the parents' child
34 care costs. This increases the cost of child care for low-income working families and may
35 jeopardize the ability of working families to access affordable child care. Furthermore, the
36 practice also limits the choice of providers that a parent may be able to afford. Additionally,
37 there is a possibility that a Choices individual who cannot find a provider that will not charge the
38 parent for any unsubsidized portion of the provider's rate may be eligible for a "good cause"
39 exemption from the work requirements.

40
41 During the rule development process, the Commission considered prohibiting providers from
42 charging *all* families the difference between the Board's reimbursement rate and the provider's
43 published rate. However, the Commission determined that this prohibition for all families may
44 discourage providers from accepting subsidized children, thus potentially limiting the number of
45 providers from which a parent may choose. Therefore, to ensure that families who are exempt
46 from a parent share of cost assessment (parents participating in Choices or FSE&T, and parents

1 with children receiving protective services) have access to affordable child care, the rule
2 prohibits providers that accept children in Commission-funded child care from charging these
3 families an additional amount to make up the difference between their rates for the general
4 public and the subsidy they receive from the Board for families who do not pay a share of the
5 child care cost.

6
7 Additionally, §809.92(d) allows Boards to adopt a more strict policy if they so choose. Boards
8 may adopt a policy prohibiting providers from charging all parents receiving subsidized child
9 care services the difference between the subsidy and the provider's published rate. Even though
10 several Boards already have a policy on what can be charged for the balance of the child care
11 cost, Boards will need to reconsider and adopt or readopt their policies with these changes.

12
13 The Commission will monitor and evaluate the impact of this provision to determine if it causes
14 an undue burden to be placed on child care providers or limits the choice of providers for
15 parents.

16
17 **§809.93. Provider Reimbursement**

18 Section §809.93 sets forth the requirements for reimbursing providers. The provisions in this
19 section are retained largely from various sections of the repealed rules.

20
21 Section §809.93(a) states that a Board must ensure that reimbursement for child care is paid to
22 the provider only, and must occur after the Board or its child care contractor receives a complete
23 Declaration of Services Statement from the provider verifying that services were rendered.
24 Provisions related to the Declaration of Services Statement are contained in the repealed rules in
25 the provisions related to SACC providers. Under new Chapter 809, this provision applies to all
26 providers.

27
28 Section 809.93(b) provides that the Declaration of Services Statement must contain:
29 --name, age, and identifying information of the child;
30 --amount of care;
31 --amount of care provided in terms of units of care;
32 --rate of payment;
33 --dates services were provided;
34 --name and identifying information of the provider, including the location where care is
35 provided;
36 --verification by the provider that the information submitted is correct; and
37 --additional information as required by the Boards.

38
39 Section 809.93(c) provides that an unregulated relative child care provider must not be
40 reimbursed for more children than permitted by the minimum regulatory standards of DFPS for
41 registered child care homes. A Board may permit more children to be cared for by a relative
42 child care provider on a case-by-case basis as determined by the Board. This provision is
43 retained from the repealed rules.

44
45 Section 809.93(d) states that a Board must not reimburse providers that are debarred from other
46 state or federal programs unless and until the debarment is removed. This provision is retained

1 largely from the repealed rules relating to noncompliance with other federal or state programs.
2 The repealed rules do not specify that this provision applies to SACC providers. The
3 Commission retains this provision in the requirements for child care providers and clarifies that it
4 applies to all eligible providers, including those formerly referred to as SACC providers.

5
6 Section 809.93(e) retains the provisions from the repealed rules that unless otherwise determined
7 by the Board and approved by the Commission for automated reporting purposes,
8 reimbursements for child care are based on the unit of service delivered, as follows:
9 --a full-day unit of service is 6 to 12 hours of care provided within a 24-hour period; and
10 --a part-day unit of service is fewer than 6 hours of care provided within a 24-hour period.

11
12 Section 809.93(f) provides that a Board or its child care contractor must ensure that providers are
13 not paid for holding spaces open except as consistent with attendance policies established by the
14 Boards. This provision is retained from the repealed rules.

15
16 Section 809.93(g) states that a Board or the Board's child care contractor must not pay providers:
17 --less, when a child enrolled full time occasionally attends for a part day; or
18 --more, when a child enrolled part-time occasionally attends for a full day.

19
20 This provision and purpose is retained from the repealed rules.

21
22 Lastly, §809.93(h) stipulates that providers shall not be reimbursed retroactively for new
23 maximum reimbursement rates established by the Board or new provider published rates. This
24 provision is retained from the repealed rules, however, the language is modified to clarify that
25 the "new rates" refer to either new maximum reimbursement rates established by the Board or
26 new published rates of providers.

27
28 **Repealed Provisions Related to the Requirements to Provide Child Care Not Retained in**
29 **the New Rules**

30 Along with the removal of references to provider agreements and SACC providers, also removed
31 are the provisions related to noncompliance with other state or federal programs, with the
32 exception of the provision related to debarment from other state or federal programs in
33 §809.93(d).

34
35 The provisions related to noncompliance in the repealed rules have been interpreted by some
36 Boards to mean that they may bar a provider whose license has not been revoked by DFPS--but
37 has been found to be in noncompliance with a particular licensing requirement--from accepting
38 subsidized children. This is not the intent of the Commission. As long as the provider is a duly
39 licensed and regulated facility that meets the definition of a regulated provider in §809.2, the
40 provider is eligible to care for subsidized children.

41
42 The Commission contends that parent access to the compliance history of providers, as required
43 in §809.15, allows parents to become aware of any noncompliance issues. The Commission
44 contends that the decision to enroll the child with a licensed or regulated provider who has been
45 found to be in noncompliance with certain DFPS standards should be made by the parent and the
46 parent should be encouraged to review the compliance history of the provider.

1
2
3 **SUBCHAPTER F. FRAUD FACT-FINDING AND IMPROPER PAYMENTS**
4 **The Commission proposes new Subchapter F, Fraud Fact-Finding and Improper**
5 **Payments, as follows:**
6

7 Subchapter F contains the general fraud fact-finding provisions required for a Board to prevent
8 fraud and to attempt to recover improper payments. The phrase "fact-finding" rather than
9 "investigations" is used to emphasize that it is not the Commission's intent that Boards have
10 investigative authority. The Boards' role is to research facts related to possible fraud and, if
11 necessary, report the facts to the Commission for further investigation by the Commission. The
12 provisions in this subchapter are retained largely from the repealed rules related to fraud
13 investigations and corrective and adverse actions.
14

15 Additionally, Subchapter F contains the provisions related to corrective actions for parents or
16 providers who fail to comply with Commission rules or Board policy. In general, the provisions
17 for corrective actions are retained from the repealed rules. However, the Commission removes
18 the language that applies these provisions to child care contractors as these provisions are
19 included in Subchapter I, Subrecipient and Contract Service Provider Monitoring Activities.
20 Additionally, corrective actions a Board may take against a child care contractor are included in
21 the Agency-Board Agreement as well as the Agency's Financial Manual for Grants and
22 Contracts.
23

24 **§809.111. General Fraud Fact-Finding Procedures**

25 Section 809.111 contains the general fraud fact-finding procedures required for a Board to
26 prevent fraud.
27

28 Section 809.111(a) establishes authority for the Board to develop procedures for the prevention
29 of fraud by a parent, provider, or any other person in a position to commit fraud consistent with
30 fraud prevention provisions in the Agency-Board Agreement.
31

32 Section 809.111(b) requires a Board to ensure that procedures for researching and fact-finding
33 for possible fraud are developed and implemented to deter and detect suspected fraud for child
34 care services in the workforce area. This provision and purpose is retained from the repealed
35 rules with the change of removing the term "investigating" and replacing it with the term
36 "researching and fact-finding." Additionally, the reference in the repealed rules related to the
37 referral for prosecution is removed. As mentioned previously, the Boards' role is to research
38 facts, not to investigate and refer for prosecution.
39

40 Section 809.111(c) requires Board procedures to include provisions that ensure each case of
41 suspected fraud is reported in writing to the Commission, including documentation of relevant
42 facts. This provision and purpose is retained from the repealed rules without change.
43

44 Section 809.111(d) states that upon review of suspected fraud reports, the Commission may
45 either accept the case for investigation and action at the state level, or return the case to the
46 Board or its child care contractor for action including, but not limited to:

- 1 --further fact-finding; or
- 2 --other corrective action as provided in this chapter or as appropriate.

3
4 This provision is largely retained from the repealed rules. However, the repealed rules allow
5 Boards to refer the case for prosecution under the Texas Penal Code or other state or federal
6 laws. The proposed rule removes this provision. As stated previously, the role of the Board is to
7 research and conduct fact-finding involving suspected fraud. The Commission contends that it is
8 not the role of the Boards to refer suspected fraud cases for prosecution. The Boards' role is to
9 research potential fraud and report the results of the research to the Commission; the
10 Commission's role is to determine if the case should be referred to the proper authorities for
11 prosecution.

12
13 Section 809.111(e) requires a Board to ensure that a final fact-finding report is submitted to the
14 Commission after a case is returned to the Board or its child care contractor and all feasible
15 avenues of fact-finding and corrective actions have been exhausted. This provision and purpose
16 is retained from the repealed rules with the minor change of removing the term "investigation"
17 and replacing it with the term "fact-finding."

18
19 **§809.112. Suspected Fraud**

20 Section 809.112 states that a parent, provider, or any other person in a position to commit fraud
21 may be suspected of fraud if the person presents or causes to be presented to the Board or its
22 child care contractor one or more of the following items:

- 23 --a request for reimbursement in excess of the amount charged by the provider for the child care;
- 24 or
- 25 --a claim for child care services if evidence indicates that the person may have:
 - 26 --known, or should have known, that child care services were not provided as claimed;
 - 27 --known, or should have known, that information provided is false or fraudulent;
 - 28 --received child care services during a period in which the parent or child was not eligible for
 - 29 child care services;
 - 30 --known, or should have known, that child care subsidies were provided to a person not
 - 31 eligible to be a provider; or
 - 32 --otherwise indicated that the person knew, or should have known, that the actions were in
 - 33 violation of this chapter, or state or federal statute or regulations, relating to child care
 - 34 services.

35
36 These provisions are retained from the repealed rules with minor clarifications.

37
38 **§809.113. Action to Prevent or Correct Suspected Fraud**

39 Section 809.113 provides the Commission, Boards, or Boards' child care contractors the ability
40 to take certain actions if the Commission finds that a person has committed fraud. The actions
41 include:

- 42 --temporary withholding of payments to the provider for child care services delivered;
- 43 --nonpayment of child care services delivered;
- 44 --recoupment of funds from the parent or provider; or
- 45 --any other action consistent with the intent of the governing statutes or regulations to
- 46 investigate, prevent, or stop suspected fraud.

1
2 This provision is largely retained from the repealed rules. However, the Commission clarifies
3 that it is the Commission's responsibility, not the Board's, to determine if a person has committed
4 fraud.

5
6 **§809.114. Failure to Comply with Commission Rules and Board Policies**

7 Section 809.114 establishes compliance with Commission rules and Board policies. The
8 provisions in this section are retained from the repealed rules. However, as stated earlier, the
9 Commission removes the language that applies these provisions to child care contractors as these
10 provisions are included in Subchapter I, Subrecipient and Contract Service Provider Monitoring
11 Activities. Additionally, corrective actions a Board may take against a child care contractor are
12 included in the Agency-Board Agreement as well as the Agency's Financial Manual for Grants
13 and Contracts.

14
15 Section 809.114(a) requires the Board to ensure that parents and providers comply with
16 Commission rules. This provision is retained from the repealed rules; however, the reference to
17 contracts has been removed as previously explained.

18
19 Section 809.114(b) provides that the Commission, Board, or Board's child care contractor may
20 consider failure by a provider or parent to comply with this chapter as an act that may warrant
21 corrective and adverse action as detailed in §809.115 (relating to Corrective Adverse Action).
22 This provision and purpose is retained from the repealed rules with no substantive changes.

23
24 Section 809.114(c) provides that failure by a provider or parent to comply with this chapter will
25 also be considered a breach of contract, which also may result in corrective action. This
26 provision and purpose is retained from the repealed rules without changes.

27
28 **§809.115. Corrective Adverse Actions**

29 Section 809.115 identifies the corrective actions available if compliance with Commission rules
30 and Board policies are not followed.

31
32 Section 809.115(a) provides that when determining appropriate corrective actions, the Board or
33 child care contractor shall consider the following:

- 34 --The scope of the violation;
35 --The severity of the violations; and
36 --The compliance history of the person or entity.

37
38 This provision is retained from the repealed rules with minor editorial changes for clarity.

39
40 Section 809.115(b) identifies some allowable corrective actions a Board or child care contractor
41 may take, including:

- 42 --closing intake;
43 --moving children to another provider selected by the parent;
44 --withholding provider payments or reimbursement of costs incurred;
45 --termination of child care services; and
46 --recoupment of funds.

1
2 This provision is retained from the repealed rules.

3
4 Section 809.115(c) states that when a provider violates a provision of Subchapter E of this
5 chapter, a written Service Improvement Agreement (SIA) may be negotiated between the
6 provider and the Board or the Board's child care contractor. The SIA must contain, at a
7 minimum, the following specific items:

- 8 --The basis for the SIA;
9 --The steps required to reach compliance including, if applicable, technical assistance;
10 --The time limits for implementing the improvements; and
11 --The consequences of noncompliance with the SIA.

12
13 This provision is retained from the repealed rules without change.

14
15 The Commission does not include the requirement from the repealed rules that failure to comply
16 with the terms in the SIA could result in one or more sanctions listed in Chapter 800, Subchapter
17 E. The rules apply to SIAs between the child care contractor and a child care provider. This
18 provision in the repealed rules applies to an SIA that a Board may have with a child care
19 contractor. Thus, this repealed provision is duplicative of Chapter 800, Subchapter E.

20
21 **§809.116. Recovery of Improper Payments**

22 Section 809.116 states that efforts will be made to recover improper payments and that all
23 improper payments recovered will be managed in accordance with Commission guidelines and
24 policies.

25
26 Section 809.116(a) requires Boards to make attempts to recover all improper payments. In
27 addition, this provision states that the Commission will not pay for improper payments. This
28 provision and purpose is retained from the repealed rules without change.

29
30 Section 809.116(b) states that the recovery of improper payments will be managed in accordance
31 with Commission policies, procedures, and guidelines. This provision and purpose is retained
32 from the repealed rules without change.

33
34 **§809.117. Recovery of Improper Payments to a Provider or Parent**

35 Section 809.117 identifies circumstances when providers and parents must repay improper
36 payments for child care and child care services received.

37
38 Section 809.117(a) states that a provider must repay improper payments for child care services
39 received in the following circumstances:

- 40 --instances involving fraud;
41 --instances when the provider did not meet the provider eligibility requirements in this chapter;
42 --instances when the provider was paid for the child care services from another source;
43 --instances when the provider did not deliver the child care services;
44 --instances when referred children have been moved from one facility to another without
45 authorization from the child care contractor; and
46 --other instances when repayment is deemed an appropriate action.

1
2 This provision and purpose is retained from the repealed rules without change.

3
4 Section 809.117(b) states that a parent must repay improper payments for child care in the
5 following circumstances:

- 6 --instances involving fraud as defined in this chapter;
- 7 --instances when the parent has received child care services while awaiting an appeal and the
8 determination is affirmed by the hearing officer; or
- 9 --other instances when repayment is deemed an appropriate corrective action.

10
11
12 **SUBCHAPTER G. APPEAL PROCEDURES**

13 **The Commission proposes new Subchapter G, Appeal Procedures, as follows:**

14
15 Subchapter G contains the general appeal procedures and requirements that a parent, provider, or
16 a Board's child care contractor must follow to seek a review by a Board or the Commission of
17 any adverse actions taken against them. The Commission retains the provisions in the repealed
18 rules related to the Board review of an appeal as well as the provisions related to appeals to the
19 Commission. As mentioned previously, the Commission has moved the provisions in the
20 repealed rules related to the parent appeal rights to Subsection D (Parent Rights and
21 Responsibilities).

22
23 The Commission is considering amendments to Chapter 823 related to General Hearings that
24 may incorporate the appeal procedures for child care services as described in the proposed
25 Subchapter G. Therefore, the appeal procedures outlined in Subchapter G may be subject to
26 repeal and republishing in Chapter 823 at a later date.

27
28 **§809.131. Board Review**

29 Section 809.131 retains the repealed provisions concerning the Board review of appeals.

30
31 Section 809.131(a) retains the repealed rule provisions that a parent, provider, or a Board's child
32 care contractor against whom an adverse action is taken may request a review by the Board.

33 Section 809.131(b) retains the repealed rule provision that the request for review shall be
34 submitted in writing and delivered to the Board within 15 days of the date of written notification
35 of the adverse action and shall contain:

- 36 --a concise statement of the disputed adverse action;
- 37 --a recommended resolution; and
- 38 --any supporting documentation the requester deems relevant to the dispute.

39
40 Section 809.131(c) retains the repealed rule provisions stating that upon receipt of a request for
41 review, the Board shall coordinate a review by appropriate Board staff.

42
43 Section §809.131(d) retains the repealed rule provisions that additional information may be
44 requested from the Board's child care contractor, provider, and parents and that such information
45 shall be provided within 15 days of the request.

1 Section 809.131(e) retains the repealed rule provisions that within 30 days of the date the request
2 for review is received or of the date that additional requested information is received by the
3 Board, the Board shall send the Board's child care contractor, provider, or parent written
4 notification of the results of the review.

5
6 Section 809.131(f) contains a new provision that a Board must conduct a review prior to an
7 appeal being submitted to the Commission for a hearing. With this provision the Commission
8 clarifies that if an individual requests a review from the Board, the Board must conduct a review
9 of the facts of the appeal and provide notification of the results of the review to the parties
10 involved. It is not the Commission's intent that individuals bypass the Board review and appeal
11 directly to the Commission.

12
13 **§809.132. Appeals to the Commission**

14 Section 809.132 contains the provisions related to an individual presenting an appeal to the
15 Commission. The provisions in this proposed section are unchanged from the repealed rules.

16
17 Section 809.132(a) states that after the results of a Board review have been issued, the Board's
18 child care contractor, provider, or parent who disagrees with the outcome of the review may
19 request a Commission hearing to appeal the results.

20
21 Section 809.132(b) states that the request for an appeal to the Commission from a Board's review
22 shall be filed in writing with the Commission's Appeals Department within 15 days after
23 receiving written notification of the results of the Board review.

24
25 Section §809.132(c) states that the appeal to the Commission will include a hearing.

26
27 Section 809.132(d) states that the Commission hearing will be held in accordance with
28 Commission policies and procedures applicable to the appeal as contained in Chapter 823 of this
29 title, or as otherwise provided by the Commission.

30
31
32 **PART III. IMPACT STATEMENTS**

33
34 Randy Townsend, Chief Financial Officer, has determined that for each year of the first five
35 years the rules will be in effect, the following statements will apply:

36
37 We estimate no additional cost to state government and no significant additional cost to local
38 government (i.e., Local Workforce Development Boards) as a result of enforcing or
39 administering a policy for the maintenance of a waiting list that includes determining that the
40 parent is potentially eligible for child care services before placing the parents on the waiting
41 list, or the requirement that parents receiving Transitional Child Care be engaged in work,
42 education, or training activities for at least 25 hours per week (50 for two parents).

43
44 Although increased requirements to maintain the waiting list could increase the operating costs
45 to Boards not currently conducting basic eligibility screening for parents placed on the waiting
46 list, the process for reviewing the potential eligibility of a family is to be determined by Board

1 policy and does not require that the eligibility screening include verifying or documenting
2 eligibility. Therefore, the cost impact is largely dependent upon the requirements of the Board
3 policy.

4
5 Verifying and documenting the activity requirement for Transitional Child Care could increase
6 the operating costs to Boards. However, this requirement currently exists for certain at-
7 risk child care, and the Boards' child care contractors are already trained to verify the activity
8 requirements. There are no additional costs associated with training or developing a process for
9 verifying this additional requirement.

10
11 The Workforce Development Division provides that documenting and verifying new exemptions
12 for enforcing or administering the rule providing for exemptions relating to a child involved in
13 pending adoption proceedings or a child or parent who may be physically or emotionally harmed
14 by cooperation may add an additional cost to local workforce development boards. These
15 additional costs are not known as they will vary by Board.

16
17 While the requirement of a sliding fee scale (as required in CCDF regulations and included in the
18 approved CCDF state plan) is included in these rules, and the Commission acknowledges that
19 this change would require corresponding changes in child care automation systems and Board
20 procedures, the Commission is concluding that further analysis of the impact of this rule change
21 should be considered before Boards are required to modify their parent share of cost policies to
22 align more closely with the sliding fee scale based on family income and family size
23 requirements. The Commission commits to work closely with the Boards in order to determine
24 and analyze the potential impact of this requirement.

25
26 The Workforce Development Division provides that there are likely cost reductions to Boards as
27 a result of provisions that allow parents to provide documentation to child care providers
28 regarding parental support and removed the distinction between providers with agreements and
29 self-arranged child care providers although the cost reductions are not known as they will vary
30 by Board.

31
32 Operational cost relating to allowing documenting and verifying child support compliance with
33 the parent rather than Office of the Attorney General may be reduced. Also, without the
34 distinction between providers and self-arranged child care providers, costs associated with the
35 development and monitoring of provider agreements may be reduced.

36
37 We estimate no increase or loss in revenue to the state and to local governments as a result of
38 enforcing or administering the rules.

39
40 Enforcing or administering the rules do not have foreseeable implications relating to the cost or
41 revenues of the state or the revenues of local governments. Enforcing or administering the
42 rule does not have significant foreseeable implications relating to the cost of local governments
43 (i.e., Local Workforce Development Boards).

44
45 With respect to the "probable economic cost to persons required to comply with the rule,"
46 relatives who received child care subsidies and who resided with the eligible child will no longer

1 be eligible for those subsidies. This provision may have economic cost to those persons, as well
2 as to Boards which may have to subsidize alternative child care for those children currently
3 included in these arrangements.

4
5 With respect to "adverse economic effect on small- or micro-businesses," the rule that prohibits
6 child care providers from charging parents the difference between the provider's published rate
7 and the amount of the Board's reimbursement rate may have an effect on child care providers (a)
8 whose published rate is more than the Board's maximum reimbursement rate, and (b) who are
9 caring for children of parents participating in Choices or FSE&T, or children receiving protective
10 services.

11
12 Boards may also apply this prohibition to providers caring for children whose parents who are
13 not exempt from the parent share of cost. Therefore, the cost impact may be dependent on
14 whether the Board chooses to apply this prohibition to all providers who choose to care for
15 subsidized children. In any case, there stands to be an adverse economic effect (as well as
16 a "probable economic cost to persons required to comply with the rule") on child care providers
17 which currently charge parents (i.e., participating in Choices or FSE&T, or relative to protective
18 services) the difference between the provider's published rate and the amount of the Board's
19 reimbursement rate. We cannot, however, with information available to us, estimate the full
20 extent of this impact.

21
22 It is not feasible to waive these requirements for child care providers who are small- or micro-
23 businesses because the vast majority of providers are classified as small- or micro-businesses as
24 defined by Chapter 2006 of the Texas Government Code.

25
26 Mark Hughes, Director, Labor Market Information, has determined that there is no significant
27 negative impact upon employment conditions in this state as a result of the proposed rules. Mr.
28 Hughes does not expect any significant impact upon overall employment conditions in the state
29 as a result of the proposed rules.

30
31 Luis M. Macias, Director, Workforce Development Division, has determined that a public
32 benefit anticipated as a result of enforcing the proposed rules will be to meet the child care needs
33 of low-income families in Texas in order to assist the families in participating in work, job
34 training, or educational programs with the goal of achieving and maintaining self-sufficiency.
35 Mr. Macias has determined that the streamlining of rule language and clarifications provided
36 throughout the rules will benefit the public through better compliance for Boards, Board child
37 care contractors, parents, and child care providers. Mr. Macias has also determined that an
38 additional public benefit anticipated as a result of enforcing the proposed rules will be to meet
39 the needs of employers to have a more highly skilled workforce through the availability of child
40 care for parents participating in job training and educational activities.

41
42 The Agency hereby certifies that the proposal has been reviewed by legal counsel and found to
43 be within the Agency's legal authority to adopt.

44
45 **PART IV. COORDINATION ACTIVITIES**

1 In the development of these rules for publication and public comment, the Commission sought
2 the involvement of Texas' 28 Boards. The Commission provided the concept paper regarding
3 these rule amendments to the Boards for consideration and review. The Commission also
4 conducted a conference call with Board executive directors and Board staff on May 26, 2006, to
5 discuss the concept paper. Additionally, Agency staff conducted a conference call with the Child
6 Care Network Policy Workgroup on July 13, 2006. During the rulemaking process, the
7 Commission considered all information gathered in order to develop rules that provide clear and
8 concise direction to all parties involved.

9
10 Comments on the proposed rules may be submitted to TWC Policy Comments, Policy and
11 Development, 101 East 15th Street, Room 440T, Austin, Texas 78778; faxed to 512-475-3577;
12 or e-mailed to TWCPolicyComments@twc.state.tx.us. The Commission must receive comments
13 postmarked no later than 30 days from the date this proposal is published in the *Texas Register*.

14
15 The rules are proposed under Texas Labor Code §301.0015 and §302.002(d), which provide the
16 Commission with the authority to adopt, amend, or repeal such rules as it deems necessary for
17 the effective administration of Agency services and activities, and the Texas Human Resources
18 Code §44.002, regarding Administrative Rules.

19
20 The proposed rules will affect Texas Labor Code, Title 4, particularly Chapters 301 and 302, as
21 well as Texas Government Code, Chapter 2308.
22

1 **CHAPTER 809. CHILD CARE SERVICES**

2
3 **SUBCHAPTER A. GENERAL PROVISIONS**

4 **§809.1. Short Title and Purpose**

- 5 (a) The rules contained in this chapter may be cited as the Child Care Rules.
- 6 (b) The purpose of these rules is to interpret and implement the requirements of state and
7 federal statutes and regulations governing child care and quality improvement activities
8 funded through the Texas Workforce Commission (Commission), to include:
- 9 (1) the Child Care and Development Fund (CCDF), which includes:
- 10 (A) funds allocated to local workforce development areas (workforce areas) as
11 provided in §800.58 of this title;
- 12 (B) private donated funds described in §809.17(b)(1);
- 13 (C) public transferred funds described in §809.17(b)(2);
- 14 (D) public certified expenditures described in §809.17(b)(3); and
- 15 (E) funds used for children receiving protective services described in §809.49.
- 16 (2) other funds that are used for child care services allocated to workforce areas under
17 Chapter 800 of this title.
- 18 (c) The rules contained in this chapter shall apply to the Commission, Local Workforce
19 Development Boards (Boards), their child care contractors, child care providers, and
20 parents applying for or eligible to receive child care services.

21

22 **§809.2. Definitions**

23 The following words and terms, when used in this chapter, shall have the following meanings,
24 unless the context clearly indicates otherwise.

- 25 (1) Attending a job training or educational program -- An individual is considered to be
26 attending a job training or educational program if the individual:
- 27 (A) is considered by the program to be officially enrolled;
- 28 (B) meets all attendance requirements established by the program; and
- 29 (C) is making progress toward successful completion of the program as determined
30 by the Board.
- 31 (2) Child -- An individual who meets the general eligibility requirements contained in
32 this chapter for receiving child care services.
- 33 (3) Child care contractor -- The entity or entities under contract with the Board to
34 manage child care services. This includes contractors involved in determining
35 eligibility for child care services, contractors involved in the billing and
36 reimbursement process related to child care subsidies, as well as contractors involved
37 in the funding of quality improvement activities as described in §809.16.

- 1 (4) Child care services -- Child care subsidies and quality improvement activities funded
2 by the Commission.
- 3 (5) Child care subsidies -- Commission-funded child care reimbursements to an eligible
4 child care provider for the direct care of an eligible child.
- 5 (6) Child with disabilities -- A child who is mentally or physically incapable of
6 performing routine activities of daily living within the child's typical chronological
7 range of development. A child is considered mentally or physically incapable of
8 performing routine activities of daily living if the child requires assistance in
9 performing tasks (major life activity) that are within the typical chronological range
10 of development, including but not limited to, caring for oneself; performing manual
11 tasks; walking; hearing; seeing; speaking, breathing; learning; and working.
- 12 (7) Educational program -- A program that leads to:
- 13 (A) a high school diploma;
- 14 (B) a General Educational Development (GED) credential; or
- 15 (C) a postsecondary degree from an institution of higher education.
- 16 (8) Family -- The unit composed of a child eligible to receive child care services, the
17 parents of that child, and household dependents.
- 18 (9) Household dependent -- An individual living in the household who is one of the
19 following:
- 20 (A) an adult considered as a dependent of the parent for income tax purposes;
- 21 (B) a child of a teen parent; or
- 22 (C) a child or other minor living in the household who is the responsibility of the
23 parent.
- 24 (10) Improper payments -- Payments to a provider or Board's child care contractor for
25 goods or services that are not in compliance with federal or state requirements or
26 applicable contracts.
- 27 (11) Job training program -- A program that provides training or instruction leading to:
- 28 (A) basic literacy;
- 29 (B) English proficiency;
- 30 (C) an occupational or professional certification or license; or
- 31 (D) the acquisition of technical skills, knowledge, and abilities specific to an
32 occupation.
- 33 (12) Listed family home -- an unregulated family home that is listed with, but not
34 regulated by, the Texas Department of Family and Protective Services (DFPS)
35 pursuant to Texas Human Resources Code §42.052(c).
- 36 (13) Military deployment -- The temporary duty assignment away from the permanent
37 military installation or place of residence for reserve components of the single
38 military parent or the dual military parents of a child enrolled in child care services.

1 This includes deployed parents in the regular military, military reserves, or National
2 Guard.

3 (14) Parent -- An individual who is responsible for the care and supervision of a child and
4 is identified as the child's natural parent, adoptive parent, stepparent, legal guardian,
5 or person standing *in loco parentis*. Unless otherwise indicated, the term applies to a
6 single parent or both parents.

7 (15) Protective services -- Services provided when:

8 (A) a child is at risk of abuse or neglect in the immediate or short-term future and
9 the child's family cannot or will not protect the child without DFPS Child
10 Protective Services (CPS) intervention;

11 (B) a child is in the managing conservatorship of DFPS and residing with a relative
12 or a foster parent; or

13 (C) a child has been provided with protective services by DFPS within the prior six
14 months and requires services to ensure the stability of the family.

15 (16) Provider -- A provider is defined as:

16 (A) a regulated child care provider as defined in §809.2(17);

17 (B) a relative child care provider as defined in §809.2(18); or

18 (C) a listed family home as defined in §809.2(12), subject to the requirements in
19 §809.91(b).

20 (17) Regulated child care provider -- An entity that is:

21 (A) licensed by DFPS;

22 (B) registered with DFPS;

23 (C) licensed by the Texas Department of State Health Services as a youth day
24 camp; or

25 (D) operated and monitored by the United States military services.

26 (18) Relative child care provider -- An individual who does not reside in the same
27 household as an eligible child, is at least 18 years of age, and is, by marriage, blood
28 relationship, or court decree, one of the following:

29 (A) The child's grandparent;

30 (B) The child's great-grandparent;

31 (C) The child's aunt;

32 (D) The child's uncle; or

33 (E) The child's sibling.

34 (19) Residing with -- A child is considered to be residing with the parent when the child's
35 primary place of residence is the same as the parent's primary place of residence.

36 (20) Teen parent -- A teen parent (teen) is an individual 18 years of age or younger, or 19
37 years of age and attending high school or the equivalent, who has a child.

1 (21) Working -- Working is defined as:

2 (A) an activity for which one receives monetary compensation such as a salary,
3 wages, tips, and commissions; or

4 (B) an activity to assist individuals in obtaining employment including on-the-job
5 training, job creation through wage subsidies, work experience, community
6 service programs, and job search activities (subject to the requirements in
7 §809.41(d)).

8 **§809.3. Waiver Request**

9 The Commission may waive child care rules upon request from a person directly affected by
10 the rules, if it determines that the waiver benefits a parent, child care contractor, or provider,
11 and the Commission determines that the waiver does not harm child care or violate state or
12 federal statutes or regulations.

13
14 **SUBCHAPTER B. GENERAL MANAGEMENT**

15 **§809.11. Board Responsibilities**

16 (a) A Board shall be responsible for the administration of child care in a manner consistent
17 with Texas Government Code, Chapter 2308, as amended, and related provisions under
18 Chapter 801 of this title (relating to Local Workforce Development Boards).

19 (b) A Board shall ensure that access to child care services shall be available through all Texas
20 Workforce Centers within a workforce area.

21 (c) A Board shall provide child care services as support services for workforce employment,
22 job training, and services under Texas Government Code, Chapter 2308 and Chapter 801
23 of this title.

24 (d) Upon request, a Board shall provide the Commission with access to child care
25 administration records and submit related information for review and monitoring,
26 pursuant to Commission rules and policies.

27 **§809.12. Board Plan for Child Care Services**

28 (a) A Board shall, as part of its Texas Workforce Development Board Plan (Board plan),
29 develop, amend, and modify the Board plan to incorporate and coordinate the design and
30 management of the delivery of child care services with the delivery of other workforce
31 employment, job training, and educational services identified in Texas Government Code
32 §2308.251 et seq., as well as other workforce training and services included in the One-
33 Stop Service Delivery Network.

34 (b) The goal of the Board plan is to coordinate workforce training and services, to leverage
35 private and public funds at the local level, and to fully integrate child care services for
36 low-income families with the network of workforce training and services under the
37 administration of the Boards.

38 (c) Boards shall design and manage the Board plan to maximize the delivery and availability
39 of quality child care services that assist families seeking to become independent from, or

1 who are at risk of becoming dependent on, public assistance while parents are either
2 working or attending a job training or educational program.

3 **§809.13. Board Policies for Child Care Services**

4 (a) A Board shall develop, adopt, and modify its policies for the design and management of
5 the delivery of child care services in a public process in accordance with Chapter 801 of
6 this title.

7 (b) A Board shall maintain written copies of the policies that are required by federal and state
8 law, or as requested by the Commission, and make such policies available to the
9 Commission and the public upon request.

10 (c) A Board shall also submit any modifications, amendments, or new policies to the
11 Commission no later than two weeks after adoption of the policy by the Board.

12 (d) At a minimum, a Board shall develop policies related to:

13 (1) how the Board determines that the parent is making progress toward successful
14 completion of a job training or educational program as described in §809.2(1);

15 (2) maintenance of a waiting list as described in §809.18(b);

16 (3) assessment of a parent share of cost as described in §809.19, including the
17 reimbursement of providers when a parent fails to pay the parent share of cost;

18 (4) maximum reimbursement rates as provided in §809.20, including policies related to
19 reimbursement of providers who offer transportation;

20 (5) family income limits as described in Subchapter C (related to Eligibility for Child
21 Care Services);

22 (6) provision of child care services to a child with disabilities up to the age of 19 as
23 described in §809.41(a)(1)(B);

24 (7) minimum activity requirements for parents as described in §809.48, §809.50, and
25 §809.51;

26 (8) time limits for the provision of child care while the parent is attending an educational
27 program as described in §809.41(b);

28 (9) frequency of eligibility redetermination as described in §809.42(b)(2);

29 (10) Board priority groups as described in §809.43(a);

30 (11) transfer of a child from one provider to another as described in §809.71(b)(2);

31 (12) provider eligibility for listed family homes as provided in §809.91(b), if the Board
32 chooses to include listed family homes as eligible providers;

33 (13) attendance standards and procedures as provided in §809.92(b)(3), including
34 provisions consistent with §809.54(f) (relating to Continuity of Care for custody and
35 visitation arrangements);

36 (14) providers charging the difference between their published rate and the Board's
37 reimbursement rate as provided in §809.92(d); and

38 (15) procedures for investigating fraud as provided in §809.111.

1 **§809.14. Coordination of Child Care Services**

- 2 (a) A Board shall coordinate with federal, state, and local child care and early development
3 programs and representatives of local governments in developing its Board plan and
4 policies for the design and management of the delivery of child care services, and shall
5 maintain written documentation of its coordination efforts.
- 6 (b) Pursuant to Texas Education Code §29.158, and in a manner consistent with federal law
7 and regulations, a Board shall coordinate with school districts, Head Start, and Early Head
8 Start program providers to ensure, to the greatest extent practicable, that full-day, full-
9 year child care is available to meet the needs of low-income parents who are working or
10 attending a job training or educational program.

11 **§809.15. Promoting Consumer Education**

- 12 (a) A Board shall promote informed child care choices by providing consumer education
13 information to:
- 14 (1) parents who are eligible for child care services;
15 (2) parents who are placed on a Board's waiting list;
16 (3) parents who are no longer eligible for child care services; and
17 (4) applicants who are not eligible for child care services.
- 18 (b) The consumer education information shall contain, at a minimum:
- 19 (1) information about the Texas Information and Referral Network/2-1-1 Texas
20 information and referral system;
- 21 (2) the Web site and telephone number of DFPS, so parents may obtain health and safety
22 requirements including information on:
- 23 (A) the prevention and control of infectious diseases (including immunizations);
24 (B) building and physical premises safety;
25 (C) minimum health and safety training appropriate to the provider setting; and
26 (D) the regulatory compliance history of child care providers;
- 27 (3) a description of the full range of eligible child care providers set forth in §809.91; and
28 (4) a description of programs available in the workforce area relating to school readiness
29 and quality rating systems, including:
- 30 (A) school readiness models developed by the State Center for Early Childhood
31 Development at the University of Texas Health Science Center (State Center);
32 and
33 (B) Texas Rising Star Provider criteria.
- 34 (c) A Board shall cooperate with the Texas Health and Human Services Commission (HHSC)
35 to provide the Texas Information and Referral Network/2-1-1 Texas with information, as
36 determined by HHSC, for inclusion in the statewide information and referral network.

1 **§809.16. Quality Improvement Activities**

2 (a) Child care funds allocated by the Commission pursuant to its allocation rules (generally,
3 Chapter 800, General Administration, Subchapter B, Allocation and Funding, and
4 specifically §800.58, Child Care), including local public transferred funds and local
5 private donated funds, as provided in §809.17, to the extent they are used for nondirect
6 care quality improvement activities, shall be used only for the following:

- 7 (1) Collaborative reading initiatives;
8 (2) School readiness, early learning, and literacy; or
9 (3) Local-level support to promote child care consumer education provided by 2-1-1
10 Texas.

11 (b) Allowable activities to support the quality improvement activities described in subsection
12 (a) of this section may include the following:

- 13 (1) Professional development and training for child care providers; or
14 (2) Purchase of curriculum and curriculum-related support resources for child care
15 providers

16 (c) Activities in subsection (a) of this section may be designed to meet the needs of children
17 in any age group eligible for Commission-funded child care, as well as children with
18 disabilities.

19 (d) In funding quality improvement activities allowable under this section, a Board may give
20 priority to child care facilities:

- 21 (1) participating in the integrated school readiness models developed by the State Center;
22 (2) implementing components of school readiness curricula as approved by the State
23 Center; or
24 (3) participating in or voluntarily pursuing participation in Texas Rising Star Provider
25 certification, pursuant to Texas Government Code §2308.316.

26 (e) Expenditures certified by a public entity, as provided in §809.17(b)(3), may include
27 expenditures for any quality improvement activity described in 45 C.F.R. §98.51.

28 **§809.17. Leveraging Local Resources**

29 (a) Leveraging Local Funds.

30 (1) The Commission encourages Boards to secure local public and private funds for the
31 purpose of matching federal funds in order to maximize resources for child care
32 needs in the community.

33 (2) A Board is encouraged to secure additional local funds in excess of the amount
34 required to match federal funds allocated to the Board in order to maximize its
35 potential to receive additional federal funds should they become available.

36 (3) A Board's performance in securing and leveraging local funds for match may make
37 the Board eligible for incentive awards.

38 (b) The Commission accepts the following as local match:

- 1 (1) Funds from a private entity that:
- 2 (A) are donated without restrictions that require their use for:
- 3 (i) a specific individual, organization, facility, or institution; or
- 4 (ii) an activity not included in the CCDF State Plan or allowed under this
- 5 chapter;
- 6 (B) do not revert back to the donor's facility or use;
- 7 (C) are not used to match other federal funds; and
- 8 (D) are certified by both the donor and the Commission as meeting the requirements
- 9 of subparagraphs (A) - (C) of this paragraph.
- 10 (2) Funds from a public entity that:
- 11 (A) are transferred without restrictions that would require their use for an activity
- 12 not included in the CCDF State Plan or allowed under this chapter;
- 13 (B) are not used to match other federal funds; and
- 14 (C) are not federal funds, unless authorized by federal law to be used to match other
- 15 federal funds.
- 16 (3) Expenditures by a public entity certifying that the expenditures:
- 17 (A) are for an activity included in the CCDF State Plan or allowed under this
- 18 chapter;
- 19 (B) are not used to match other federal funds; and
- 20 (C) are not federal funds, unless authorized by federal law to be used to match other
- 21 federal funds.
- 22 (c) A Board shall submit private donations, public transfers, and public certifications to the
- 23 Commission for acceptance, with sufficient information to determine that the funds meet
- 24 the requirements of subsection (b) of this section.
- 25 (d) Completing Private Donations, Public Transfers, and Public Certifications.
- 26 (1) A Board shall ensure that:
- 27 (A) private donations of cash and public transfers of funds are paid to the
- 28 Commission; and
- 29 (B) public certifications are submitted to the Commission.
- 30 (2) Private donations and public transfers are considered complete when the funds have
- 31 been received by the Commission.
- 32 (3) Public certifications are considered complete to the extent that a signed written
- 33 instrument is delivered to the Commission that reflects that the public entity has
- 34 expended a specific amount of funds on eligible activities described in subsection
- 35 (b)(3) of this section.
- 36 (e) A Board shall monitor the funds secured for match and the expenditure of any resulting
- 37 funds to ensure that expenditures of federal matching funds available through the

1 Commission do not exceed an amount that corresponds to the private donations, public
2 transfers, and public certifications that are completed by the end of the program year.

3 **§809.18. Maintenance of a Waiting List**

4 (a) A Board shall ensure that a list of parents waiting for child care services, because of the
5 lack of funding or lack of providers, is maintained and available to the Commission upon
6 request.

7 (b) A Board shall establish a policy for the maintenance of a waiting list that includes, at a
8 minimum:

9 (1) the process for determining that the parent is potentially eligible for child care
10 services before placing the parent on the waiting list; and

11 (2) the frequency in which the parent information is updated and maintained on the
12 waiting list.

13 **§809.19. Assessing the Parent Share of Cost**

14 (a) For child care funds allocated by the Commission pursuant to its allocation rules
15 (generally, Chapter 800, General Administration, Subchapter B, Allocation and Funding,
16 and specifically, §800.58, Child Care), including local public transferred funds and local
17 private donated funds, as provided in §809.17, the following shall apply.

18 (1) A Board shall set a parent share of cost policy that assesses the parent share of cost in
19 a manner that results in the parent share of cost:

20 (A) being assessed to all parents, except in instances when an exemption under
21 paragraph (2) of this subsection applies;

22 (B) being a sliding fee scale based on the family's size and gross monthly income,
23 and also may consider the number of children in care; and

24 (C) not exceeding the cost of care.

25 (2) Parents who are one or more of the following are exempt from paying the parent
26 share of cost:

27 (A) Parents who are participating in Choices;

28 (B) Parents who are participating in Food Stamp Employment and Training
29 (FSE&T) services; or

30 (C) Parents who have children who are receiving protective services, unless DFPS
31 assesses the parent share of cost.

32 (3) Teen parents who are not covered under exemptions listed in paragraph (2) of this
33 subsection shall be assessed a parent share of cost. The teen parent's share of cost is
34 based solely on the teen parent's income and size of the teen's family as defined in
35 809.2(8).

36 (b) For child care services funded from sources other than those specified in subsection (a) of
37 this section, a Board shall set a parent share of cost policy based on a sliding fee scale.
38 The sliding fee scale may be the same as or different from the provisions contained in
39 subsection (a) of this section.

- 1 (c) A Board shall establish a policy regarding reimbursement of providers when parents fail
2 to pay the parent share of cost.
- 3 (d) The Board or its child care contractor may review the assessed parent share of cost for
4 possible reduction if there are extenuating circumstances that jeopardize a family's self-
5 sufficiency. The Board or its child care contractor may reduce the assessed parent share
6 of cost if warranted by these circumstances.
- 7 (e) If the parent is not covered by an exemption as specified in subsection (2) of this section,
8 then the Board or its child care contractor shall not waive the assessed parent share of cost
9 under any circumstances.
- 10 (f) If the parent share of cost, based on family income and family size, is calculated to be
11 zero, then the Board or its child care contractor shall not charge the parent a minimum
12 share of cost amount.

13 **§809.20. Maximum Provider Reimbursement Rates**

- 14 (a) Based on local factors, including a market rate survey provided by the Commission, a
15 Board shall establish maximum reimbursement rates for child care subsidies to ensure that
16 the rates provide equal access to child care in the local market and in a manner consistent
17 with state and federal statutes and regulations governing child care.
- 18 (b) A Board shall establish graduated reimbursement rates for:
 - 19 (1) child care providers participating in integrated school readiness models developed by
20 the State Center; and
 - 21 (2) Texas Rising Star Providers pursuant to Texas Government Code §2308.315.
- 22 (c) The minimum reimbursement rates established under subsection (b) of this section shall
23 be at least five % greater than the maximum rate established for providers not meeting the
24 requirements of subsection (b) for the same category of care up to, but not to exceed, the
25 provider's published rate.
- 26 (d) A Board or its child care contractor shall ensure that providers who are reimbursed for
27 additional staff or equipment needed to assist in the care of a child with disabilities are
28 paid a rate up to 190% of the provider's reimbursement rate for a child of that same age.
29 The higher rate shall take into consideration the estimated cost of the additional staff
30 needed by a child with disabilities. The Board shall ensure that a professional, who is
31 familiar with assessing the needs of children with disabilities, certifies the need for the
32 higher reimbursement rate described in subsection (b) of this section.
- 33 (e) The Board shall determine whether to reimburse providers who offer transportation.
- 34 (f) The combined total of the provider's published rate, plus the transportation rate, is subject
35 to the maximum reimbursement rate established in subsection (a) of this section.

36 **§809.21. Determining the Amount of the Provider Reimbursement**

37 The actual reimbursement that the Board or the Board's child care contractor pays to the
38 provider shall be the Board's maximum rate or the provider's published rate, whichever is
39 lower, less the following amounts:

- 1 (1) The parent share of cost assessed and adjusted when the parent share of cost is
- 2 reduced; and
- 3 (2) Any child care funds received by the parent from other public or private entities.

4

5 **SUBCHAPTER C. ELIGIBILITY FOR CHILD CARE SERVICES**

6 **§809.41. A Child's General Eligibility for Child Care Services**

- 7 (a) Except for a child receiving or needing protective services as described in §809.49, for a
- 8 child to be eligible to receive child care services, the child shall:

- 9 (1) meet one of the following age requirements:

- 10 (A) be under 13 years of age; or

- 11 (B) at the option of the Board, be a child with disabilities under 19 years of age.

- 12 (2) reside with:

- 13 (A) a family whose income does not exceed the income limit established by the
- 14 Board, which income limit must not exceed 85 % of the state median income
- 15 for a family of the same size; and

- 16 (B) parents who require child care in order to work or attend a job training or
- 17 educational program.

- 18 (b) Notwithstanding the requirements set forth in subsection (c), a Board shall establish
- 19 policies, including time limits, for the provision of child care services while the parent is
- 20 attending an educational program.

- 21 (c) Time limits pursuant to subsection (b) of this section shall be for four years, if the eligible
- 22 child's parent is enrolled in an associate's degree program that will prepare the parent for a
- 23 job in a high-growth, high-demand occupation as determined by the Board.

- 24 (d) Unless otherwise subject to job search limitations as stipulated in this title, the following
- 25 shall apply:

- 26 (1) For child care funds allocated by the Commission pursuant to its allocation rules
- 27 (generally, Chapter 800, General Administration, Subchapter B, Allocation and
- 28 Funding, and specifically, §800.58 Child Care), an enrolled child may be eligible for
- 29 child care services for four weeks within a federal fiscal year in order for the child's
- 30 parent to search for work because of interruptions in the parent's employment.

- 31 (2) For child care services funded by the Commission from sources other than those
- 32 specified in paragraph (1) of this subsection, child care services during job search
- 33 activities are limited to four weeks within a federal fiscal year.

34 **§809.42. Eligibility Determination and Verification**

- 35 (a) A Board shall ensure that its child care contractor verifies eligibility for child care
- 36 services prior to authorizing child care.

- 37 (b) Eligibility for child care services shall be redetermined:

1 (1) any time there is a change in family income or other information that could affect
2 eligibility to receive child care services; and

3 (2) on an established frequency at the Board's discretion.

4 (c) A Board shall ensure that a public entity certifying expenditures for direct child care as
5 described in §809.17(b)(3) determines and verifies that the expenditures are for child care
6 provided to an eligible child. At a minimum, the public entity shall verify that the child:

7 (1) is under 13 years of age, or at the option of the Board, is a child with disabilities
8 under 19 years of age; and

9 (2) resides with:

10 (A) a family whose income does not exceed 85% of the state median income for a
11 family of the same size; and

12 (B) a parent who requires child care in order to work or attend a job training or
13 educational program.

14 **§809.43. Priority for Child Care Services**

15 (a) A Board shall ensure that child care services are prioritized among the following three
16 priority groups:

17 (1) The first priority group is assured child care services and includes children of parents
18 eligible for the following:

19 (A) Choices child care as referenced in §809.45;

20 (B) Temporary Assistance for Needy Families (TANF) Applicant child care as
21 referenced in §809.46;

22 (C) FSE&T child care as referenced in §809.47; and

23 (D) Transitional child care as referenced in §809.48.

24 (2) The second priority group is served subject to the availability of funds and includes,
25 in the order of priority:

26 (A) children who need to receive protective services child care as referenced in
27 §809.49;

28 (B) children of a qualified veteran as defined in §801.23 of this title;

29 (C) children of a foster youth as defined in §801.23 of this title;

30 (D) children of teen parents as defined in §809.2; and

31 (E) children with disabilities as defined in §809.2.

32 (3) The third priority group includes any other priority adopted by the Board.

33 (b) A Board shall not establish a priority group under paragraph (a)(3) based on the parent's
34 choice of an individual provider or provider type.

1 **§809.44. Calculating Family Income**

2 (a) Unless otherwise required by federal or state law, the family income for purposes of
3 determining eligibility means the monthly total of the following items for each member of
4 the family (as defined in §809.2(8)):

- 5 (1) Total gross earnings before deductions are made for taxes. These earnings include
6 wages, salaries, commissions, tips, piece-rate payments, and cash bonuses earned.
- 7 (2) Net income from self-employment. Net income includes gross receipts minus
8 business-related expenses from a person's own business, professional enterprise, or
9 partnership, which result in the person's net income. Net income also includes gross
10 receipts minus operating expenses from the operation of a farm.
- 11 (3) Pensions, annuities, insurance, and retirement income. This includes Social Security
12 pensions, veteran's pensions and survivor's benefits and any cash benefit paid to
13 retirees or their survivors by a former employer, or by a union, either directly or
14 through an insurance company. This also includes payments from annuities and life
15 insurance.
- 16 (4) Taxable capital gains, dividends, and interest. These earnings include capital gains
17 from the sale of property and earnings from dividends from stock holdings, and
18 interest on savings or bonds.
- 19 (5) Rental income. This includes income from rental of a house, homestead, store, or
20 other property, or rental income from boarders or lodgers.
- 21 (6) Public assistance payments. These payments include TANF as authorized under
22 Chapters 31 or 34 of the Texas Human Resources Code, refugee assistance, Social
23 Security Disability Insurance, Supplemental Security Income, and general assistance
24 (such as cash payments from a county or city).
- 25 (7) Income from estate and trust funds. These payments include income from estates,
26 trust funds, inheritances, or royalties.
- 27 (8) Unemployment compensation. This includes unemployment payments from
28 governmental unemployment insurance agencies or private companies and strike
29 benefits while a person is unemployed or on strike.
- 30 (9) Workers' compensation income, death benefit payments and other disability
31 payments. These payments include compensation received periodically from private
32 or public sources for on-the-job injuries.
- 33 (10) Spousal maintenance or alimony. This includes any payment made to a spouse or
34 former spouse under a separation or divorce agreement.
- 35 (11) Child support. These payments include court-ordered child support, any
36 maintenance or allowance used for current living costs provided by parents to a
37 minor child who is a student, or any informal child support cash payments made by
38 an absent parent for the maintenance of a minor.
- 39 (12) Court settlements or judgments. This includes awards for exemplary or punitive
40 damages, non-economic damages, and compensation for lost wages or profits.

- 1 (b) Income to the family that is not included in subsection (a) of this section is excluded in
2 determining the total family income. Specifically, family income does not include:
- 3 (1) Food stamps;
 - 4 (2) Monthly monetary allowances provided to or for children of Vietnam veterans born
5 with certain birth defects;
 - 6 (3) Educational scholarships, grants, and loans;
 - 7 (4) Earned Income Tax Credit (EITC) and the Advanced EITC;
 - 8 (5) Individual Development Account (IDA) withdrawals;
 - 9 (6) Tax refunds;
 - 10 (7) VISTA and AmeriCorps living allowances and stipends;
 - 11 (8) Noncash or in-kind benefits received in lieu of wages;
 - 12 (9) Foster care payments; and
 - 13 (10) Special military pay or allowances, which include subsistence allowances, housing
14 allowances, family separation allowances, or special allowances for duty subject to
15 hostile fire or imminent danger.

16 **§809.45. Choices Child Care**

- 17 (a) A parent is eligible for Choices child care if the parent is participating in the Choices
18 program as stipulated in Chapter 811 of this title.
- 19 (b) A parent who has been approved for Choices, but is waiting to enter an approved initial
20 component of the program, may be eligible for up to two weeks of child care services if:
 - 21 (1) child care services will prevent loss of the Choices placement; and
 - 22 (2) child care is available to meet the needs of the child and parent.

23 **§809.46. Temporary Assistance for Needy Families Applicant Child Care**

- 24 (a) A parent is eligible for TANF Applicant child care if the parent:
 - 25 (1) receives a referral from the Health and Human Services Commission (HHSC) to
26 attend a Workforce Orientation for Applicants (WOA);
 - 27 (2) locates employment or has increased earnings prior to TANF certification; and
 - 28 (3) needs child care to accept or retain employment.
- 29 (b) To receive TANF Applicant child care, the parent shall be working and not have
30 voluntarily terminated paid employment of at least 25 hours a week within 30 days prior
31 to receiving the referral from HHSC to attend a WOA, unless the voluntary termination
32 was for good cause connected with the parent's work.
- 33 (c) Subject to the availability of funds and the continued employment of the parent, TANF
34 Applicant child care shall be provided for up to 12 months or until the family reaches the
35 Board's income limit for eligibility under any provision contained in §§809.50 - 809.52,
36 whichever occurs first.

- 1 (d) Parents who are employed fewer than 25 hours a week at the time they apply for
2 temporary cash assistance are limited to 90 days of TANF Applicant child care. Applicant
3 child care may be extended to a total of 12 months, inclusive of the 90 days, if before the
4 end of the 90-day period, the applicant increases the hours of employment to a minimum
5 of 25 hours a week.
- 6 (e) Subject to the availability of funds, a parent whose time limit for TANF Applicant child
7 care has expired may continue to be eligible for child care services provided the parent
8 and child are otherwise eligible under any provision contained in §§809.50 - 809.52.

9 **§809.47. Food Stamp Employment and Training Child Care**

10 A parent is eligible to receive FSE&T child care services if the parent is participating in
11 FSE&T services, in accordance with the provisions of 7 C.F.R. Part 273, as long as the case
12 remains open.

13 **§809.48. Transitional Child Care**

- 14 (a) A parent is eligible for Transitional child care services if the parent:
- 15 (1) has been denied TANF because of increased earnings; or
16 (2) has been denied temporary cash assistance within 30 days because of expiration of
17 TANF time limits; and
18 (3) requires child care to work or attend a job training or educational program for a
19 combination of at least 25 hours per week for a single-parent family or 50 hours per
20 week for a two-parent family, or a higher number of hours per week as established by
21 a Board.
- 22 (b) Boards may establish an income eligibility limit for Transitional child care that is higher
23 than the eligibility limit for children in families at risk of becoming dependent on public
24 assistance, provided that the higher income limit does not exceed 85% of the state median
25 income for a family of the same size.
- 26 (c) Transitional child care shall be available for:
- 27 (1) a period of up to 12 months from the effective date of the TANF denial; or
28 (2) a period of up to 18 months from the effective date of the TANF denial in the case of
29 a former TANF recipient who was eligible for child caretaker exemptions pursuant to
30 Texas Human Resources Code §31.012(c) and voluntarily participates in the Choices
31 program.
- 32 (d) Former TANF recipients who are not employed when TANF expires, including recipients
33 who are engaged in a Choices activity except as provided under subsection (e) of this
34 section, shall receive up to four weeks of Transitional child care in order to allow these
35 individuals to search for work as needed.
- 36 (e) Former TANF recipients who are engaged in a Choices activity, are meeting the
37 requirements of Chapter 811 of this title, and are denied TANF because of receipt of child
38 support shall be eligible to receive Transitional child care services until the date on which
39 the individual completes the activity, as defined by the Board.

1 **§809.49. Child Care for Children Receiving or Needing Protective Services**

2 (a) A Board shall ensure that determinations of eligibility for children needing protective
3 services are performed by DFPS.

4 (1) Child care will continue as long as authorized and funded by DFPS.

5 (2) DFPS may authorize child care for a child under court supervision up to age 19.

6 (b) A Board shall ensure that requests made by DFPS for specific eligible providers are
7 enforced for children in protective services.

8 **§809.50. Child Care for Children Living at Low Incomes**

9 (a) A parent is eligible for child care services under this section if:

10 (1) the family income does not exceed the income limit established by the Board
11 provided that the income limit does not exceed 85% of the state median income for a
12 family of the same size; and

13 (2) child care is required for the parent to work or attend a job training or educational
14 program for a minimum of 25 hours per week for a single-parent family or 50 hours
15 per week for a two-parent family, or a higher number of hours per week as
16 established by a Board.

17 (b) A Board may allow a reduction to the requirement in subsection (a)(2) of this section if a
18 parent's documented medical disability or need to care for a physically or mentally
19 disabled family member prevents the parent from participating in the activities for the
20 required hours per week.

21 (c) For purposes of meeting the education requirements stipulated in subsection (a)(2) of this
22 section, each credit hour of postsecondary education will count as three hours of
23 education activity per week.

24 **§809.51. Child Care for Children with Disabilities**

25 (a) A child with disabilities is eligible for child care services if:

26 (1) the child resides with a family whose income, after deducting the cost of the child's
27 ongoing medical expenses, does not exceed the income limit established by the
28 Board; and

29 (2) child care is required for the child's parents to work or attend a job training or
30 educational program for a minimum of 25 hours per week for a single-parent family
31 or 50 hours per week for a two-parent family, or a higher number of hours per week
32 as established by a Board.

33 (b) A Board may allow a reduction to the requirements in subsection (a)(2) of this section if
34 the need to care for a child with disabilities prevents the parent from participating in the
35 activities for the required hours per week.

36 (c) For purposes of meeting the education requirements stipulated in subsection (b)(2) of this
37 section, each credit hour of postsecondary education will count as three hours of
38 education activity per week.

1 **§809.52. Child Care for Children of Teen Parents**

2 (a) A child of a teen parent may be eligible for child care if:

3 (1) the teen parent needs child care services to complete high school or the equivalent;
4 and

5 (2) the teen parent's family income does not exceed the income eligibility limit
6 established by the Board. Boards may establish a higher income eligibility limit for
7 teen parents provided that the higher income limit does not exceed 85% of the state
8 median income for a family of the same size.

9 (b) The teen parent's family income is based solely on the teen parent's income and size of the
10 teen's family as defined in 809.2(8).

11 **§809.53. Child Care for Children Served by Special Projects**

12 (a) Special projects developed in federal and state statutes or regulations may add groups of
13 children eligible to receive child care.

14 (b) The eligibility criteria as stated in the statutes or regulations shall control for the special
15 project, unless otherwise indicated by the Commission.

16 (c) The time limit for receiving child care for children served by special projects may be:

17 (1) specifically prescribed by federal or state statutes or regulations according to the
18 particular project;

19 (2) otherwise set by the Commission depending on the purpose and goals of the special
20 project; and

21 (3) limited to the availability of funds.

22 **§809.54. Continuity of Care**

23 (a) Enrolled children, including children whose eligibility for Transitional child care has
24 expired, shall receive child care as long as the family remains eligible for any available
25 source of Commission-funded child care except as otherwise provided under subsection
26 (b) of this section.

27 (b) Except as provided by §809.76(b) relating to child care during appeal, nothing in this
28 chapter shall be interpreted in a manner as to result in a child being removed from care,
29 except when removal from care is required for child care to be provided to a child of
30 parents eligible for the first priority group as provided in §809.43.

31 (c) In closed DFPS Child Protective Services cases (DFPS cases) where child care is no
32 longer funded by DFPS, the following shall apply:

33 (1) Former DFPS Children Needing Protective Services Child Care. Regardless of
34 whether the family meets the income eligibility requirements of the Board or is
35 working or attending a job training or educational program, if DFPS determines on a
36 case-by-case basis that the child continues to need protective services and child care
37 is integral to that need, then the Board shall continue the child care by using other
38 funds, including funds received through the Commission, for child care services for
39 up to six months after DFPS case is closed.

1 (2) Former DFPS Children Not Needing Protective Services Child Care. If the family
2 meets the income eligibility requirements of the Board and if DFPS does not state on
3 a case-by-case basis that the child continues to need protective services or child care
4 is not integral to that need, then the Board may provide care subject to the availability
5 of funds. To receive care under this paragraph, the parents must be working or
6 attending a job training or an educational program.

7 (d) A Board shall ensure that no children of military parents in military deployment have a
8 disruption of child care services or eligibility because of the military deployment.

9 (e) A Board shall ensure that a child who is required by a court-ordered custody or visitation
10 arrangement to leave a provider's care is permitted to continue receiving child care by the
11 same provider, or another provider if agreed to by the parent in advance of the leave, upon
12 return from the court-ordered custody or visitation arrangement.

13 (f) A Board may encourage parents of other children to temporarily utilize the space the child
14 under court-ordered custody or visitation arrangement has vacated until the child returns
15 so he or she can return to the same provider.

16 (g) A Board shall ensure that parents who choose to accept temporary child care to fill a
17 position opened because of court-ordered custody or visitation shall not lose their place
18 on the waiting list.

19 (h) A Board shall ensure that parents who choose not to accept temporary child care to fill a
20 position opened because of court-ordered custody or visitation shall not lose their place
21 on the waiting list.

22

23 **SUBCHAPTER D. PARENT RIGHTS AND RESPONSIBILITIES**

24 **§809.71. Parent Rights**

25 A Board shall ensure that the Board's child care contractor informs the parent in writing that
26 the parent has the right to:

27 (1) choose the type of child care provider that best suits their needs and to be informed of
28 all child care options available to them as included in the consumer education
29 information described in §809.15.

30 (2) visit available child care providers before making their choice of a child care option;

31 (3) receive assistance in choosing initial or additional child care referrals including
32 information about the Board's policies regarding transferring children from one
33 provider to another; and

34 (4) be informed of the Commission rules and Board policies related to providers
35 charging parents the difference between the Board's reimbursement and the provider's
36 published rate as described in §§809.92(c)-(d).

37 (5) be represented when applying for child care services;

38 (6) be notified of their eligibility to receive child care services within 20 days from the
39 day the Board's child care contractor receives all necessary documentation required to
40 determine eligibility for child care;

- 1 (7) receive child care services regardless of race, color, national origin, age, sex,
2 disability, political beliefs, or religion;
- 3 (8) have the Board and the Board's child care contractor treat information used to
4 determine eligibility for child care services as confidential;
- 5 (9) receive written notification, except as provided by paragraph (10) of this section,
6 from the Board's child care contractor at least 15 days before the denial, delay,
7 reduction, or termination of child care services unless the following exceptions apply:
- 8 (A) Notification of denial, delay, reduction, or termination of child care services is
9 not required when the services are authorized to cease immediately because
10 either the parent is no longer participating in the Choices program or services
11 are authorized to end immediately for children in protective services child care;
12 or
- 13 (B) The Choices program participants and children in protective services child care
14 are notified of denial, delay, reduction, or termination of child care and the
15 effective date of such actions by the Choices case worker or DFPS;
- 16 (10) receive 30-day written notification from the Board's child care contractor if child
17 care is to be terminated in order to make room for a priority group described in
18 §809.43(a)(1), as follows:
- 19 (A) Written notification of denial, delay, reduction or termination shall include
20 information regarding other child care options for which the recipient may be
21 eligible.
- 22 (B) If the notice on or before the 30th day before denial, delay, reduction, or
23 termination in child care would interfere with the ability of the Board to comply
24 with its duties regarding the number of children served or would require the
25 expenditure of funds in excess of the amount allocated to the Board, notice may
26 be provided on the earliest date on which it is practicable for the Board to
27 provide notice;
- 28 (11) reject an offer of child care services or voluntarily withdraw their child from child
29 care unless the child is in protective services;
- 30 (12) be informed of the possible consequences of rejecting or ending the child care that is
31 offered;
- 32 (13) be informed of the eligibility documentation and reporting requirements described in
33 §809.72 and §809.73; and
- 34 (14) be informed of the parent appeal rights described in §809.74.

35 **§809.72. Parent Eligibility Documentation Requirements**

- 36 (a) Parents shall provide the Board's child care contractor with all information necessary to
37 determine eligibility according to the Board's administrative policies and procedures.
- 38 (b) A parent's failure to submit eligibility documentation may result in denial or termination
39 of child care services.

1 **§809.73. Parent Reporting Requirements**

- 2 (a) Parents shall report to the child care contractor, within 10 days of the occurrence, the
3 following:
- 4 (1) Changes in family income;
 - 5 (2) Changes in family size;
 - 6 (3) Changes in work or attendance in a job training or educational program;
 - 7 (4) The receipt or the awarding of any child care funds from other public or private
8 entities; or
 - 9 (5) Any other changes that may affect the child's eligibility or parent share of cost for
10 child care.
- 11 (b) Failure to report changes may result in:
- 12 (1) termination of child care;
 - 13 (2) recovery of payments by the Board, the Board's child care contractor, or the
14 Commission; or
 - 15 (3) fact-finding for suspected fraud as described in Subchapter F of this chapter.
- 16 (c) The receipt of child care services for which the parent is no longer eligible constitutes
17 grounds on which to suspect fraud.

18 **§809.74. Parent Appeal Rights**

- 19 (a) Unless otherwise stated in this section, a parent may request a hearing pursuant to
20 Subchapter G of this chapter (relating to Appeal Procedure) if the parent's eligibility or
21 child's enrollment is denied, delayed, reduced, or terminated by the Board's child care
22 contractor.
- 23 (b) A parent may have an individual represent them during this process.
- 24 (c) A parent of a child in protective services may not appeal pursuant to Subchapter G of this
25 chapter, but shall follow the procedures established by DFPS.
- 26 (d) If the parent's eligibility or child's enrollment is denied, delayed, reduced, or terminated
27 by a Choices case worker, the parent may not appeal pursuant to Subchapter G of this
28 chapter, but may appeal following the procedures in Chapter 811 of this title.
- 29 (e) If the parent's eligibility or child's enrollment is denied, delayed, reduced, or terminated
30 by an FSE&T case worker, the parent may not appeal pursuant to Subchapter G of this
31 chapter, but may appeal following the procedures in Chapter 813 of this title.

32 **§809.75. Child Care during Appeal**

- 33 (a) For a child currently enrolled in child care, a Board shall ensure that child care services
34 continue during the appeal process until a decision is reached, if the parent requests a
35 hearing.
- 36 (b) A Board shall ensure that child care does not continue during the appeal process if the
37 parent's eligibility or child's enrollment is denied, delayed, reduced, or terminated because
38 of:

- 1 (1) excessive absences;
 - 2 (2) voluntary withdrawal from child care;
 - 3 (3) change in federal or state laws or regulations that affect the parent's eligibility;
 - 4 (4) lack of funding because of increases in the number of enrolled children in state and
 - 5 Board priority groups;
 - 6 (5) a sanctions finding against the parent participating in the Choices program;
 - 7 (6) voluntary withdrawal of a parent from the Choices program;
 - 8 (7) nonpayment of parent fees; or
 - 9 (8) a parent's failure to report, within 10 days of occurrence, any change in the family's
 - 10 circumstances that would have rendered the family ineligible for subsidized child
 - 11 care.
- 12 (c) The cost of providing services during the appeal process is subject to recovery from the
- 13 parent by the Board, if the appeal decision is rendered against the parent.

14 **§809.76. Parent Responsibility Agreement**

- 15 (a) The parent of a child receiving child care services is required to sign a parent
- 16 responsibility agreement (PRA) as part of the child care enrollment process, unless
- 17 covered by the provisions of Texas Human Resources Code §31.0031. The parent's
- 18 compliance with the provisions of the agreement shall be reviewed at each eligibility
- 19 redetermination.
- 20 (b) The PRA requires that:
- 21 (1) for cases in which the child has a noncustodial parent, the custodial parent shall:
- 22 (A) cooperate with the Office of the Attorney General (OAG) to establish paternity
- 23 of the parent's children and to enforce child support on an ongoing basis by:
- 24 (i) providing documentation to the Board's child care contractor that the
- 25 parent has an open child support case with OAG and is cooperating with
- 26 OAG; or
- 27 (ii) opening a child support case with OAG and providing documentation to
- 28 the Board's child care contractor that the parent is cooperating with OAG;
- 29 or
- 30 (B) provide documentation to the Board's child care contractor that the parent has
- 31 an arrangement with the noncustodial parent for child support and is receiving
- 32 child support on a regular basis. Such documentation must include evidence of
- 33 child support payment history;
- 34 (2) each parent shall not use, sell, or possess marijuana or other controlled substances in
- 35 violation of Texas Health and Safety Code, Chapter 481, and abstain from alcohol
- 36 abuse; and
- 37 (3) each parent shall ensure that each family member younger than 18 years of age
- 38 attends school regularly, unless the child has a high school diploma or a General

1 Educational Development credential, or is specifically exempted from school
2 attendance by Texas Education Code §25.086.

- 3 (c) Failure by the parent to comply with any of the provisions of the PRA shall result in
4 sanctions as determined by the Board, up to and including terminating the family's child
5 care services.

6 **§809.77. Exemptions from the Parent Responsibility Agreement**

7 Notwithstanding the requirements set forth in §809.76(b)(1), the parent is not required to
8 comply with those requirements if one or more of the following situations exist:

- 9 (1) the paternity of the child cannot be established after a reasonable effort to do so;
10 (2) the child was conceived as a result of incest or rape;
11 (3) the parent of the child is a victim of domestic violence;
12 (4) adoption proceedings for the child are pending;
13 (5) the parent of the child has been working with an agency for three months or less to
14 decide whether to place the child for adoption;
15 (6) the child may be physically or emotionally harmed by cooperation; or
16 (7) the parent may be physically or emotionally harmed by cooperation, to the extent of
17 impairing the parent's ability to care for the child.

18

19 **SUBCHAPTER E. REQUIREMENTS TO PROVIDE CHILD CARE**

20 **§809.91. Minimum Requirements for Providers**

- 21 (a) A Board shall ensure that child care subsidies are paid only to:
22 (1) regulated child care providers as described in §809.2(17);
23 (2) relative child care providers as described in §809.2(18); or
24 (3) at the Board option, listed family homes as defined in §809.2(12), subject to the
25 requirements in subsection (b) of this section.
- 26 (b) If a Board chooses to include listed family homes, a Board shall ensure that there are in
27 effect, under local law, requirements applicable to the listed family homes designated to
28 protect the health and safety of children. Pursuant to 45 C.F.R. §98.41, the requirements
29 shall include:
30 (1) the prevention and control of infectious diseases (including immunizations);
31 (2) building and physical premises safety; and
32 (3) minimum health and safety training appropriate to the child care setting.
- 33 (c) Except as provided by the criteria for Texas Rising Star Provider Certification, a Board or
34 the Board's child care contractor shall not place requirements on regulated providers that:
35 (1) exceed the state licensing requirements stipulated in Texas Human Resources Code,
36 Chapter 42; or

1 (2) have the effect of monitoring the provider for compliance with state licensing
2 requirements stipulated in Texas Human Resources Code, Chapter 42.

3 (d) When a Board or the Board's child care contractor, in the course of fulfilling its
4 responsibilities, gains knowledge of any possible violation regarding regulatory standards,
5 the Board or its child care contractor shall report the information to the appropriate
6 regulatory agency.

7 **§809.92. Provider Responsibilities and Reporting Requirements**

8 (a) A Board shall ensure that providers are given written notice of and agree to their
9 responsibilities, reporting requirements, and requirements for reimbursement under this
10 subchapter prior to enrolling a child.

11 (b) Providers shall:

12 (1) be responsible for collecting the parent share of cost as assessed under §809.19
13 before child care services are delivered;

14 (2) be responsible for collecting other child care funds received by the parent as
15 described in §809.21(2); and

16 (3) follow attendance reporting and tracking procedures required by the Commission,
17 Board, or, if applicable, the Board's child care contractor. At a minimum, the
18 provider shall:

19 (A) document and maintain a record of each child's attendance and submit
20 attendance records to the Board's child care contractor upon request;

21 (B) inform the Board's child care contractor when an enrolled child is absent; and

22 (C) inform the Board's child care contractor that the child has not attended the first
23 three days of scheduled care. The provider has until the close of the third day
24 of scheduled attendance to contact the Board's child care contractor regarding
25 the child's absence.

26 (c) Providers shall not charge the difference between the provider's published rate and the
27 amount of the Board's reimbursement rate as determined under §809.21 to parents who
28 are exempt from the parent share of cost assessment under §809.19(a)(2).

29 (d) A Board may develop a policy that prohibits providers from charging the difference
30 between the provider's published rate and the amount of the Board's reimbursement rate
31 (including the assessed parent share of cost) to all parents eligible for child care services.

32 **§809.93. Provider Reimbursement**

33 (a) A Board shall ensure that reimbursement for child care is paid:

34 (1) to the provider only; and

35 (2) after the Board or its child care contractor receives a complete Declaration of
36 Services Statement from the provider verifying that services were rendered.

37 (b) The Declaration of Services Statement shall contain:

38 (1) name, age, and identifying information of the child;

- 1 (2) amount of care provided in terms of units of care;
- 2 (3) rate of payment;
- 3 (4) dates services were provided;
- 4 (5) name and identifying information of the provider, including the location where care
- 5 is provided;
- 6 (6) verification by the provider that the information submitted in the Declaration is
- 7 correct; and
- 8 (7) additional information as may be required by the Boards.

9 (c) A relative child care provider shall not be reimbursed for more children than permitted by
10 the DFPS minimum regulatory standards for Registered Child Care Homes. A Board may
11 permit more children to be cared for by a relative child care provider on a case-by-case
12 basis as determined by the Board.

13 (d) A Board shall not reimburse providers that are debarred from other state or federal
14 programs unless and until the debarment is removed.

15 (e) Unless otherwise determined by the Board and approved by the Commission for
16 automated reporting purposes, reimbursement for child care is based on the unit of service
17 delivered, as follows:

18 (1) a full-day unit of service is 6 to 12 hours of care provided within a 24-hour period;
19 and

20 (2) a part-day unit of service is fewer than 6 hours of care provided within a 24-hour
21 period.

22 (f) A Board or its child care contractor shall ensure that providers are not paid for holding
23 spaces open except as consistent with attendance policies as established by the Board.

24 (g) A Board or the Board's child care contractor shall not pay providers:

25 (1) less, when a child enrolled full time occasionally attends for a part day; or

26 (2) more, when a child enrolled part time occasionally attends for a full day.

27 (h) The Board or its child care contractor shall not reimburse a provider retroactively for new
28 Board maximum reimbursement rates or new provider published rates.

29

30 **SUBCHAPTER F. FRAUD FACT-FINDING AND IMPROPER PAYMENTS**

31 **§809.111.General Fraud Fact-Finding Procedures**

32 (a) This subchapter establishes authority for a Board to develop procedures for the prevention
33 of fraud by a parent, provider, or any other person in a position to commit fraud consistent
34 with fraud prevention provisions in the Agency-Board Agreement.

35 (b) A Board shall ensure that procedures for researching and fact-finding for possible fraud
36 are developed and implemented to deter and detect suspected fraud for child care services
37 in the workforce area.

- 1 (c) These procedures shall include provisions that ensure each case of suspected fraud is
2 reported to the Commission in writing, including documentation of relevant facts.
- 3 (d) Upon review of suspected fraud reports, the Commission may either accept the case for
4 investigation and action at the state level, or return the case to the Board or its child care
5 contractor for action including, but not limited to, the following:
 - 6 (1) further fact-finding; or
 - 7 (2) other corrective action as provided in this chapter or as may be appropriate.
- 8 (e) The Board shall ensure that a final fact-finding report is submitted to the Commission
9 after a case is returned to the Board or its child care contractor and all feasible avenues of
10 fact-finding and corrective actions have been exhausted.

11 **§809.112.Suspected Fraud**

12 A parent, provider, or any other person in a position to commit fraud may be suspected of
13 fraud if the person presents or causes to be presented to the Board or its child care contractor
14 one or more of the following items:

- 15 (1) a request for reimbursement in excess of the amount charged by the provider for the
16 child care; or
- 17 (2) a claim for child care services if evidence indicates that the person may have:
 - 18 (A) known, or should have known, that child care services were not provided as
19 claimed;
 - 20 (B) known, or should have known, that information provided is false or fraudulent;
 - 21 (C) received child care services during a period in which the parent or child was not
22 eligible for services;
 - 23 (D) known, or should have known, that child care subsidies were provided to a
24 person not eligible to be a provider; or
 - 25 (E) otherwise indicated that the person knew or should have known that the actions
26 were in violation of this chapter or state or federal statute or regulations relating
27 to child care services.

28 **§809.113.Action to Prevent or Correct Suspected Fraud**

29 The Commission, Board, or Board's child care contractor may take the following actions if the
30 Commission finds that a person has committed fraud:

- 31 (1) temporary withholding of payments to the provider for child care services delivered;
- 32 (2) nonpayment of child care services delivered;
- 33 (3) recoupment of funds from the parent or provider; or
- 34 (4) any other action consistent with the intent of the governing statutes or regulations to
35 investigate, prevent, or stop suspected fraud.

36 **§809.114.Failure to Comply with Commission Rules and Board Policies**

- 37 (a) The Board shall ensure that parents and providers comply with Commission rules.

- 1 (b) The Commission, Board or Board's child care contractor may consider failure by a
2 provider or parent to comply with this chapter as an act that may warrant corrective and
3 adverse action as detailed in §809.115 (relating to Corrective Adverse Action).
- 4 (c) Failure by a provider or parent to comply with this chapter shall also be considered a
5 breach of contract, which may also result in corrective action as detailed in this
6 subchapter.

7 **§809.115.Corrective Adverse Actions**

- 8 (a) When determining appropriate corrective actions, the Board or Board's child care
9 contractor shall consider:
- 10 (1) The scope of the violation;
11 (2) The severity of the violation; and
12 (3) The compliance history of the person or entity.
- 13 (b) Corrective actions may include, but are not limited to, the following:
- 14 (1) Closing intake;
15 (2) Moving children to another provider selected by the parent;
16 (3) Withholding provider payments or reimbursement of costs incurred;
17 (4) Termination of child care services; and
18 (5) Recoupment of funds.
- 19 (c) When a provider violates a provision of Subchapter E of this chapter, a written Service
20 Improvement Agreement may be negotiated between the provider and the Board or the
21 Board's child care contractor. At the least, the Service Improvement Agreement shall
22 include the following:
- 23 (1) The basis for the Service Improvement Agreement;
24 (2) The steps required to reach compliance including, if applicable, technical assistance;
25 (3) The time limits for implementing the improvements; and
26 (4) The consequences of noncompliance with the Service Improvement Agreement.

27 **§809.116.Recovery of Improper Payments**

- 28 (a) A Board shall attempt recovery of all improper payments. The Commission shall not pay
29 for improper payments.
- 30 (b) Recovery of improper payments shall be managed in accordance with Commission
31 policies and procedures.

32 **§809.117.Recovery of Improper Payments to a Provider or Parent**

- 33 (a) The provider shall repay improper payments for child care services received in the
34 following circumstances:
- 35 (1) Instances involving fraud;

- 1 (2) Instances in which the provider did not meet the provider eligibility requirements in
2 this chapter;
- 3 (3) Instances in which the provider was paid for the child care services from another
4 source;
- 5 (4) Instances in which the provider did not deliver the child care services;
- 6 (5) Instances in which referred children have been moved from one facility to another
7 without authorization from the child care contractor; and
- 8 (6) Other instances when repayment is deemed an appropriate action.
- 9 (b) A parent shall repay improper payments for child care in the following circumstances:
- 10 (1) Instances involving fraud as defined in this chapter;
- 11 (2) Instances in which the parent has received child care services while awaiting an
12 appeal and the determination is affirmed by the hearing officer; or
- 13 (3) Other instances in which repayment is deemed an appropriate corrective action.
- 14

15 **SUBCHAPTER G. APPEAL PROCEDURES**

16 **§809.131.Board Review**

- 17 (a) A parent, provider, or a Board's child care contractor against whom an adverse action is
18 taken may request a review by the Board.
- 19 (b) A request for review shall be submitted in writing and delivered to the Board within 15
20 days of the date of written notification of the adverse action. The request shall also
21 contain:
 - 22 (1) a concise statement of the disputed adverse action;
 - 23 (2) a recommended resolution; and
 - 24 (3) any supporting documentation the requester deems relevant to the dispute.
- 25 (c) On receipt of a request for review, the Board shall coordinate a review by appropriate
26 Board staff.
- 27 (d) Additional information may be requested from the Board's child care contractor, provider,
28 and parents. Such information shall be provided within 15 days of the request.
- 29 (e) Within 30 days of the date the request for review is received, or of the date that additional
30 requested information is received by the reviewing Board staff member, the Board shall
31 send the Board's child care contractor, provider, or parent written notification of the
32 results of the review.
- 33 (f) A Board must have conducted a review prior to an appeal being submitted to the
34 Commission for a hearing.

1 **§809.132.Appeals to the Commission**

- 2 (a) After results of a review have been issued, the Board's child care contractor, provider, or
3 parent who disagrees with the outcome of the review may request a Commission hearing
4 to appeal the results of the review.
- 5 (b) The request for appeal to the Commission from a Board's review shall be filed in writing
6 with the Appeals Department, Texas Workforce Commission, 101 East 15th Street, Room
7 410, Austin, Texas 78778-0001, within 15 days after receiving written notification of the
8 results of the review.
- 9 (c) The appeal to the Commission will include a hearing, which is limited to the issues and
10 information considered in the Board review.
- 11 (d) The Commission hearing will be held in accordance with Commission policies and
12 procedures applicable to the appeal as contained in Chapter 823 of this title, or as
13 otherwise provided by the Commission.