## TEXAS WORKFORCE COMMISSION

**Adult Education and Literacy Letter**

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| **ID/No:**  | AEL 04-16, Change 2 |
| **Date:**  | July 21, 2021 |
| **Keyword:**  | AEL; Fiscal Administration; WIOA |
| **Effective:**  | July 1, 2021 |

**To:** Adult Education and Literacy Grant Recipients

Local Workforce Development Board Executive Directors

Commission Executive Offices

Integrated Service Area Managers



**From:** Courtney Arbour, Director, Workforce Development Division

**Subject: Implementing Integrated Education and Training English Literacy and Civics Education—*Update***

**PURPOSE:**

The purpose of this AEL Letter is to provide Adult Education and Literacy (AEL) grantees[[1]](#footnote-2) with updatedinformation and guidance on implementing Workforce Innovation and Opportunity Act (WIOA) §243, Integrated Education and Training English Literacy and Civics Education (Integrated EL Civics).[[2]](#footnote-3) Specifically, this updated AEL Letter adds a requirement that all English as a Second Language (ESL) services and curricula include a civics component beginning July 1, 2021.

**RESCISSIONS:**

AEL Letter 04-16, Change 1

**BACKGROUND:**

WIOA strengthens integration among service delivery of AEL providers, postsecondary education and training providers, Local Workforce Development Boards (Boards), and employers and reinforces AEL’s goal to support increases in employment, higher education transition, skills gains, and secondary education completion through approaches that integrate system services and leverage community partnerships.

To achieve this purpose, WIOA underscores the use of flexible service delivery options within its various programs, including Integrated EL Civics and Integrated Education and Training (IET), as described in AEL Letter 02-16, Change 1, issued October 13, 2016, and titled “Implementing the Integrated Education and Training Service Approach—*Update*,” and any subsequent issuances.

WIOA Title II and subsequent federal regulations make distinctions that govern Integrated EL Civics program service delivery depending on the WIOA funding source. WIOA §243 Integrated EL Civics funding requires the program service approach to include English Literacy Civics services in combination with IET for participants for whom IET services are appropriate. In fall 2020, the Texas Workforce Commission’s (TWC) three-member Commission approved funding to add family literacy and civics standards to the [Texas AEL Content Standards v. 3](https://tcall.tamu.edu/docs/Standards/Standards_FINAL_2021_Accessible-Full.pdf) (content standards).

## Civics Standards

Beginning in Program Year 2021–2022, and as outlined in this letter, AEL Letter 07-17, Change 1, titled “Required Syllabus Design for Adult Education and Literacy Instruction—*Update*,” and AEL Letter 01-17, Change 1, titled “Implementing Programs, Activities, and Services for English Language Learners—*Update*,” the content standards require a civics component in all English as a Second Language (ESL) services funded by the Adult Education and Family Literacy Act (AEFLA), which includes Integrated EL Civics programs.

**PROCEDURES:**

**No Local Flexibility (NLF)**: This indicates that AEL grantees must comply with the federal and state laws, rules, policies, and required procedures set forth in this AEL Letter and have no local flexibility in determining whether and/or how to comply. All information with an NLF rating is indicated by “must.”

**Local Flexibility (LF)**:This indicates that AEL grantees have local flexibility in determining whether and/or how to implement guidance or recommended practices set forth in this AEL Letter. All information with an LF rating is indicated by “may” or “recommend.”

**NLF**: AEL grantees must be aware of the following definitions:

**Coenrollment**—enrollment of an eligible individual in two or more of the six core programs administered under WIOA, which include:

* adult, dislocated worker, and youth programs (WIOA Title I);
* the Adult Education and Family Literacy Act (WIOA Title II);
* the Employment Service program under the Wagner-Peyser Act of 1933 (WIOA Title III); and
* the Vocational Rehabilitation program (WIOA Title IV).

In practice, the term often has a wider meaning, such as coenrollment between AEL and Workforce Training, regardless of the funding source.

**English Language Learner** **(ELL)**—an individual who has limited ability in reading, writing, speaking, or comprehending English and whose native language is a language other than English, or who lives in a family or community environment where a language other than English is the dominant language.

**English Literacy and Civics Education Services (EL Civics)**—education services provided to adult ELLs, including professionals with degrees or credentials in their native countries, to enable them to achieve competency in English and acquire the skills needed to function effectively as parents, workers, and citizens in the United States. EL Civics services must include instruction in literacy, ESL, and the rights and responsibilities of citizenship and civic participation and may include Workforce Training.

**Integrated EL Civics**—a program funded under WIOA §243 for adult ELLs, including professionals with degrees and credentials in their native countries. WIOA §243 Integrated EL Civics funds require that the program service approach include EL Civics services in combination with IET for participants for whom IET services are appropriate. Additionally, the Integrated EL Civics program must:

* be designed to prepare adult ELLs for, and place them in, unsubsidized employment in existing and emerging in-demand industry sectors or targeted occupations that lead to economic self-sufficiency; and
* integrate with Board and Workforce Solutions Office functions to carry out the program’s activities.

**NLF**: Civics in ESL Programs—AEL grantees must be aware that beginning July 1, 2021, all ESL services and curricula must include a civics component that aligns with the AEL content standards’ civics standards.

**NLF**: IET Requirement—AEL grantees must provide Integrated EL Civics services.

Integrated EL Civics must:

include instruction as outlined in the content standards on:

literacy and ESL; and

the rights and responsibilities of citizenship and civic participation;

be provided in combination with IET, including AEL activities, Workforce Preparation Activities, and Workforce Training outlined in AEL Letter 02-16, Change 2, and any subsequent issuances;

be designed to prepare adult ELLs for, and place them in, unsubsidized employment in in-demand industries and occupations that lead to economic self-sufficiency; and

be integrated with Board and Workforce Solutions Office functions to carry out the activities of the program.

**LF**:Coenrollment of Participants—AEL grantees may meet the IET coenrollment requirement for Integrated EL Civics by using AEL funds to provide IET services or coenrolling participants in IET services not funded with AEFLA funds .

**NLF**: AEL grantees must use the following two unique activity code conventions in the Texas Educating Adults Management System (TEAMS) to describe program variations in service delivery:

* IET (EL Civics), when EL Civics is delivered in combination with IET
* EL Civics (EL Civics), when EL Civics is delivered not in combination with IET

**NLF**: Integration with Boards and Workforce Solutions Offices: When implementing an Integrated EL Civics program, AEL grantees must coordinate with Boards and Workforce Solutions Offices when identifying in-demand industries and occupations and carrying out employment placement in such industries and occupations. Examples of integration include:

* identifying existing and emerging in-demand industry sectors or target occupations for IET training in the local workforce development area (workforce area);
* providing workshops or services as part of IET-required Workforce Preparation Activities;
* providing employment assistance;
* using data and wage information for the workforce area or region; and
* identifying employer partners to support program design, implementation, and employment placement.

**LF**:AEL grantees may apply additional program entry requirements for participants when implementing the Integrated EL Civics program with Boards, Workforce Solutions Offices, and Workforce Training providers.

**NLF**: AEL grantees must be aware that before implementing Integrated EL Civics in combination with IET, they must submit the proposed IET program of study to TWC through the [Career Pathways Surveys web page](http://www-tcall.tamu.edu/twcael/grantees.htm).

**NLF**: AEL grantees must report IET expenditures, which include basic skills, language remediation, and Workforce Training costs, as part of the monthly expenditure reports submitted through TWC’s Cash Draw and Expenditure Reporting System.

**INQUIRIES:**

Send inquiries regarding this AEL Letter to aelpolicy.clarifications@twc.state.tx.us.

**ATTACHMENT:**

Attachment 1: Revisions to AEL Letter 04-16, Change 1, Shown in Track Changes

**REFERENCES:**

Adult Education and Family Literacy Act

Workforce Innovation and Opportunity Act of 2014 and appropriate regulations

Technical Assistance Guide for Performance Accountability under the Workforce Innovation and Opportunity Act, published March 2021

AEL Letter 02-16, Change 2, “Implementing the Integrated Education and Training Service Approach—*Update*,” and any subsequent issuances

AEL Letter 01-17, Change 1, titled “Implementing Programs, Activities, and Services for English Language Learners—*Update*,” and any subsequent issuances

1. For the purposes of this AEL Letter, AEL grantees are entities that receive AEL funds through the Texas Workforce Commission (TWC). [↑](#footnote-ref-2)
2. Capitalization represents terms that have specific definitions outlined in this AEL Letter or in other AEL Letters, guides, state or federal laws, or other publications cross-referenced in this AEL Letter. [↑](#footnote-ref-3)